

BY-LAW NUMBER 2014-

A By-law of The Corporation of the City of Barrie to adopt an amendment to the Official Plan (O.P.A. #40)

WHEREAS, Section 21 of The Planning Act, R.S.O., 1990 Chapter P.13 authorizes councils to initiate an amendment to or repeal of any official plan that applies to the municipality;

AND WHEREAS, by Motion 14-G-126 the Council of The Corporation of the City of Barrie deems it expedient to pass such a by-law to adopt an amendment to the City of Barrie Official Plan.

NOW THEREFORE, the Council of The Corporation of the City of Barrie enacts as follows:

- 1. **THAT** Amendment No. 40 to the Official Plan for the General Growth Management Related Amendments attached to and forming part of this by-law, is hereby adopted.
- THAT this By-law shall come into force and have effect immediately upon the final passing thereof.

READ a first and second time the 16th day of June, 2014.

READ a third time and finally passed this 16th day of June, 2014.

| THE CORPORATION OF THE CITT OF BARK | 16 |
|-------------------------------------|----|
| MAYOR – J.R. LEHMAN | _ |
| CITY CLERK – DAWN A. MCALPINE | _ |

THE CORRORATION OF THE CITY OF BARRIE

AMENDMENT NO. 40 TO THE OFFICIAL PLAN OF THE BARRIE PLANNING AREA

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INTRODUCTION

PART A - THE PREAMBLE does not constitute part of this amendment.

PART B - THE AMENDMENT, consisting of the following text and schedules constitutes Amendment No. 40 to the City of Barrie Official Plan.

Also attached is **PART C - THE APPENDIX**, which does not constitute part of this amendment. This appendix contains the Public Meeting Minutes associated with this amendment.

PART A - THE PREAMBLE

Purpose

The purpose of this amendment is to amend the City of Barrie Official Plan to refine the growth management policies to reflect the results of the City's Growth Management Strategy, the 2013 Infrastructure Master Plans, a Fiscal Impact Assessment, and other related plans and studies.

Location

The amendment to the City of Barrie Official Plan applies to the entire City.

Basis

The City is required to conform to the Provincial Growth Plan, and be consistent with the Provincial Policy Statement, 2014. The City recently carried out a Section 26 Official Plan Review and amended its Plan to conform to the Provincial Growth Plan. The City has undertaken a strategic planning process to address how the population and employment growth in accordance with the Growth Plan will be accommodated. This includes the population of 210,000 and employment of 101,000 for 2031 for Barrie in Schedule 7 of the Growth Plan (Amendment No. 1). The process was initiated with the preparation of the Growth Management Strategy. The Growth Management Strategy is the foundation for land use planning, infrastructure plans, business plans and budgets.

In addition, Official Plan Amendments including Secondary Plans for the Annexed Lands which became part of the City of Barrie on January 1, 2010, and related general amendments were prepared. The process included detailed background technical analyses as well as the consideration of land use options and the endorsement of a preferred Concept Plan by Council as a basis for the preparation of the Secondary Plans.

The background analysis included the following reports:

- City of Barrie Annexed Lands: Background and Options Report;
- Existing Conditions Report Built Heritage & Cultural Heritage Landscapes, Annexed Lands;
- Intensification and Annexed Lands Aboriginal Engagement Program and Stage 1 Archaeological Resource Assessment for the Annexed Lands;
- Agricultural Impact Assessment;
- Annexed Lands Natural Heritage System Framework;
- Annexed Lands Natural Heritage System Report;
- Annexed Lands: Background and Options Report; and,
- Staff Report IDC007-12 Annexed Lands Secondary Plan Preferred Concept Plan.

A Fiscal Impact Assessment was also part of this process. In addition, Infrastructure Master Plans were prepared for the entire City, as well as updated plans and studies for Fire, Solid Waste, Parks and Recreation and Transit. Master Plans are long range plans which integrate infrastructure requirements for existing and future land use with environmental assessment planning principles.

The preparation of the general Official Plan Amendments, Secondary Plans and Infrastructure Master Plans was conducted in accordance with both the Planning Act and Phases 1 and 2 of the Municipal Class Environmental Assessment. This process included an extensive public consultation program including a vision workshop in March 2011; a combined Master Plan Public Information Centre (PIC #1)) and Land Use Option Workshop on September 13, 2011, a combined Growth Management Strategy and Master Plan PIC#2 on April 25, 2012, consideration of the preferred Concept Plan report at a public meeting of Development Services Committee in May 8, 2012 and at General Committee on June 11, 2012, and a Preliminary Draft Secondary Plans – Annexed Lands Public Information Centre on September 27, 2012, which also provided an update on the Infrastructure Master Plans. Finally, a combined Statutory Public Open House and Master Plan Public Information Centre (PIC#3) was held on

March 6, 2013 and a Statutory Public Meeting on March 18. 2013. Council also considered the Secondary Plan Consultant Team Response to Stakeholders Submissions Report at a public meeting of General Committee on December 9, 2013 and released revised plans on December 30, 2013.

This Official Plan Amendment which incorporates general amendments to the Official Plan, together with the Official Plan Amendments which incorporate the Salem Secondary Plan for the 2010 Annexed Lands West and the Hewitt's Secondary Plan for the 2010 Annexed Lands East, have been developed based on the results of a detailed evaluation including input from the public and stakeholders received as part of the public process and through written submissions.

Part B - The Amendment

Details of the Amendment

The Official Plan is amended as follows by:

1. adding to Section 1.3 after the fourth paragraph the following new paragraph:

"The *Growth Plan* was amended on January 19, 2012. Amendment No. 1 relates to the Simcoe Sub-area, including the City of Barrie. Barrie is identified as the principal primary settlement area within the Simcoe Sub-area and Downtown Barrie is the only urban growth centre. As amended, the *Growth Plan* forecasts a population of 210,000 for Barrie by 2031 and a corresponding local employment base of 101,000 jobs."

- 2. modifying the first sentence of Section 2.1 Background Introduction.
 - i) By deleting the number "77" and replacing it with the number "100";
 - ii) putting a period after "kilometres"; and,
 - iii) deleting the word "and" after the word "kilometres" and replacing it with the phrase "The City".
- 3. deleting the first paragraph of Section 2.1 Growth and Development and replacing it with the following:

"The Provincial Growth Plan identifies the City of Barrie as a primary settlement area in the Simcoe Sub-Area. In addition, Downtown Barrie is identified as an urban growth centre. The City is the location of many private and public sector institutions and facilities serving a market that extends well beyond the current boundaries of Simcoe County. On January 1, 2010, the City's municipal boundaries were expanded to include an additional 2,300 hectares of land on its southern boundaries. Schedule 7 of the Province's *Growth Plan* as modified on January 19, 2012, has identified a forecast population of 210,000 within the City's municipal boundaries by the year 2031 to be achieved through a mix of new development and intensification. Infrastructure improvements are also planned to facilitate the achievement of this population. The *Growth Plan*, as amended, also identifies an employment forecast of 101,000 to 2031. A significant amount of the forecasted population and employment will be accommodated on lands within the former City boundary. The remaining forecasted population and employment will be accommodated on a portion of the 2010 annexed lands."

- 4. adding at the end of Section 2.3 (a) the phrase "and a primary settlement area in accordance with the *Growth Plan*."
- 5. deleting the last sentence of Section 2.3 (b) and replacing it with the following:

"This rate of growth reflects high density growth within the City's built-up areas and new Greenfield development in the limited remaining designated areas and in the Salem and Hewitt's Secondary Plan Areas. The City's Growth Management Strategy forms the basis for planning for the 2031 population forecast of 210,000 and the related employment forecast of 101,000 allocated to Barrie in the Growth Plan."

6. deleting Section 3.1.2.3 (d) and replacing it with the following:

"The City's Growth Management Strategy identifies that the built up area as identified on Schedule I can accommodate an additional 13,500 housing units, of which 39% are in the Urban Growth Centre and 61% are outside the Urban Growth Centre. An additional 5,700 units will be

developed in the City's designated Greenfield areas within the former City of Barrie, while approximately 15,700 units will be accommodated in the Salem and Hewitt's Secondary Plan Areas. These units will accommodate the population forecast in the Growth Plan and will be subject to monitoring and review throughout the life of this Plan."

7. deleting the second last sentence in Section 3.1.2.4 and replacing it with the following:

"The Settlement Area boundary is shown on Schedule A- Land Use of this Plan. The Settlement Area boundary generally follows the City boundary except in the Salem and Hewitt's Secondary Plan Areas where it follows a boundary which will accommodate forecasted growth to the year 2031 as identified on Schedule "A"."

- 8. adding to Section 4.2.2.2 (a):
 - i) After the phrase "Greenfield areas," in the third sentence, the phase "the Growth Plan"; and
 - ii) After the word "density" in the third sentence the phrase "target of 50 residents and jobs combined per hectare".
- 9. modifying Section 4.2.2.7 (a) by:
 - i) deleting the word "twelve" and replacing it with the word "fourteen";
 - ii) adding at the end of the section the following:
 - "13. Salem Secondary Plan (See Section 8 of the Plan)
 - 14. Hewitt's Secondary Plan (See Section 9 of the Plan)".
- 10. adding to Section 4.2.2.7 after subsection (c) a new subsection (d) as follows, and changing subsection (d) to subsection (e):

"Development in the Salem and Hewitt's Secondary Plan Areas as identified on Schedule A shall proceed in accordance with the Salem and Hewitt's Secondary Plans in Sections 8 and 9 respectively of this Plan."

11. The addition of a new section 4.10 as follows:

"4.10 SPECIAL RURAL AREA

The policies for this designation are found in Section 8, Salem Secondary Plan and Section 9, Hewitt's Secondary Plan."

12. The addition of the following new sentence at the end of Section 5.4.1 (c):

"Public transit would be a first priority for transportation infrastructure planning and major transportation investments where financially feasible."

- 13. modifying Section 6.1.3 by:
 - (i) deleting the title "DEVELOPMENT AGREEMENTS" and replacing it with "DEVELOPMENT REVIEW AND GROWTH MANAGEMENT";
 - (ii) adding new subsections as follows:
 - "6.1.3.1 Growth Management Requirements Prior to Development

In order to implement the policies of the Official Plan, in particular Section 3 Growth Management, and apply the principle of financial sustainability and the principle that growth pays for growth to the greatest extent possible within the law, applications for development can be processed, but shall only be finally approved including the

registration of subdivisions, and development shall only proceed in accordance with the phasing policies of Section 3.1.2.2, and when:

- Council for the City of Barrie has satisfied itself that future growth can proceed in a financially sustainable manner as demonstrated in its Long-Term Fiscal Impact Assessment of Growth, 2014 (FIA) prepared by Watson & Associates Economists Ltd. as adopted by Council, or as updated through the City's Long Range Financial Plan (LRFP). The purpose of the FIA is to establish an affordable and sustainable financing plan for development in all areas of the City over the planning period. Development must be consistent with the assumptions and findings of the FIA as it provides the City with the financial tools to ensure that the required infrastructure and community services can be delivered in a timely and fiscally responsible manner. As such, it is an essential requirement that all such development applications be evaluated and found to be consistent with the assumptions of the FIA. In the event that Council determines at any time during a development review process that the assumptions of the FIA are not being adhered to, it is understood that the Council may determine that it is premature to grant approvals until suitable funding is put in place which is consistent with the assumptions of the FIA. Notwithstanding the provisions of this section, once a landowner(s) has entered into an agreement with the City in accordance with this subsection 6.1.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and will not be deemed to be premature;
- b) The City has in full force and effect, and not subject to appeal, a Development Charges By-law(s) enacted under the *Development Charges Act, 1997* or any successor legislation, identifying and imposing charges applicable to the lands which are the subject of the application;
- c) The landowner(s) has entered into an agreement or agreements with the City or shall be required to enter into an agreement or agreements with the City including development agreements in accordance with Section 6.1.3 of the Official Plan, or have made other satisfactory arrangements with the City for the provision of funds or the provision of services or both in accordance with the policies of this Plan, recognizing that:
 - i) in order to reflect particular circumstances that may apply to an individual phase or phases of development, the City may require a separate agreement or agreements with the landowner(s) within each phase or phases; and,
 - ii) landowners who are not parties to the original agreements referred to in subsections
 c) and c)i) herein shall enter into agreements assuming all the rights and obligations
 of the agreements as applicable, as if they had been original signatories to that
 agreement;

Notwithstanding the provisions of this Section such agreements shall not be required to be entered into prior to approval of draft plans of subdivision and rezoning, provided that a condition of approval has been imposed requiring such agreements to be entered into prior to final approval;

d) Any additional requirements of the City are satisfied.

6.1.3.2 Development Coordination

The City will plan the provision of municipal services in a coordinated manner with land use approvals including plans of subdivision, plans of condominium and site plans, as well as with the City's LRFP and Infrastructure Master Plan, to ensure services are available prior to occupancy. In particular, final development approvals shall only be issued in accordance with the requirements of Section 6.3.1.1 of this Plan, and in accordance with the requirements for the provision of services established in any required Functional Servicing Plans. To achieve the objectives in this subsection, the City

may where necessary use mechanisms such as holding zones and conditions in subdivision agreements including staging of development within plans of subdivision.

- iii) Delete the letter "(a)" and renumber as "6.1.3.3 Development Agreements"; and,
- iv) Delete the letter "(b)" and renumber as "6.1.3.4 Required Studies".
- 14. adding to Section 6.1.5, Density Calculations:
 - i) After the phrase "Greenfield areas," in the third sentence, the phase "the Growth Plan"; and
 - ii) After the word "density" in the third sentence the phrase "target of 50 residents and jobs combined per hectare".
- 15. Add the following new paragraph after Section 6.11 (dd):

"The requirement to prepare studies in accordance with this policy shall be satisfied when the relevant studies are submitted to the City, addressing all matters set out in approved terms of reference where applicable, but shall not require such studies to be reviewed or approved by staff or Council in order for a development application to be considered complete."

16. Add a new section 6.12, Monitoring as follows:

" 6.12 Monitoring

All development shall be monitored to ensure that:

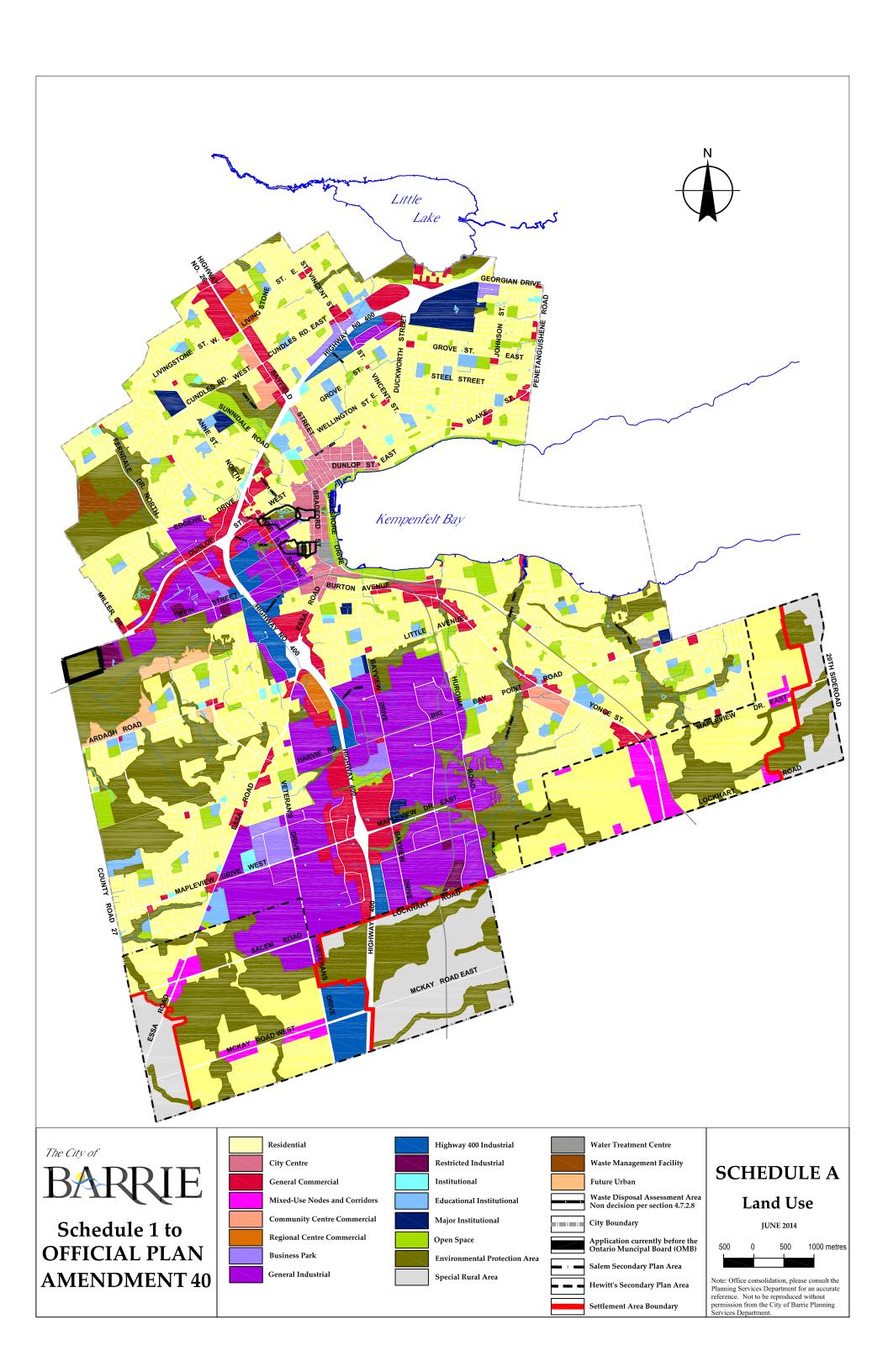
- a) The overall progression is in accordance with the Vision and Planning Principles of the Plan;
- b) The forecasts and targets of the Plan are being achieved;
- c) The health of the Natural Heritage System is being maintained and enhanced; and,
- d) The implementation of the Plan is being carried out in an appropriate, fiscally prudent manner in accordance with the principles of the FIA.

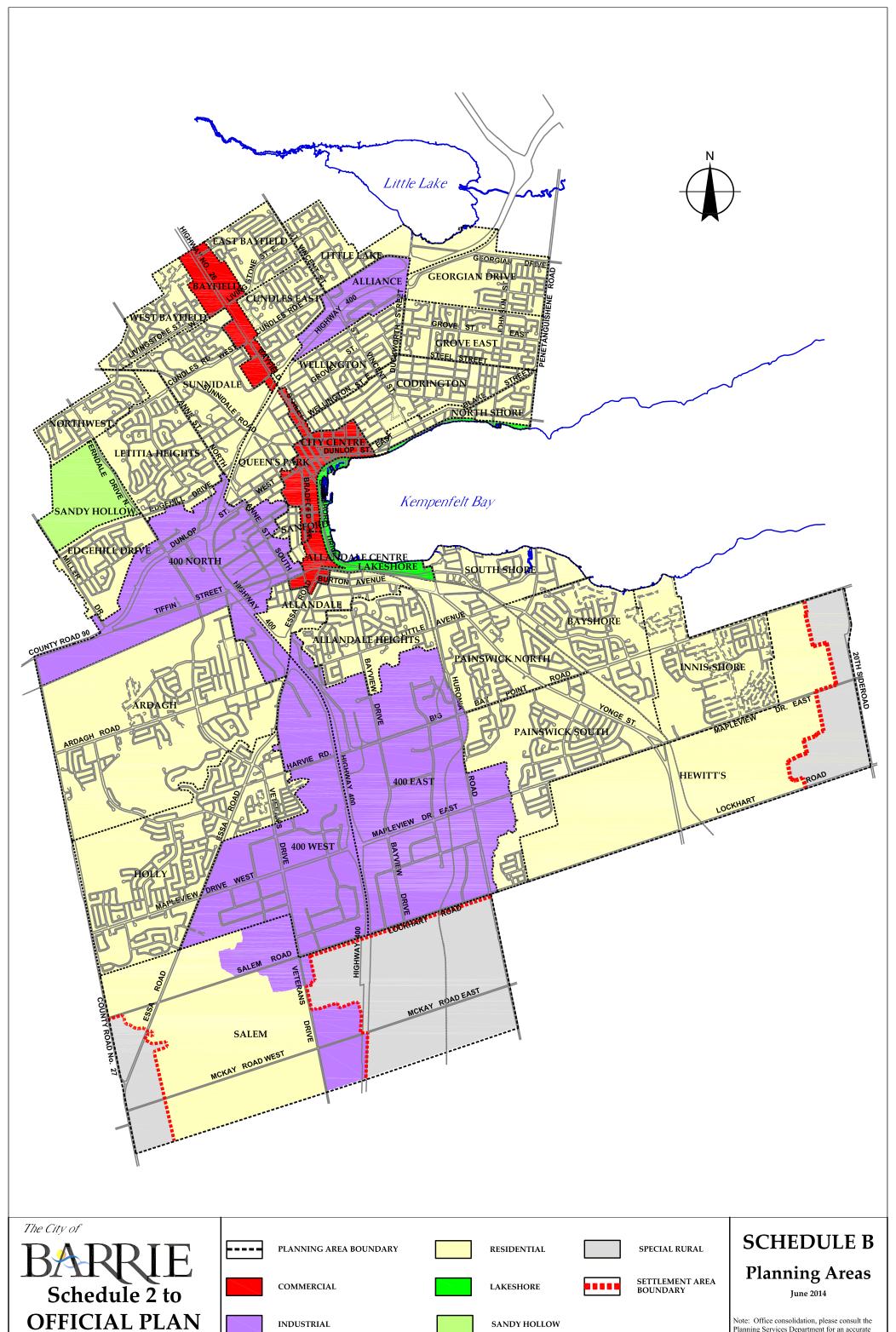
Reports to City Council outlining the results of the monitoring program and updates on the Long Range Financial Plan (LRFP) will be submitted to Council on an annual basis. The reporting will include the status of the Development Charges fund, variances between planned and actual, and recommendations to address issues of concern. Notwithstanding the annual monitoring reports, once a landowner(s) has entered into an agreement with the City in accordance with subsection 6.1.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and may not be deemed to be premature."

17. amending Official Plan Schedules A-J as amended to date, and replacing them with Schedules 1-10 of this Official Plan amendment.

Implementation and Interpretation

The provisions of the Official Plan, as amended from time to time, shall apply in regard to this Amendment.



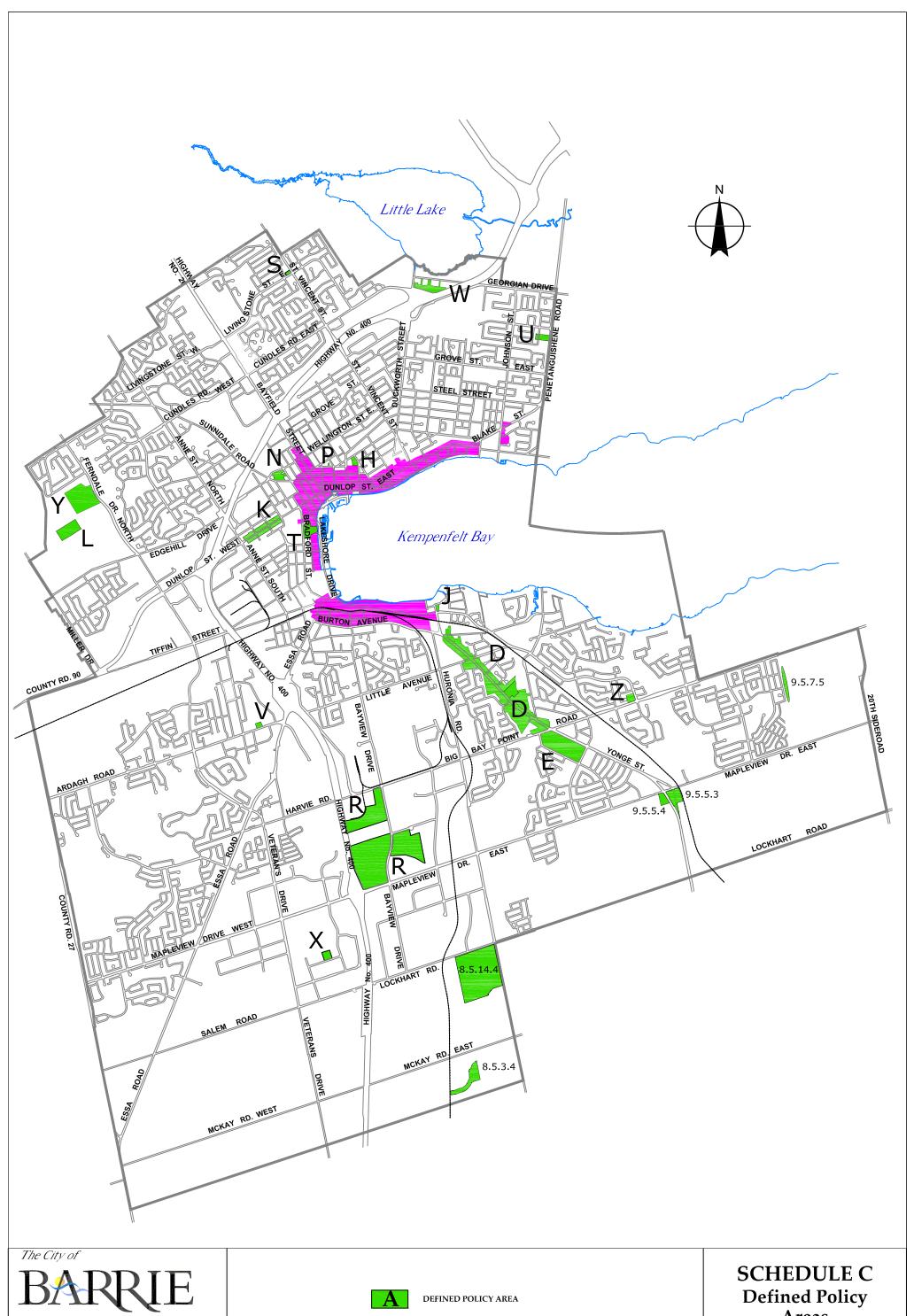


SANDY HOLLOW

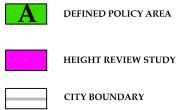
INDUSTRIAL

AMENDMENT 40

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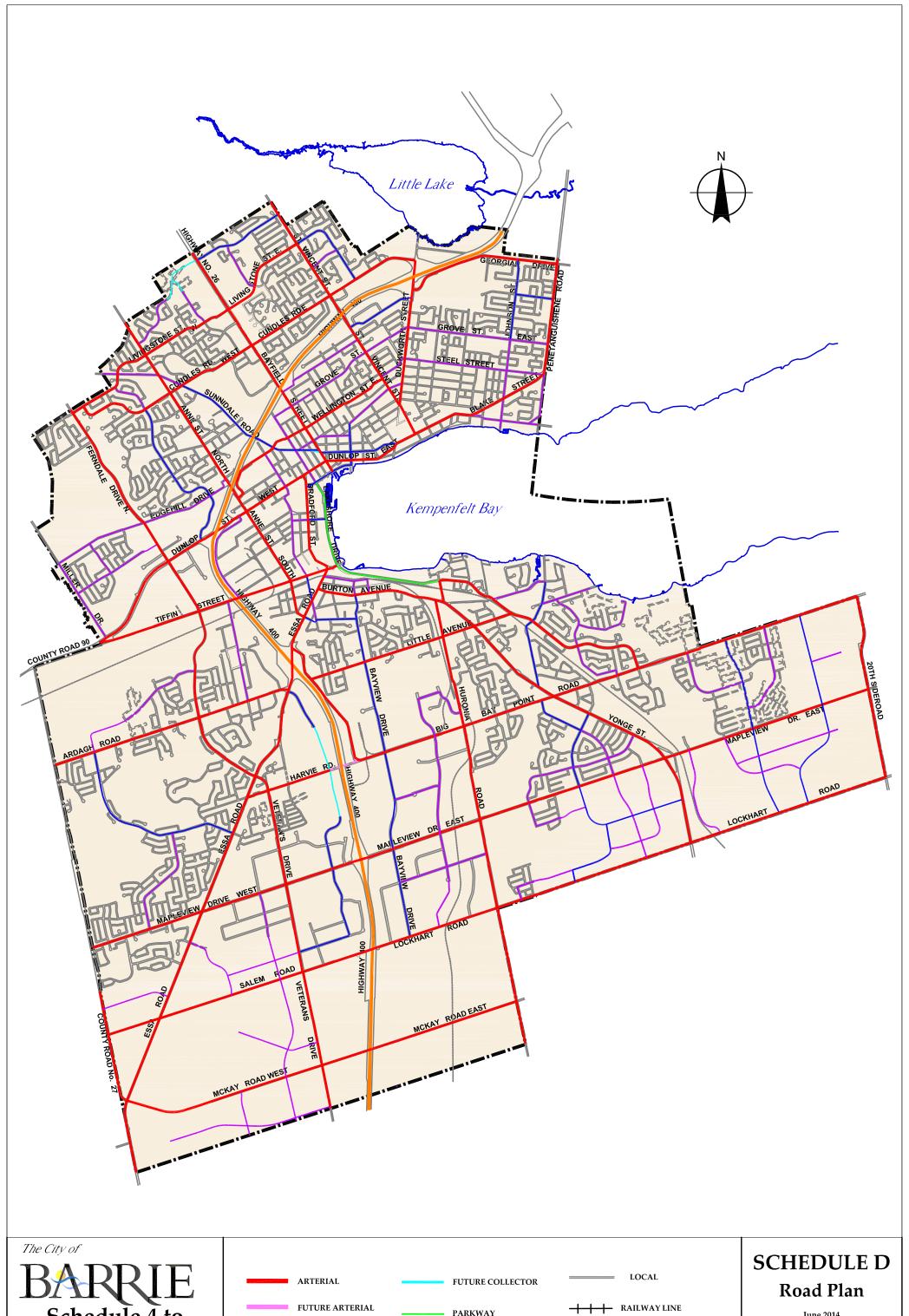




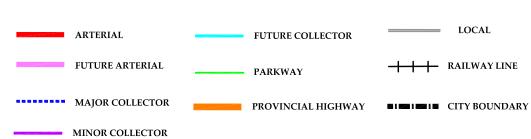
Areas

June 2014

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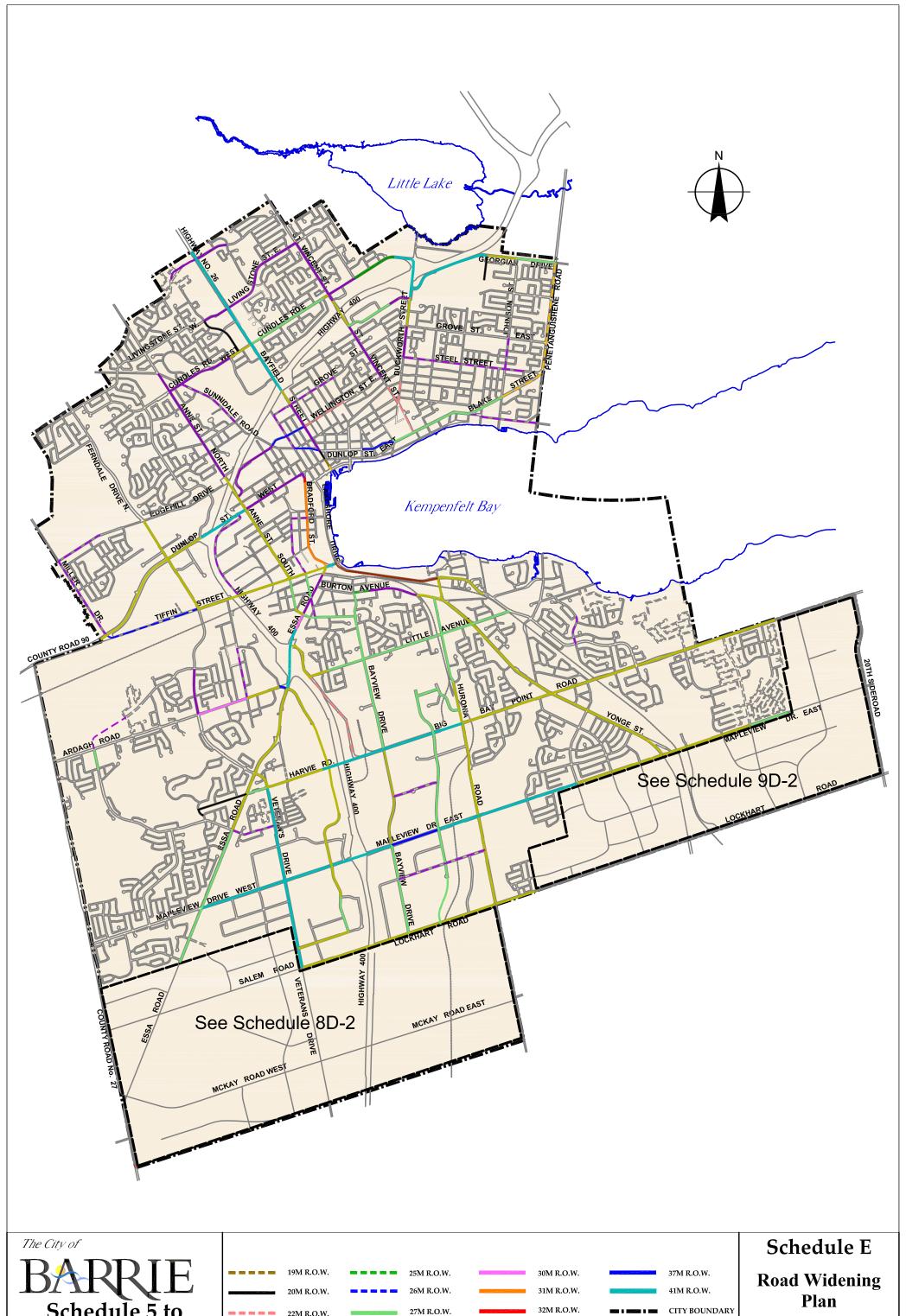


Schedule 4 to **OFFICIAL PLAN AMENDMENT 40**



June 2014

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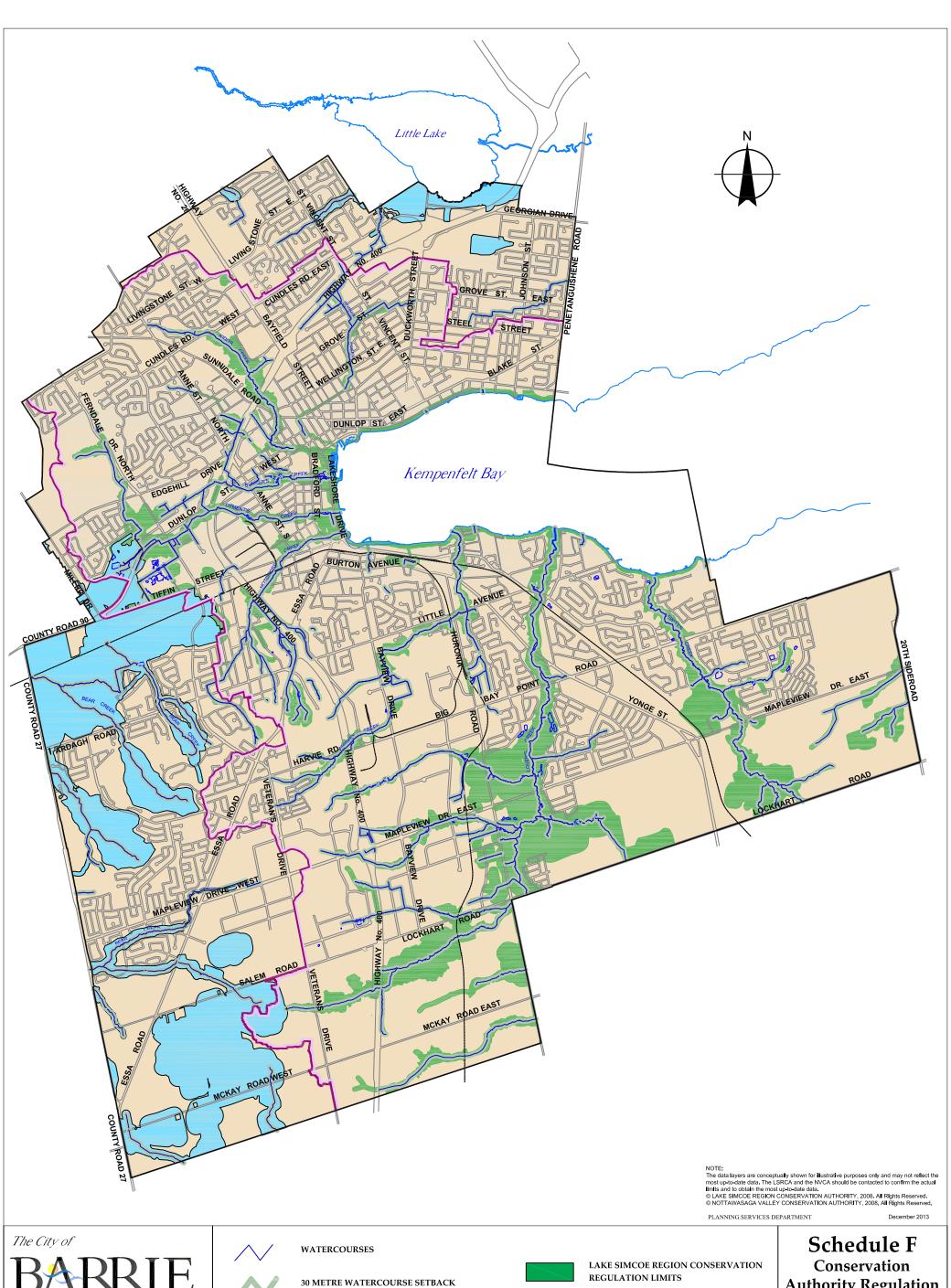


Schedule 5 to **OFFICIAL PLAN AMENDMENT 40**



June 2014

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Schedule 6 to **OFFICIAL PLAN** AMENDMENT 40



AUTHORITY BOUNDARY



LAKE SIMCOE REGION CONSERVATION **AUTHORITY BOUNDARY**

NOTTAWASAGA VALLEY CONSERVATION





NOTTAWASAGA VALLEY CONSERVATION REGULATION LIMITS

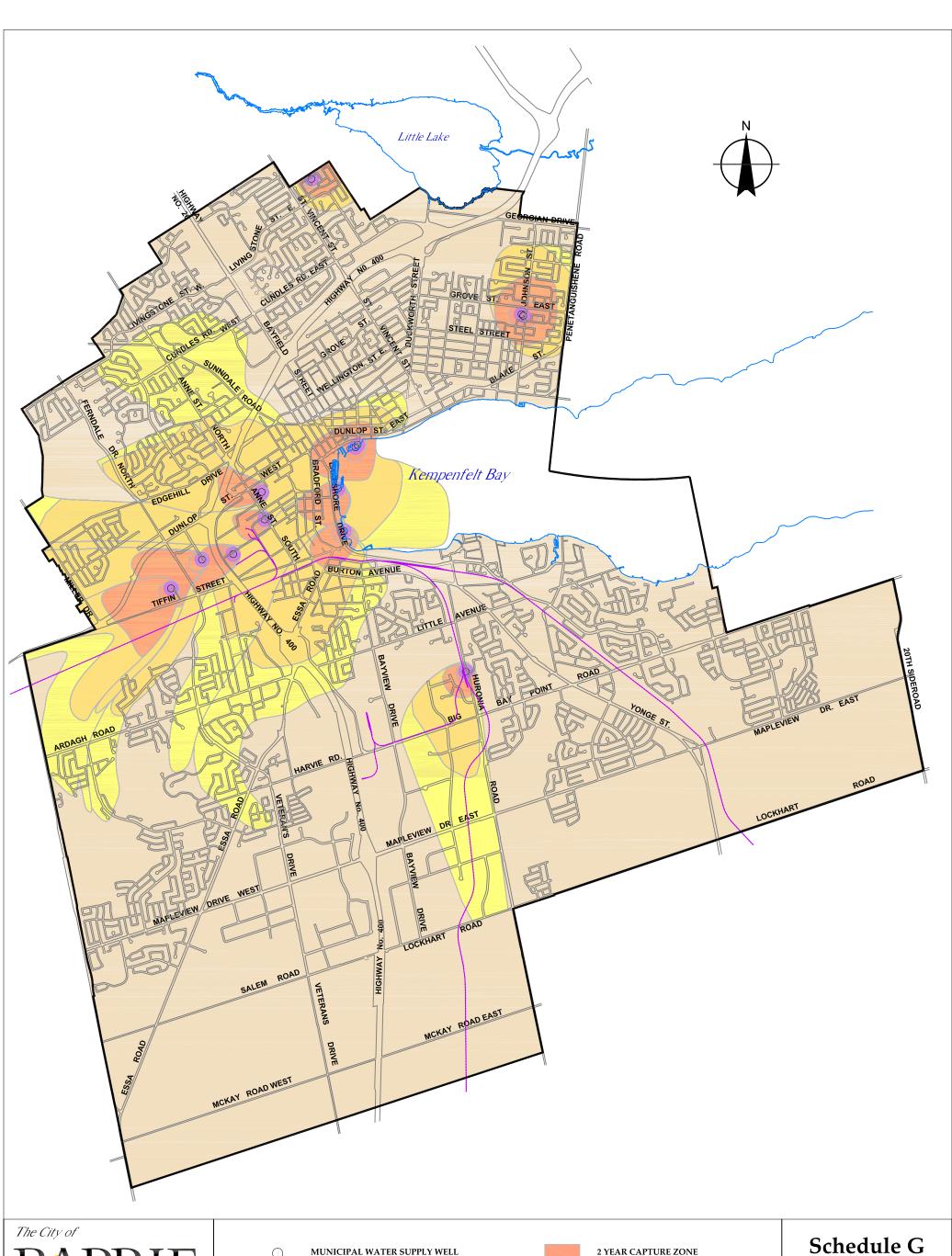


CITY BOUNDARY

Authority Regulation Limits

June 2014

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Schedule 7 to **OFFICIAL PLAN AMENDMENT 40** MUNICIPAL WATER SUPPLY WELL

CITY BOUNDARY

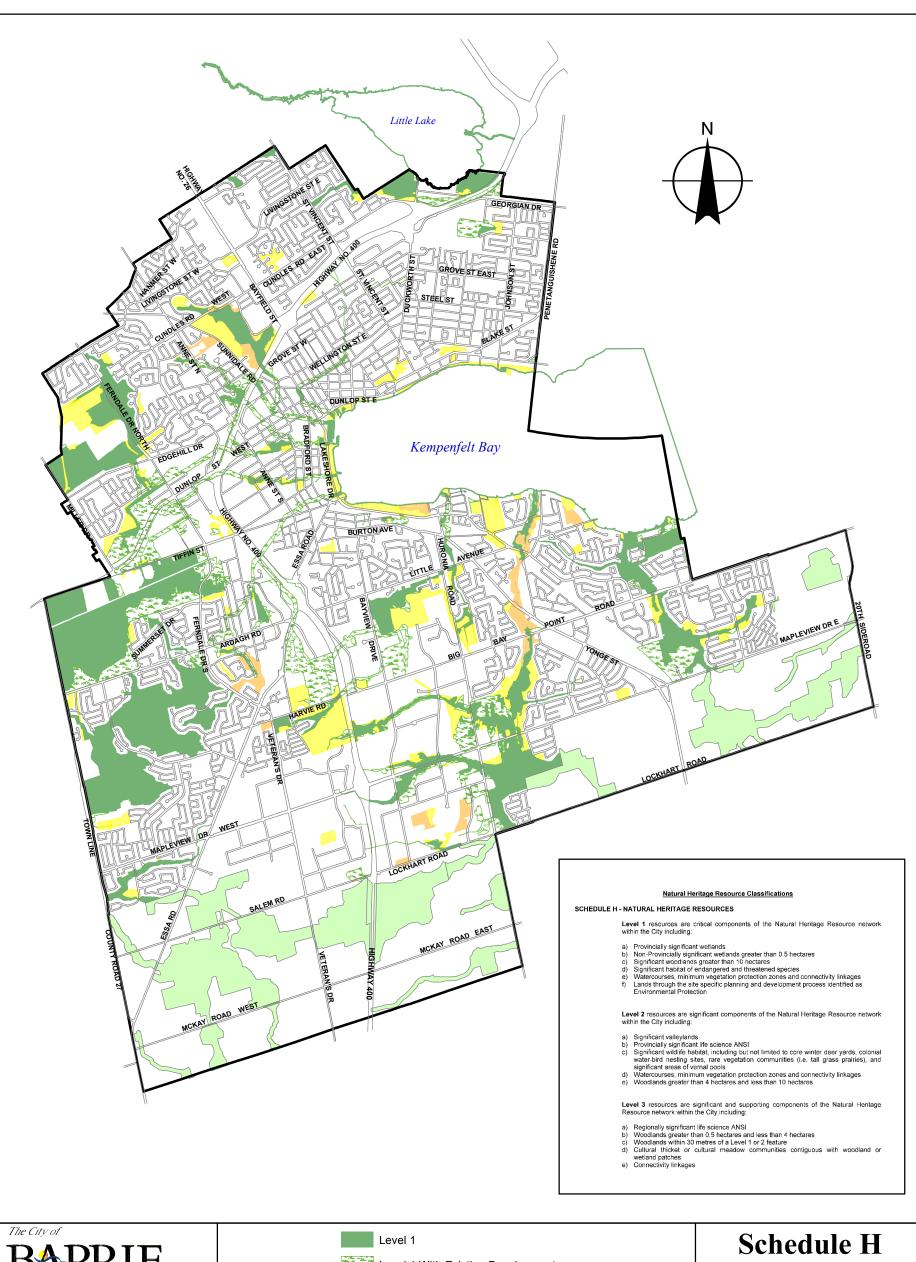
100 METRE RADIUS OFFSET FROM 10 YEAR CAPTURE ZONE OPERATIONAL MUNICIPAL WELL

25 YEAR CAPTURE ZONE

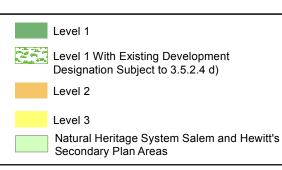
Wells & Wellhead **Protection Areas**

JUNE 2014

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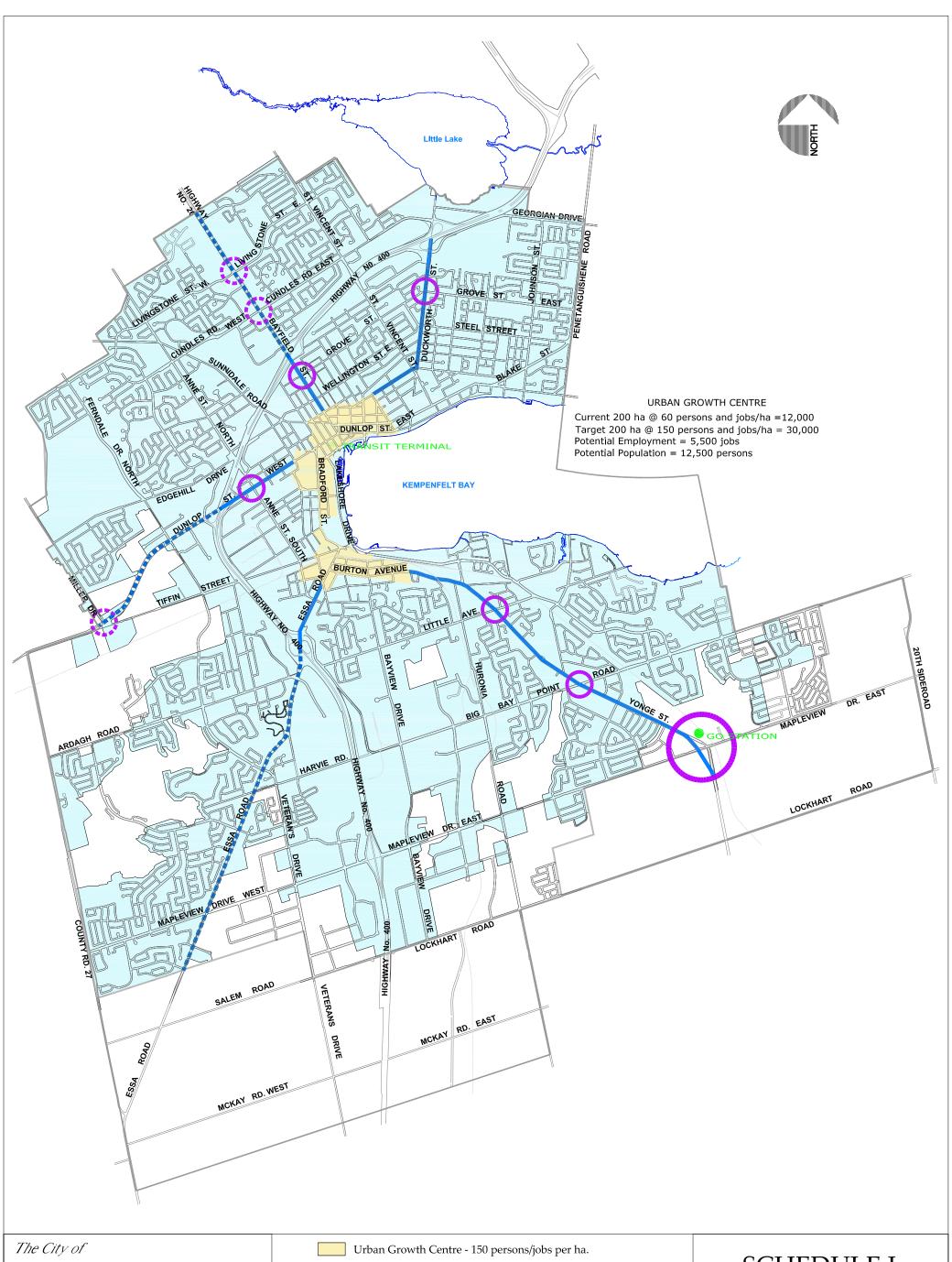




Schedule H Natural Heritage Resources

JUNE 2014

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Urban Growth Centre - 150 persons/jobs per ha.

Primary Corridor - 50 units per ha.

Secondary Corridor - 50 units per ha.

Primary Node - 50-120 units per ha.

Secondary Node - 50-120 units per ha.

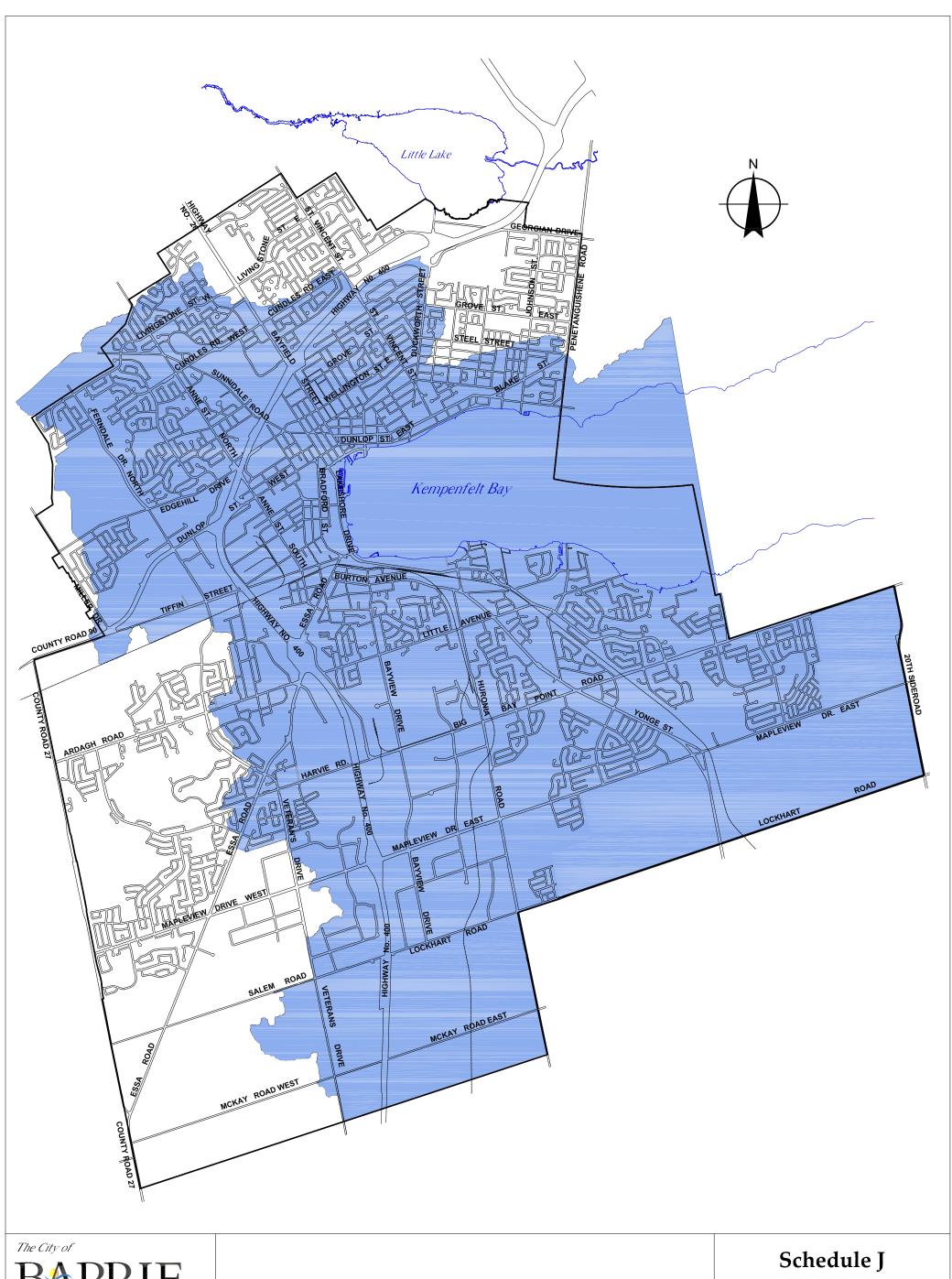
Built -up Area

Major Transit Station - 50-120 units per ha.

City Boundary

SCHEDULE I Intensification Areas JUNE 2014

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BARRIE
Schedule 10 to
OFFICIAL PLAN
AMENDMENT 40

Lake Simcoe Watershed Boundary

City boundary

Schedule J Lake Simcoe Watershed

JUNE 2014

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PART C - THE APPENDIX

Minutes of the General Committee Public Meeting Staff Report Council Resolution



City of Barrie

70 Collier Street (Box 400) Barrie, ON L4M 4T5

Minutes - Final General Committee

Monday, March 18, 2013 7:00 PM Council Chamber

GENERAL COMMITTEE REPORT For consideration by the Council of the City of Barrie on March 25, 2013

The meeting was called to order by Mayor Lehman at 7:02 p.m. The following were in attendance for the meeting:

Present: 11 - Mayor J. Lehman; Councillor B. Ainsworth; Councillor L.

Strachan; Councillor D. Shipley; Councillor B. Ward; Councillor P. Silveira; Councillor M. Prowse; Councillor J. Brassard; Councillor A. Khan; Councillor B. Jackson; and

Councillor A. Nuttall

STAFF:

Chief Administrative Officer, C. Ladd

City Clerk, D. McAlpine

Committee and Print Services Supervisor, L. Pearson

Director of Building Services, G. Allison

Director of Culture, R. Q. Williams

Director of Engineering, R. Kahle

Director of Environmental Services, J. Thompson

Director of Finance, D. McKinnon

Director of Legal Services, I. Peters

Director of Planning Services, S. Naylor

Director of Recreation, Facilities and Transit, B. Roth

Director of Roads, Parks and Fleet, D. Friary

Fire Chief, J. Lynn

General Manager of Corporate Services, E. Archer

Growth Management Co-ordinator, E. Hodgins

Policy Planner, C. Terry.

The General Committee met for the purpose of a public meeting and reports as follows:

Mayor Lehman advised the public that any concerns or appeals dealing with the application submitted by The Corporation of the City of Barrie for a Official Plan Amendment for Hewitt's and Salem Secondary Plans (Annexed Lands) and related matters should be directed to the City Clerk's Office. Any interested persons wishing further notification of the staff report regarding the application were advised to sign the appropriate notification form required by the City Clerk's Office. Mayor Lehman confirmed with the Supervisor that notification was conducted in accordance with the Planning Act.

SECTION "A"

13-G-056

OFFICIAL PLAN AMENDMENT FOR HEWITT'S AND SALEM SECONDARY PLANS (ANNEXED LANDS) AND RELATED MATTERS - CITY OF BARRIE (ALL WARDS) (MARCH 18, 2013)

L. Howson of Macaulay Shiomi Howson explained that the purpose of the public meeting is to review an application submitted by The Corporation of the City of Barrie to provide detailed planning policy direction for the development of the Hewitt's and Salem Secondary Plan Areas (Annexed Lands) as well as related amendments to the City's Official Plan.

Ms. Howson described the work completed to date and reviewed the Master Plans associated with the Hewitt's and Salem Secondary Plans. reviewed the study process utilized to form the Secondary Plans and Master Plans. Ms. Howson provided a process map/chart outlining the master She displayed a map outlining the Preferred Land Use Option for the annexed lands. Ms. Howson described the three amendments required to build the framework for future planning which include the Official Plan Amendments, the Salem Secondary Plan (west) and the Hewitt's Secondary Plan (East). She reviewed the principles established by City Council to develop the Secondary Plans and noted that she believes each Secondary Plan reflects the principles. Ms. Howson provided maps of both the Salem Secondary Plan and Hewitt's Secondary Plan outlining the land uses and separate plans illustrating the proposed phasing of development. She displayed drawings demonstrating the detailed master plans for each secondary plan and the noted the planning principles reflected in the plans. In closing, Ms. Howson reviewed the next steps in the planning process and indicated that April 8th, 2013 is the deadline for comments from the public. She stated that a report regarding the Official Plan Amendment will be presented at a future General Committee meeting in May or June, 2013.

PUBLIC COMMENTS:

Page 2

1. Ian Rowe, on behalf of his client, Finger Lakes Estate Inc. expressed his concerns regarding the proposed servicing within the Hewitt's Creek Secondary Planning Area. He stated that it is the Finger Lakes Estate Engineer's opinion that there is an ability to provide sanitary servicing by gravity. He explained that he feels gravity sanitary servicing is technically feasible, efficient and economical in the longer term. He recommended that sanitary servicing by gravity be considered as an option by Council.

Mr. Rowe explained that he was also concerned with the phasing of development in the secondary plans. He noted that he was unable to discern any information used to delineate the various phases and expressed concern that the current proposal will development of a complete community. He noted that he believes that two of the collector roads will not be completed in Phase 1 creating inadequacies in the public transit system, school buses, garbage collection, schools and parks as well as delaying the most efficient use of the transportation network for emergency services. Mr. Rowe noted that he recommends that Phase 1 connect all of the elements of the planning area to allow the surrounding areas to provide opportunities for virtually all of the owners to develop in Phase 1. In closing, he encouraged City Council and the consultants to maintain the principles and establish all major and minor collector roads.

Members of Committee asked questions of Mr. Rowe and received responses.

2. Jeff Waye, Barrie Resident, commented that he feels growth does not pay for growth and indicated that he believes the future generations will pay for growth. He stated that he feels that development is occurring by flattening farmer's fields. He observed that other countries are re-urbanizing their downtowns and he feels that the population of the City of Barrie may double by following the same form of re-urbanization. Mr. Waye commented that he believes a forest at the corner of Essa Road and Salem Road was donated to Simcoe County and was later sold by the County to a developer. expressed concern with this change as he feels the land was not donated for development purposes. Mr. Waye noted that the forest contains walking and biking trails and is one of the only forested areas left in south Barrie.

- Planning Consultant, commented that he was 3. Jordan, representing the owners of 800 Essa Road, lands abutting the former City Boundary. He noted that within the proposed secondary plan, the plan shows the north end of this property as residential and the remainder of the property as a part of the Natural Heritage System. Jordan stated that he has provided comments in writing requesting that the majority of the Natural Heritage System designation for the property be designated as residential. indicated that he feels that the property meets all of the growth policy and planning principles. Mr. Jordan noted that he believes the property is readily accessible, transit friendly, efficient, flat, well drained, contains no wetlands or farm land, is in a core area and can be integrated into the current existing communities. He commented that he feels that this piece of land is not an appropriate area for part the Natural Heritage System and is suited for intensified He asked City Council to consider designating the lands for residential development, which he feels could be developed immediately.
- 4. Darren Vella, Innovative Planning Consultants commented that he was representing the owners of Innisbrook Golf Course. that Innisbrook Golf Course is located at the southwest corner of Huronia Road and Lockhart Road and consists of an area of approximately 100 acres. He stated that the owners have entered into an agreement to facilitate an expansion of the golf course for a 157 acre parcel that would abutt the proposed community park adjacent to McKay Road and is intended to be developed as an adult lifestyle community. Mr. Vella explained that City Council passed a motion that directed the consultants to consider written submissions. He noted that the written submission was denied in favour of maintaining the land as Employment Lands with a provision to retain the existing golf course. He noted that he believes the active adult lifestyle community concept would integrate well with the proposed community park. Mr. Vella stated that he feels that the concept is desirable in that it provides an option for seniors to reside in a community integrated with a golf course.

Members of General Committee asked questions of Mr. Vella and received responses.

- 5. **Brian Zeman, MHBC Planning** explained that he was representing his clients, Pratt Construction. He indicated that his client owns land in the proposed Phases 1 and 3 of the Secondary Plans. He thanked staff and the consultants for their careful considered submission and timely responses. Mr. Zeman indicated that his client is supportive of the process to date, phasing plan and will continue to work with City staff. He stated that it is his professional opinion the mixed uses along the Yonge Street corridor are appropriately located.
- 6. Bernard Pope, stated that he feels that a net benefit study should be

completed for all development proposals. He noted that he believes growth does not always benefit everyone in the community. Mr. Pope commented that he supports the proposed expansion of Innisbrook Golf Course. Mr. Pope commented that if the development fits the net benefit criteria, the development will service the community. He stated that his lands will never be a sports field and will remain agricultural land, parkland or conservation lands as long as the current owners have control of the lands.

Members of General Committee asked several questions related to the information provided and received responses from the consultant.

WRITTEN COMMENTS:

- 1. Correspondence from R Baldwin, Lake Simcoe Region Conservation Authority dated March 6, 2013.
- 2. Correspondence from B. Hall, Royal LePage Realty dated March 11, 2013.
- 3. Correspondence from S. Rosenthal, Davies Howe Partners dated March 13, 2013 including correspondence from January 31, 2013.
- 4. Correspondence from R. Ruch received March 15, 2013.
- 5. Correspondence from K. MacKinnon, KLM Planning Partners Inc dated March 18, 2013.
- 6. Correspondence from J. Ferri, Holcim (Canada) Inc. dated March 18, 2013 including correspondence from B. Zeman, MHBC Planning Urban Design and Landscape Architecture dated October 18, 2012.
- 7. Correspondence from D. Vella, Innovative Planning Solutions dated March 18, 2013.
- 8. Correspondence from D. Vella, Innovative Planning Solutions dated March 18, 2013.
- 9. Correspondence from D. Vella, Innovative Planning Solutions dated March 18, 2013.
- 10. Correspondence from Gary Bell, Skelton Brumwell and Associates Inc. dated March 18, 2013.
- 11. Correspondence from Gary Bell, Skelton Brumwell and Associates Inc. dated March 18, 2013.

This matter was recommended (Section "A") to City Council for consideration of receipt at its meeting to be held on 03/25/2013

The meeting adjourned at 10:54 p.m.

CHAIRMAN



STAFF REPORT IGM003-14

May 21, 2014

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TO:

GENERAL COMMITTEE

SUBJECT:

GROWTH MANAGEMENT UPDATE: MEMORANDUM OF

UNDERSTANDING, INFRASTRUCTURE IMPLEMENTATION PLAN

AND APPROVAL OF SECONDARY PLANS

WARD:

ALL

SUBMITTED BY:

E. HODGINS, MCIP, RPP, GROWTH MANAGEMENT COORDINATOR

I. PETERS, DIRECTOR OF LEGAL SERVICES

J. WESTON, M.A.Sc, PMP, P. Eng., DIRECTOR OF ENGINEERING

GENERAL MANAGER

APPROVAL:

K. BRADLEY, BA, MLA, GENERAL MANAGER OF INFRASTRUC

& GROWTH MANAGEMENT (ACTING)

R. FORWARD, MBA, M.Sc., P. Eng., GENERAL MANAGER OF

COMMUNITY & CORPORATE SERVICES

CHIEF ADMINISTRATIVE OFFICER APPROVAL:

C. LADD, CHIEF ADMINISTRATIVE OFFICER

EXECUTIVE SUMMARY

Purpose - This report recommends approval of a Memorandum of Understanding (MOU) with landowners in the Annexed Area regarding the terms of financial agreements, approval of an Infrastructure Implementation Plan (IIP) regarding the hard services (water, wastewater and roads) required for development of the Annexed Area, and approval of the Salem Secondary Plan (SP) and Hewitt's SP as outlined in Staff Report IGM002-14 (subject to execution of the MOU). The report also seeks funding to update the Fiscal Impact Analysis (FIA) so that it may inform the 10-year capital plan to be included in the City's 2015 Business Plan.

Memorandum of Understanding - Since the last update to Council on March 31, 2014 through Staff Report IGM001-14, City staff and representatives of the Salem Landowners Group and the Hewitt's Landowner's Group have continued to work together to come to an agreement on the terms for implementing and financing the infrastructure required to service the Annexed Area that is in accordance with the City's Financial Policy Framework. An agreement has now been reached and documented through a MOU with the landowners in the Annexed Area.

Infrastructure Implementation Plan - The MOU includes an IIP that sets out the projects, timing and costs required to provide hard services to the Annexed Area. Project timing is based on the phasing of growth as set out in the SP's and on the time required to implement the projects. The IIP will be updated through an annual monitoring program as development occurs.

Secondary Plan Approval - The Salem SP and the Hewitt's SP have been revised to respond to comments received from stakeholders since updated drafts were released in December 2013 (refer to Staff Report IGM002-14). Based on the agreement regarding growth financing as set out in the MOU, the servicing plan as set out in the IIP, and the flexibility to adjust the plan as required based on an annual monitoring program, it is recommended that Council approve the SP's.

Fiscal Impact Analysis - Through Motion 14-G-080, Council asked staff to investigate debt reduction options for implementation through future Business Plans. This report provides a high level assessment of these debt reduction options pending a detailed analysis to be completed after the new Development



STAFF REPORT IGM003-14

May 21, 2014

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Charges (DC) By-law is approved. The FIA will then be updated to incorporate the updated DC By-law, the results of the debt analysis, and other new information, and presented to Council for approval.

Annual Monitoring and Decision Making — Council will continue to establish levels of service and set priorities on spending decisions during the annual Business Plan process. For existing assets, Council will make decisions based on an updated assessment of the risk associated with allowing existing assets to remain in service beyond their useful life. With respect to the approval of development, decisions will be guided by an annual monitoring program that will track progress on land use, infrastructure implementation, and financial sustainability. In accordance with the policies set out in the Official Plan and SP's, development will proceed when appropriate financial securities are in place. This will ensure that development is approved in a coordinated manner with the provision of municipal services.

RECOMMENDED MOTIONS

- 1. That the terms of the Memorandum of Understanding be approved as shown in Appendix "A" to Staff Report IGM003-14, and that the Mayor and City Clerk be authorized to execute the Memorandum of Understanding with the landowners in the Annexed Area.
- 2. That the Infrastructure Implementation Plan be approved as a forecast, as shown in Appendix "A" to Staff Report IGM003-14, and that the forecast be used in developing the 10-year capital plan to be approved by Council each year beginning with the 2015 Business Plan.
- 3. That, based on and subject to approval by Council of the Memorandum of Understanding, the Official Plan Amendment 38 (Salem Secondary Plan), Official Plan Amendment 39 (Hewitt's Secondary Plan) and Official Plan Amendment 40 (General Growth Management Related Amendments) be approved in accordance with Staff Report IGM002-14, and that pursuant to Section 17(22) of the Planning Act, no further public notification is required.
- 4. That funding in the amount of \$100,000 be approved from the Tax Rate Stabilization Reserve (13-04-0461) to update the Fiscal Impact Analysis as outlined in Staff Report IGM003-14.

PURPOSE & BACKGROUND

- 5. The purpose of this Staff Report is to recommend approval of a MOU with landowners in the Annexed Area, approval of an IIP regarding the hard services required for development of the Annexed Area, and approval of the Salem SP and Hewitt's SP and related Official Plan Amendments (refer to Staff Report IGM002-14). The report also seeks funding to update the Fiscal Impact Analysis (FIA) so that it may inform the 10-year capital plan as part of the City's 2015 Business Plan.
- 6. Detailed background information is provided in Appendix "B".

ANALYSIS

Memorandum of Understanding

- 7. Since the last update to Council on March 31, 2014 through Staff Report IGM001-14, City staff and representatives of the Salem Landowners Group and the Hewitt's Landowner's Group have continued to work together to come to an agreement on the terms for implementing and financing the infrastructure required to service the Annexed Area that is in accordance with the City's Financial Policy Framework.
- 8. At a high level, the negotiations focused on ensuring that development of the Annexed Area will pay for all growth related costs including debt, and providing certainty to landowners regarding the process for obtaining development approvals so that they can secure financing.



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9. An agreement has now been reached and documented through a MOU with the landowners in the Annexed Area, which is attached as Appendix "A". At the time of writing this report, City staff had received confirmation from solicitors representing the landowners in the Annexed Area to the effect that the MOU will be executed by the landowners in the Annexed Area on or before May 21, 2014.

- 10. Through the MOU, the landowners in the Annexed Area have agreed to the new growth financing tools that were approved by Council in December 2013, including:
 - a) Capital contribution payment of \$4,500 per housing unit at time of building permit issuance for growth-related costs that are not eligible under the Development Charges Act (DCA).
 - Accelerated Development Charges (DC) payments at the time of execution of subdivision agreement, which is in advance of the typical timing of payment at the time of building permit. These accelerated payments have been calculated to cover the Annexed Area portion of the debt related to infrastructure that has already been built to service growth (the new Surface Water Treatment Plant and the Wastewater Treatment Facility Expansion), as well as to reduce the risk that insufficient DC funds will be available to tender the infrastructure projects in accordance with the IIP.
 - c) Front-ending of the costs of EA and design projects planned for 2014 and 2015 in the IIP, so that the work required to implement the infrastructure for servicing the Annexed Area may continue prior to DC revenue generation.
 - d) The landowners have also agreed to consider front-ending infrastructure if cash flow is insufficient, in order to allow growth to continue.
- 11. To recognize the significant amount of work that has been undertaken to reach this agreement, and to facilitate the timely development of the Annexed Area, the landowners in the Annexed Area have further agreed that they will not appeal the growth management policies of the SP's and OPA 40, and that they will not appeal the component of the DC By-law that sets out the growth percentages of the infrastructure projects required to service the Annexed Area as long as they are consistent with the IIP.
- 12. In order to ensure that the development process is able to move forward in a timely manner, the commitments in the MOU are dependent on Council approval of the SP's by the end of June 2014. The City also commits to timely processing of development applications and implementation of the infrastructure required to service the Annexed Area.

Infrastructure Implementation Plan

- 13. The MOU includes an IIP that sets out the estimated costs and timing required to build the hard services required for development of the Annexed Area to 2031. The IIP is attached as part of the MOU in Appendix "A".
- 14. The hard services that must be built to support the first phase of development of the Annexed Area are shown in the map attached as Appendix "C". As set out in the SP's, Phase 1 of the Annexed Area development is anticipated to occur by 2021, with Phase 2 anticipated to follow by 2026 and Phase 3 by 2031.
- 15. Through the negotiations with the landowners in the Annexed Area, the costs and timing of projects in the IIP were refined from the Infrastructure Master Plans based on more detailed information, and this information will be reflected in the final FIA. For example, certain road projects were phased or deferred beyond 2031 to better coordinate with future utilities in the same corridor, and property costs were reduced to reflect the fact that some property will be



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dedicated as part of the development process. It is anticipated that periodic updates to the IIP will be required as actual development patterns and servicing timing/costs are known, and this will occur through the development monitoring process.

16. The IIP does not include the soft services required for development of the Annexed Area, such as parks, community centres, libraries, police and fire stations, however the costs and timing for providing these services are set out in the FIA and will form part of the City's capital plan subject to Council approval on an annual basis through the Business Plan process. The growth costs for these services will be part of the DC By-law and part of the capital contribution to be paid by landowners in the Annexed Area. Neighbourhood parks will be built as an integrated part of new subdivisions so that they are available for new residents to enjoy.

Annual Monitoring and Decision Making

- 17. The MOU and IIP are based on a forecast of future development and infrastructure costs. The actual pace of growth and infrastructure costs will be dependent on the overall economy and other factors. The growth management process has been strategically developed with built-in flexibility in order to manage this risk.
- 18. Going forward, Council will continue to establish levels of service and set priorities in order to make funding decisions during the annual Business Plan process. For existing assets, Council will make decisions based on an updated assessment of the risk associated with allowing assets to remain in service beyond their useful life. With respect to approval of development, decisions will be guided by an annual monitoring program that will track progress on land use, infrastructure and financing. In accordance with the policies set out in the Official Plan and SP's, development will only proceed when appropriate financial securities are in place. This will ensure that development is approved in a coordinated manner with the provision of municipal services.
- 19. At the Special General Committee meeting of April 22, there was an informal request for staff to review the impact of extending the duration of the growth plan to beyond 2031 in order to slow growth and achieve a more balanced cash flow. This will be addressed on an annual basis through monitoring of the actual pace of growth, actual infrastructure costs and actual cash flow, and then making appropriate choices through the annual Business Plan process to ensure the financial sustainability of the growth management program.

Secondary Plan Approval

20. Based on the MOU with the landowners in the Annexed Lands, in which the landowners in the Annexed Area have agreed to use of the new growth financing tools approved by Council, to the servicing plan as set out in the IIP, and to the flexibility to adjust the plan as required based on an annual monitoring program, it is recommended that Council approve the finalized Salem SP and the Hewitt's SP and related Official Plan Amendments (refer to Staff Report IGM002-14).

Next Steps

21. The next steps in the growth management process are attached as Appendix "D".

ENVIRONMENTAL MATTERS

22. The land use planning and infrastructure planning has been carried out in the context of a process that seeks to minimize the impact of development on the environment.



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ALTERNATIVES

23. The following alternatives are available for consideration by General Committee:

Alternative #1

General Committee could decide not to approve the Salem SP and Hewitt's SP at this time and direct staff to continue working on the terms of agreement with the development community and/or options for debt reduction.

This alternative is not recommended as an agreement has been reached and documented through an MOU with the landowners in the Annexed Area that is consistent with the City's Financial Policy Framework, following an intensive and collaborative process of information exchange and negotiation. Options for reducing non-growth related debt and addressing the City's existing asset replacement challenge will be further considered prior to finalizing the FIA in order to inform the City's annual Business Plan process.

FINANCIAL

- 24. The FIA was approved as a forecast by Council in December 2013 through Motion 13-G-289 (Staff Report ENG033-13) so that City staff could proceed to present the results to the development community as the basis for financial agreements to include the City's new financing tools. The FIA was subsequently issued as a draft document on February 24, 2014. It is recognized that the FIA requires updating and finalization to incorporate the results of the negotiations with the landowners in the Annexed Area, the new DC By-law and other new information. Therefore, upon approval of the DC By-law, the FIA will be updated to include the following elements:
 - a) Revised capital project costs and timing in accordance with the Development Charges Background Study (including the projects included in the IIP)
 - b) Terms of the MOU
 - c) Debt reduction options per Council Motion 14-G-080
 - d) Addressing changes to the City's financial obligations. For example, the City recently became aware that due to the expiry of federal social housing operating and financing agreements, the County of Simcoe has estimated that the social housing service will need an additional \$85 million to address a capital reserve shortfall between 2014 and 2031, of which the City's share is estimated to be \$22 million.
- 25. Although financing of the infrastructure required to service the Annexed Area will be managed as set out in the MOU, the City will continue to face a significant challenge in financing projects within the former City boundary, particular related to the replacement of existing assets that have reached the end of their useful life. Through Motion 14-G-080, Council directed staff to investigate debt reduction options for implementation through future Business Plans (refer to Appendix "B"). A high level preliminary assessment of these debt reduction options is provided in Appendix "E". In general, there are several viable options for reducing the City's debt and allowing more projects to be "pay-as-you-go".
- 26. It is important to note that, in 2011, the City's Asset Management Plan determined that average annual funding of approximately \$90 million would be required in order to be able to replace all existing assets at the end of their useful life. However, the City is currently financing an average of approximately \$30 million per year, which means that only the extreme risk assets are currently being replaced and consequently there is a backlog of assets that require replacement. The FIA determined that it would be possible to approximately double the City's annual expenditure on replacement of existing assets to approximately \$60 million per year without exceeding the City's



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debt thresholds. This would allow for the timely replacement of the existing backlog, all water and wastewater assets, all extreme and high risk tax funded assets, and 10% of medium and low risk tax funded assets; the remaining 90% of medium and low risk tax funded assets such as local roads would have to remain in service beyond the end of their useful life. However, it is important to remember that the FIA is a forecast that is intended to provide guidance to Council. Actual spending decisions will be made by Council on an annual basis as part of the Business Plan process, based on the most up-to-date information regarding level of risk and prioritization of spending choices.

- 27. Council has expressed a concern regarding the level of investment included in the FIA for replacement of local roads, which is an average of approximately \$2 million per year. During the annual Business Plan process, Council could choose to increase this investment as local roads are prioritized with other spending choices. Currently, the timing for replacement of local roads is largely driven by the need to coordinate with the replacement of underground infrastructure (local roads on their own are at the lower end of the priority scale because of the low risk associated with their failure). However, there may be an opportunity to increase investment in local roads through expansion of the Neighbourhood Renewal Program. This innovative program was introduced in the 2014 Business Plan with an initial investment of \$0.5 million per year, and involves planning asset renewal and replacement work on a neighbourhood basis to save time and money.
- 28. An annual monitoring program will be used to update the City's Long Range Financial Plan and cash flow forecast to ensure that development will only proceed in a financially sustainable manner once appropriate financial securities are in place.
- 29. Funding in the amount of \$100,000 is required to update the FIA. It is recommended that this amount be approved and financed from the Tax Rate Stabilization Reserve (13-04-0461). This amount is recoverable from DC and the recovered amounts will be used to replenish the Tax Rate Stabilization Reserve.

LINKAGE TO 2010-2014 COUNCIL STRATEGIC PLAN

- 30. The recommendation(s) included in this Staff Report support the following goals identified in the 2010-2014 City Council Strategic Plan:
 - Direct and Manage Economic Development The Salem SP and Hewitt's SP provide opportunities for growth in both people and jobs over the next two decades.
 - Manage Growth and Protect the Environment The Salem SP and Hewitt's SP are an integral component of the City's growth management program including an extensive Natural Heritage System within an urban setting.
 - Strengthen Barrie's Financial Condition The land use plans for the Salem and Hewitt's Planning Areas have been developed in concert with both a series of infrastructure master plans and a fiscal impact analysis. The purpose of this coordinated approach was to understand the full cost of growth in keeping with Council's principle that growth pay for growth to the greatest extent possible within the law. The policies of the SP's, in concert with a MOU with landowners in the Annexed Area regarding the City's new financial tools, set out a process for Council to manage the City's financial sustainability as growth in the Annexed Area proceeds.



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APPENDIX "A

MEMORANDUM OF UNDERSTANDING

Made this <*> day of <*> 2014.

BETWEEN:

HEWITT'S SECONDARY PLAN OWNERS
SALEM SECONDARY PLAN OWNERS

(the "Landowners")

- and -

THE CORPORATION OF THE CITY OF BARRIE

(the "City")

WHEREAS the *Barrie-Innisfil Boundary Adjustment Act, 2009*, c. 29, annexed certain lands in the Town of Innisfil to the City of Barrie as of January 1, 2010 (the "Annexed Area");

AND WHEREAS the City is seeking to process amendments to its Official Plan including two secondary plans respecting the Annexed Area being the Hewitt's Secondary Plan and the Salem Secondary Plan (collectively, the "Secondary Plans") and General Growth Management Related Amendments to the City's Official Plan;

AND WHEREAS the City is considering approval for the Secondary Plans but only if it is satisfied that the development therein is able to proceed in accordance with the principles that growth ought to pay for growth and that services be available on a timely basis;

AND WHEREAS the Landowners and the City have had discussions and have shared detailed information about financial, development and infrastructure implementation matters and have reached agreement on certain financial and funding issues set out herein;

NOW THEREFORE, in consideration of the mutual covenants contained herein, the Landowners and the City acknowledge and agree as follows:

1. Infrastructure Implementation Plan

- (a) The Landowners and the City agree that the water, wastewater and road infrastructure required for the development of the Annexed Area to proceed is as set out in the infrastructure implementation plan for the Annexed Area attached hereto as Schedule "A" ("IIP").
- (b) As development of the Annexed Area proceeds, modifications to the IIP may be determined to be required, through consultation between the Landowners and the City.

2. Calculation of Annexed Area Development Charges

(a) The current estimated breakdown of the DC for the Annexed Area (per SDE¹) is as follows:

| Wastewater ASDC: | \$2,062 | |
|---------------------------|----------|--|
| Water ASDC: | \$2,321 | |
| Storm: | \$0 | |
| Roads (City wide): | \$16,886 | |
| Water Debt and | \$6,467 | |
| treatment (City wide) | \$0,407 | |
| WW Debt and | \$4,588 | |
| treatment (City wide) | 34,300 | |
| Total Hard | \$32,324 | |
| Soft Services (City wide) | \$7,750 | |
| Total DC: | \$40,074 | |

- (b) No stormwater DC will be applicable to the Annexed Area.
- (c) The Landowners agree not to appeal the City's DC By-laws in respect of the BTE calculation for projects set out on the IIP, provided it reflects the BTE proportion in the agreed-on IIP.

3. **Payment of Development Charges**

(a) The soft services component of the City-wide DC will be pre-paid on the execution of a subdivision agreement for development comprising the first 2,000 SDE's to be registered in the Annexed Area, and paid on building permit issuance for the balance of development.

(b) If the DC rate goes up following pre-payment there will be no requirement to "top-up" to the new rate for units that have been pre-paid.

¹Rates shown are for a single/semi-detached unit. The actual DC rates will be calculated and applied by unit type (i.e., lower rates applied to smaller unit types).

- (c) The entire hard service DC (roads, area-specific linear water, area-specific linear wastewater, water and treatment debt and wastewater and treatment debt) for all Phase 1 units that are not subject to site plan control will be paid at the time of the execution of subdivision agreement, except to the extent used for or offset by DC credits for infrastructure front ended by the Landowners pursuant to clauses 4(a) or (b).
- (d) The entire hard service DC (roads, area-specific linear water, area-specific linear wastewater, water and treatment debt and wastewater and treatment debt) for all Phase 1 units which are subject to site plan control² will be paid at the time of the execution of a site plan agreement, except to the extent used for or offset by DC credits for infrastructure front ended by the Landowners pursuant to clauses 4(a) or (b).
- (e) No DC payments are required to be made prior to draft plan approval and zoning being in place (except to the extent the Landowners agree to front end EA and/or design costs).
- (f) All hard service DCs collected within the Annexed Area (i.e., roads, area-specific linear water, area-specific linear wastewater, water and treatment debt and wastewater and treatment debt) will be used only to fund DC-eligible projects within the Annexed Area as set out in the IIP or to fund water and wastewater debt payments attributable to the Annexed Area, to reduce the front ending obligations of the Landowners or to refund the Landowners for front ending costs incurred. The City will borrow between hard service DC reserve funds as necessary in respect of the hard service DCs collected within the Annexed Area in order to provide for the funding of IIP infrastructure and refund of Landowner front ending costs.

4. Landowner Front Ending of Infrastructure

- (a) The Landowners shall be entitled, at their option, to design and construct DC-eligible roads, water and wastewater infrastructure where listed as potential for developer construction in the IIP. Should it be determined that the landowner(s) does not intend to build the infrastructure denoted as developer construction in the IIP notice will be given to the City 1 year in advance of the commencement of the design of the infrastructure in accordance with the time lines set out in the IIP.
- (b) The Landowners have agreed to the terms herein, including the payment of the DC Advance Funding and the capital contribution, on the basis that:
 - (i) the City will fund and construct the infrastructure required for the Annexed Area to develop, as set out on the IIP, as and when required for development proposed by the Landowners to proceed in accordance with the provisions of the Hewitt's and Salem Secondary Plans,
 - (ii) subject to paragraph 8(b) hereof, such development will not be delayed on account of the funding limitations related to infrastructure, and

² For greater certainty, this does not include street townhouses.

(iii) the Landowners will not be required to front end the cost of any infrastructure, but will be permitted to do so at their option, as per paragraph 4(a), above.

However, in the event that the City can demonstrate to the Landowners through the reporting mechanism set out in paragraph 12(a) hereof that as a result of negative balances projected over a three year period in the amalgamated cashflow position of the City for the Annexed Area that the City is not able to fund infrastructure required for the Annexed Area within the timeframe required by the Landowners, the City may request the Landowners to front end the cost of DC-eligible infrastructure set out in the IIP to be constructed by the City or to be constructed by the Landowners. In such case the Landowners may agree to provide such front ending in accordance with terms to the satisfaction of the Landowners and the City.

- (c) Where a Landowner agrees to provide front end funding of IIP infrastructure (to be constructed either by the Landowners or City), the Landowner shall be entitled to reduce the amount of its DC Advance Funding provided for in item 6 by amounts front ended.
- (d) The full amount of all front ending provided by the Landowners through 4(a) or (b) above will be reimbursed by the City (indexed) through DC credits and, if necessary, reimbursement from DCs collected within the Annexed Area. The Landowners shall be entitled to use DC credits earned through the front ending of IIP infrastructure pursuant to 4(a) or (b) above against the full amount of any hard service DC payable, regardless of the type of front ended service which gave rise to the DC credits.
- (e) The City is to be responsible to contribute any BTE component of all IIP infrastructure, at the time of construction through progress payments.
- (f) For greater certainty, references to "front end", "front ending" or "front end funding" herein, shall refer to the provision of funding by the Landowners to the City for the EA, design and construction by the City of IIP infrastructure by the City, or the provision of funding by the Landowners for the design and construction by the Landowners of IIP infrastructure, in exchange for DC credits or other reimbursement as provided for herein, and is not intended to refer to a front ending agreement under Part III of the Development Charges Act.

5. Landowner Front Ending of IIP EA and Design Costs

- (a) The Landowners will front end the cost of the City undertaking a comprehensive EA for IIP projects, currently estimated at \$5M.
- (b) The Landowners will front end engineering design costs for IIP projects to be constructed by the City, if required prior to DC revenue being generated in the Annexed Area, currently estimated at \$9M.
- (c) The amounts front ended by the Landowners for EA and design costs may be secured by letters of credit to be drawn down by the City as funds are expended, and will be reimbursed through DC credits.

(d) The engineering design costs expended by the Landowners for the IIP projects to be constructed by the Landowners will also be reimbursed through DC credits.

6. DC Advance Funding

- (a) Funding in the amount of \$1,200 per SDE³ ("DC Advance Funding") will be provided to the City on the execution of a subdivision agreement for development within Phase 1 of the Hewitt's and Salem Secondary Plans. The DC Advance Funding may be secured by letter of credit.
- (b) The City may draw down the DC Advance Funding to fund infrastructure required for the Annexed Area to develop as identified in the IIP, or to fund the portion of future debt payments (principal and interest) for water and wastewater treatment infrastructure attributable to the Annexed Area.
- (c) The DC Advance Funding will be repaid by the City (indexed) when the aggregated cashflow position of the City in respect of all hard service infrastructure costs attributable to the Annexed Area (roads, water and wastewater area-specific infrastructure and water and wastewater treatment facilities debt) reaches a positive balance projected over 3 years, but in any event not later than the point at which development comprising 10,925 SDE's have been registered in the Annexed Area.

7. Capital Contribution

- (a) The Landowners will pay a "capital contribution" to the City for development in Phase 1 in an amount equivalent to \$4,500 per unit average for Annexed Area development (adjusted by unit type based on PPU values used in the City's DC background study)⁴, subject to annual indexing but no other adjustment, payable at the time of building permit issuance.
- (b) The capital contribution includes the growth related component of ineligible development charge services in the Annexed Area, and other restrictions on development charge funding, referenced in clause (c) below.
- (c) In the event that future amendments to the Development Charges Act result in:
 - (i) a change to the level of service cap imposed on the calculation of the transit service development charge (clause 5(1)5 of the DCA);
 - (ii) removal of the requirement that the capital costs of "soft" services funded by the development charge be reduced by 10% (clause 5(1)8 of the DCA);

³ \$1,200 per single/semi unit, \$900 per multiple unit, and \$640 per apartment unit

^{4 \$5,747} per single/semi, \$4,296 per multiple unit, and \$3,066 per apartment unit

- (iii) removal of waste management services (land fill) from the list of services ineligible to be funded by a development charge (clause 2(4)5 of the DCA); or
- (iv) removal of headquarters for the general administration of municipalities from the list of services ineligible to be funded by a development charge (clause 2(4)6 of the DCA);

the amount of the capital contribution shall be reduced to reflect the increased funding the City shall be entitled to collect through a development charge.

8. Prematurity of Phase 1 Development

- (a) The City and the Landowners agree that the funding requirements for infrastructure within Phase 1 shall be as provided for herein, and, subject only to the exception in clause 8(b) below, no complete application for development proposed by a Landowner in Phase 1, or any approval in respect thereof, shall be deemed to be premature pursuant to the provisions of section 9.7.3.1 of the Hewitt's Secondary Plan, section 8.7.3.1 of the Salem Secondary Plan, and section 6.1.3.1 of the Official Plan (as amended by OPA 40) if the Landowner is prepared to enter into agreement(s) securing the obligations herein, and appropriate conditions of approval have been or will be imposed requiring such agreement(s) to be executed.
- (b) If each of the following conditions are established in respect of any proposed development within a site plan, plan of subdivision or phase thereof that is proposed to be registered:
 - IIP infrastructure is required for the proposed development to proceed;
 - (ii) funding is not available to the City to provide such required infrastructure within the timing required to service the development either through hard service DCs collected within the Annexed Area or the DC Advance Funding to be provided by the Landowners; and
 - (iii) the Landowners requiring such IIP infrastructure do not agree to front end such required infrastructure in accordance with clauses 4(a) or (b) hereof,

then the final registration of such plan of subdivision may be delayed for such period of time until the City has the funding for the required infrastructure, or it is provided through Landowner front ending. For greater certainty, no development in respect of which a subdivision agreement or site plan agreement including any agreement as noted under paragraph 11(b) hereof, has been executed shall be deemed to be premature, and final registration shall be permitted to proceed without delay.

9. Participation by all Landowners

(a) The City will require all landowners in Phase 1 of the Hewitt's and Salem Secondary Plan areas to execute appropriate agreements with the City in accordance with the provisions of sections 9.7.3.1(c) the Secondary Plans.

- (b) The City will require all landowners in Phase 1 of the Hewitt's and Salem Secondary Plan areas to execute appropriate agreements amongst the other landowners in accordance with the provisions of section 9.7.3.1(e) of the Secondary Plans.
- (c) In the event that an appeal is made to the provisions of the Secondary Plans challenging the requirement for a mandatory cost sharing agreement, the Landowners agree to pay for any expenses incurred by the City in defending its policies and all parties will be bound by the outcome of a final decision on the validity of the policies.
- (d) Agreements will allow for the sharing and transfer of DC credits, and for such DC credits to be administered through Landowner cost sharing agreements if necessary on the understanding that a transfer of DC credits will not take precedence over the planning approvals process.

10. No Appeal of Agreed-On Growth Management Secondary Plan and OPA 40

- (a) The Landowners will not appeal the Growth Management policies of the Secondary Plans and OPA 40 to be agreed on and appended hereto as Schedule "B".
- (b) The Growth Management policies of the Secondary Plans and OPA 40 will provide that the financial obligations of the Landowners for Phase 1 of the Annexed Area will be as set out in this Memorandum of Understanding. No development within Phase 1 of the Annexed Area will be deemed to be premature on account of financial and infrastructure considerations, provided that the Landowner is prepared to enter into an agreement agreeing to make the financial contributions provided for herein.

11. Implementation

- (a) Conditions of draft plan approval and holding zones, where necessary for servicing purposes, will be used to implement the principles found herein.
- (b) Agreements, which may include subdivision and site plan agreements, for the Phase 1 lands will be entered into prior to registration of a draft plan of subdivision, or final site plan approval, as the case may be, which agreements will secure the servicing and financial requirements consistent with the principles set out herein.

12. Other Conditions and Agreements

(a) The City will keep an ongoing detailed and current accounting in respect of the matters provided for herein, including the collection and expenditure of all hard service DCs, DC Advance Funding and capital contributions within the Annexed Area, and Landowner front ending, including the accrual and use of DC credits and other reimbursements. Landowner(s) will provide to the City in a timely way all information related to infrastructure constructed by a landowner for purposes of ongoing detailed and current accounting. The accounting of expenditures will be detailed by project. All of the foregoing accounting will be provided to the Landowners quarterly. The City will also prepare and provide the Landowners quarterly a current amalgamated hard service cashflow for the Annexed Area detailing revenues and expenditures for all IIP infrastructure and debt payments related to water and wastewater infrastructure

- attributable to the Annexed Area including 3 years projections where required by these principles.
- (b) Council shall approve Secondary Plans for the Hewitt's and Salem areas by the end of June 2014, failing which the commitments herein are at an end.
- (c) Planners for Salem and Hewitts will meet with City staff and Elizabeth Howson to establish a work plan for the zoning by-law as soon as is practicable.
- (d) Provided the Landowners provide the funding of infrastructure as set out in this MOU in accordance with the provisions above, there are no servicing or allocation constraints for Phase 1 of the Annexed Area.
- (e) A decision regarding draft plan approval and rezoning will be made by the City within 1 year of the applications being deemed complete under the *Planning Act*.
- (f) The City will commit sufficient staffing resources to efficiently process the draft plan and rezoning applications and engineering drawings submitted by the Landowners.
- (g) The City commits to providing the appropriate resources to ensure continuity in the coordination of draft plan applications and associated rezonings, and determination as to whether an application adheres to the City's Tertiary Plan/Master Plan.
- (h) The City will make its best efforts to work with the Conservation Authorities and the landowners and other stakeholders so that the approval of the Subwatershed Impact Study occurs within one year of the approval of the Secondary Plans.
- (i) Pre-consultation meetings may commence as soon as Council adopts the Secondary Plans and OPA 40 to establish the required studies in support of draft plan approval and re-zonings to be commenced as soon as possible.
- (j) Subject to the provisions regarding appeal of BTE set out in paragraph 2(c) hereof, this MOU is subject to approval of an acceptable Development Charges by-law, for which the Landowners retain their rights of appeal.

13. Counterparts

The Landowners and the City agree that this Memorandum of Understanding may be executed by telecopy/facsimile or by e-mailed "pdf" file in multiple counterparts, each of which, when so executed and delivered, shall be deemed to be an original, but all of which together shall constitute one agreement binding on the parties hereto.

14. Enurement

This Memorandum of Understanding shall enure to the benefit of and be binding upon each of the Owners and the City and their respective successors and assigns.

IN WITNESS WHEREOF the parties have executed this Memorandum of Understanding as of the date first written above.

BEMP HOLDINGS 1 AND 2 INC.

| Name: | |
|-----------|--|
| Title: | |
| | |
| Name: | |
| Title: | |
| I/We have | e the authority to bind the corporation. |
| | |
| LOCKHAR | T INNISFIL INVESTMENTS LTD. |
| | T INNISFIL INVESTMENTS LTD. |
| Name: | T INNISFIL INVESTMENTS LTD. |
| Name: | T INNISFIL INVESTMENTS LTD. |
| Name: | T INNISFIL INVESTMENTS LTD. |

RAINSONG LAND DEVELOPMENT INC.

| Name: |
|--|
| Title: |
| |
| Name: |
| Title: |
| |
| I/We have the authority to bind the corporation. |
| CRISDAWN CONSTRUCITON INC. |
| |
| |
| Name: |
| Title: |
| |
| |
| Name: |
| Title: |
| I/We have the authority to bind the corporation. |

1091369 ONTARIO INC.

| Name: | |
|-----------------------|------------------------------------|
| Title: | |
| | |
| | |
| | |
| Name: | |
| Title: | |
| | |
| I/We have the | authority to bind the corporation. |
| 159 722 9 ONT/ | A DIO LIMITED |
| 123/223 ON I | AKIO LIIVIITED |
| | |
| | |
| Name: | |
| | |
| Title: | |
| Title: | |
| Title: | |
| Title: Name: | |

SOBEYS CAPITAL INCORPORATED

| Name: |
|--|
| Title: |
| |
| |
| Name: |
| Title: |
| |
| /We have the authority to bind the corporation |
| |
| 2121191 ONTARIO INC. |
| |
| |
| |
| Name: |
| Title: |
| |
| |
| |
| Name: |
| Γitle: |
| |
| /We have the authority to bind the corporation |

WATERSAND CONSTRUCTION LIMITED

| Name: | |
|-----------------|--|
| Title: | |
| | |
| | |
| Name: | |
| Title: | |
| | |
| I/We hav | ve the authority to bind the corporation |
| | |
| WORMV | VOOD DEVELOPMENTS INC. |
| | |
| | |
| | |
| | |
| Name: | |
| Name: Title: | |
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| | |
| | |
| | |
| Title: | |

BARRIE FINANCIAL INC. Name: Title: Name: Title: I/We have the authority to bind the corporation. THE CORPORATION OF THE CITY OF BARRIE Jeff Lehman, Mayor Dawn A. McAlpine, Clerk I/We have the authority to bind the corporation.

Schedule "A"

D = Dev. EA / Pre D. Design Property Utility Construction C = City Date Built Dev. MP or City ID Number MP \$ Revised \$ BTE Gwth Other Growth BTE Other Comments 2023 2024 2025 2026 2027 2028 Between Big Bay and Mapleview East of Old Municipal Boundary Wastewater Projects 12110 163.000 163,000 12,225 150,775 Big Bay Point R- 2010 Boundary to Collector 11 0% 100% 163,000 C 12115 118,000 118,000 Big Bay Point R- Collector 11 to Street N 109,150 8,850 . 0% 100% Moved to Phase 3 from Phase 1 118.000 Roads, AT & Drainage Projects Big Bay Point - 2010 Boundary to Collector 11 D 2201-2 1,899,418 2,177,838 45,905 137,716 273,294 275,433 939,567 505,921 15% 85% 326,676 1,851,162 3 lanes in Phase 1, widen to 5 lanes in Phase 3 nfirm that no property is required) 2201-1 3,336,455 4,227,626 101,119 Big Bay Point - Prince William to 2010 Boundary 303,358 3,823,148 15% 85% 634,14 3,593,482 Moved to Phase 3 from Phase 1 C 2301 745,913 1,010,183 25,255 Big Bay Point - Collector 11 to Street N 75,764 909,165 15% 85% Moved to Phase 3 from Phase 1 ---> 151,52 858,656 D 2911 48.061 48,061 3,605 44,456 Trail Winchester Terrace to West of Collector 1 15% 85% 7,209 40,852 South of Mapleview around Madelaine Wastewater Projects C 23102 11.693.000 2,500,000 187,500 2,312,500 Mapleview/Huronia PS3 to Lovers Creek 20% 80% 500,000 2,000,000 Updated costs from D&C C 23101 137,000 137,000 10,275 126,725 Decommissioning PS3 0% 137 000 100% Water Projects C 11232 1,147,643 1,147,643 86,073 1,061,570 Mapleview Huronia to Country Lane evised Project Limits. PPB updated. 0% 100% 1.147.643 C 11232 1.192.357 1,192,357 89,427 1,102,930 Mapleview Country Lane to Madelaine 1,192,357 vised Project Limits. PPB updated. C 11152 2,433,000 4,431,871 332,390 4,099,480 Madelaine Big Bay to Mapleview 0% 100% 4.431.87 Cost increase due to surface restoration. PPB updated. Roads, AT & Drainage Projects C 1213 11,490,224 ----0 15% 85% Assume 5 lanes (7 in TMP) in 30m ROW with no buffered bike lanes, plus multiuse trail. roperty has been acquired. Road costs assumed to be City's. Mapleview Huronia to Country Lane C 1215-1 8,239,692 4,174,977 253,767 633,137 507,533 2,780,541 apleview Country Lane to Madelaine 15% 85% 626,247 3,548,731 Assume 5 lanes (7 in TMP) in 26 to 30m ROW with no buffered bike lanes, plus multiuse trail. Property has been acquired. Costs generated from D&C numbers D Trail East Lovers Creek - Former City Limits to 2920 122 723 122,723 9,204 113,519 15% 85% 18,408 104,314 2016 Urban Boundary South of Mapleview West of Yonge Wastewater Projects Water Projects 11151 1,513,000 1,452,480 108,936 1.343.544 Mapleview Madelaine to Yonge Revised Project Limits. PPB updated. 0% 100% 1,452,480 Roads, AT & Drainage Projects C 1215-2 14.055.332 8.141.805 441,949 1,799,318 883,899 5,016,639 Mapleview Madelaine to Yonge 15% 85% 1,221,271 6,920,534 ssume 5 lanes in 26m ROW with no buffered bike lanes, plus multiuse trail. Revised project limits. C 2208 3,594,492 4,167,280 87,727 263,180 526,573 Yonge Mapleview to Madelaine 526,360 2,763,441 15% 85% 625,092 3,542,188 С 2212 2,578,599 3,227,375 74,453 Yonge Madelaine to Lockhart 223,358 199,417 446,716 2,283,432 15% 85% 2,743,268 EA in Phase 1 only 484,106 South of Mapleview East of Yonge Wastewater Projects 825mm Hewitts Sanitary Trunk North of D 22102 1.799.000 1.799.000 134,925 1,664,075 1,799,000 375mm Sanitary Sewer on Mapleview east of 1,998,808 149,911 1,848,897 0% 100% 1,998,808 Local Benefit Sewer switched to DC Hewitts Creek Hewitts Trunk extension south of Mapleview to Phase 1 Boundary D 22101 5,836,000 5,836,000 437,700 5,398,300 0% 58% 3.402.972 42% 2.433.028 D Hewitts Trunk extension south of Phase 1 22301 747 000 747,000 18,675 56,025 672,300 0% 50% 375,128 371,872 ooundary to Lockhart Water Projects C 11150 1,518,000 2,310,235 173,268 2,136,968 Sandringham Big Bay Point Road to Mapleview 0% 100% 2,310,235 reased cost due to road restoration. PPB updated. Cost lowered due to transposing cost error from MP C 11151 950.520 950.520 71,289 879,231 Mapleview Yonge to Hewitts Corridor 950,520 Revised Project Limits. PPB updated. Roads, AT & Drainage Projects C Mapleview Yonge to Prince William (grade 2202-1 42,005,140 28,918,114 665,128 1,850,384 3,990,770 20,416,447 15% 85% 4,337,717 24,580,397 2000m2 land, \$1000/m for curb and multiuse trail, minimal utility relocates. 4 lanes + turning Lanes at signalized intersection instead of 5 in TMP.

D = Dev. EA / Pre D. Design Property Utility Construction Date Built Dev. MP Other or City 2016 2017 2024 2026 2027 2028 2029 2030 2031 2302 5,744,220 5,446,872 102,486 307,458 614,915 3,344,064 1,077,950 Assume \$1000/m for curb on south side and multiuse trail within 2010 Boundry instead of Mapleview Prince William to East of Collector 11 817,031 4,629,841 Trail Madelaine Collector 10 Connection Yonge to D 2909 103.045 103.045 7,728 95,317 15% 85% 15,457 87,588 Collector 8 Trail Madelaine Collector 10 East of Collector 8 to D 2910 181,434 181,434 13,608 167,827 27,21 154,219 Hewitts Creek D Trail Hewitts Creek - Mapleview to Madelaine 2922 195,968 195,968 14,698 181,270 15% 85% 29,39 166,57 Collector 10 Connector rail Madelaine Collector 10 Connector - Hewitts D 2924 11,294 11,294 10,447 15% 85% 9,600 1,694 Creek Trail to West of Collector 10 North of Salem and West of Veterans astewater Projects Water Projects Mapleview Drive West - Mapleview Elevated Tank C 11101 416,000 1,477,353 110,801 1,366,551 0% 100% 1,477,353 Costs increase includes surface restoration costs est to Veterans Drive C 11155 Veterans Drive - Mapleview Drive West south to 168,000 686,556 51,492 635,064 0% 100% 686,556 Costs increase includes surface restoration costs D 11112 235.000 235.000 17,625 217,375 Salem Road - Reid to Veterans 0% 100% 235.000 D 11111 573,000 573,000 42,975 530,025 573,000 Salem Road - Dunn (Street B) to Reid 0% 100% Veterans Drive - Salem Road to 540m south of D 11121 505.000 505,000 37,875 467,125 0% 100% 505,000 Transportation, Drainage Projects D 2303-1 5,710,974 6,410,477 124,132 1,156,172 4,012,989 372,395 744,789 Salem Road - Veterans Drive to Dunn 15% 961,57 5,448,905 Project split. Property in Phase 1, construction in Phase 2. Veterans Drive - Salem Road to 540m south of 2206 3,596,356 3,831,967 61,051 183,153 1,111,945 366,305 2,109,513 15% 85% TMP Costs Updated 574,795 3,257,172 Salem Road D 2902 194,606 194,606 14,595 180,011 15% 85% Trail - 2031 Urban Boundary to Reid Drive 29,191 165,415 Salem and Essa Area C 21101-a 1,716,000 1,716,000 400,000 1,224,800 91,200 1,716,000 Upgrade Holly Pumping Station 21101-b Twinning 1940 metres 350 mm Holly Pumping C 1.433.000 1,433,000 107,475 214,950 1,110,575 50% 50% 716,500 716,500 Station forcemain for Project 21101-a 1103 & 04 405.000 405.000 30,375 374,625 Essa Road - Mapleview to Athabaska 0% 100% 405.000 D 11105 349,000 349,000 26,175 322,825 0% 100% Essa Road - Athabasska to Street A 349,000 D 11106 168,000 168,000 12,600 155,400 Essa Road - Street A to Salem Road 0% 100% 168,000 D 11146 137,000 137.000 10,275 126,725 Essa Road - Salem Road to Street L 0% 100% 137,000 D 11110 704,000 704,000 52,800 651,200 Salem Road - Essa Road to Dunn (Street B) 704,000 C Mapleview 300mm East of CR27 0% 100% Confirmed in City Budget, PPB updated. D 448,216 33,616 414.600 CR27 300mm South of Mapleview 0% 100% 448,216 PPB updated. Surface restoration costs added. Roads, AT & Drainage Projects C 1318-1 3.937.227 4,731,829 114,081 342,244 134,865 684,487 3,456,152 Revised Project Limits Essa Road - Mapleview to Athabaska 15% 85% 709.77 4,022,055 D 2307 7,157,794 5,799,070 169,205 507,615 311,675 1,015,230 5,154,069 Essa Road - Athabaska to Trans-Canada Pipelin 15% 85% 1,073,669 6.084.125 D 638,818 2303-2 10,455,342 11,526,170 212,939 2,406,879 1,277,636 5,023,885 1,966,013 alem Road - CR27 to Dunn 1,728,925 9,797,244 Project split. 35% of construction cost from Essa to Dunn moved from Phase 1 to 2. D 2908 297,127 297,127 274,843 22,285 15% 85% Trail Salem to Former City Limits 44 569 252,558 D 2912 728,453 728,453 Trail CR27 to East Bear Creek 54,634 673,819 15% 85% 109,268 619,185 D 2913 515,152 515,152 476,516 38,636 Trail CR27 to West Bear Creek 15% 85% 77,273 437,879 D Trail Dunn Street Connector - East Bear Creek to 2917 115.508 115.508 8,663 106,845 15% 85% 17.326 98.182 Dunn Street McKay and Veteran's astewater Projects mm Huronia Sanitary Sewer north of McKay 21103 3,547,000 6,707,592 503,069 6,204,523 0% 42% 3,919,246 Depth Increased to cross under creek and for future service sharing 2,788,346 Road to Lockhart C construction of 600mm sewer on McKay Road 21102 15,497,000 16,127,539 1,209,565 14,917,974 16,127,539 600mm and 525mm sewer costs were combined in MP. Updated cost from Schaefer's from Huronia to east of Veteran's

Lockhart Road - Yonge Street to Prince William

Retrofit existing SWM to offset Phosphorus

Storm Pond Retrofits

2209

С

30,160,661 30,901,008

0

14,500,000

696,101

| | D = Dev. | EA / Pre D | Design | Property | Utility | Construction | | | | | | | | | May 12, 2014 | 4. | | | | | | | | | | | | |
|---|----------|--------------------|------------|------------|-------------|--------------|-----------|------------|----------------|-----------|------------|-----------|-----------|------------|--------------|------|------|------|------|--|------|------|---------|-------|-----------|--------------|-------------|---|
| Da | C = City | MP | MP | Revised | Life in the | | | | | N. Lean | | | | | | | | | | 111 330 | | | DTF 0 | | | | | |
| 525mm Sanitary Sewer on McKay Road | or City | ID Number 21102 | 3,311,000 | 7 622 072 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | BTE Gwt | % | BTE \$ | Growth \$ | Other \$ | Comments |
| west of Veterans to east of Phase 1 Boundary | | | | 7,622,073 | | 571,655 | > | | 7,050,418 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 7,622,073 | | 600mm and 525mm sewer costs were combined in MP. Updated cost from Schaefer's |
| Sewer on Huronia South of McKay | C | 21401 | 1,695,273 | 3,727,512 | 93,188 | > | | | | | | | | | | | | | | | | | 0% 99 | % 91% | 0 | 322,430 | 3,405,0 | 82 |
| 265m of 375mm Sewer on McKay | D | | | 541,276 | | 40,596 | > | | 500,680 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 541,276 | | Cost from Schaefer's. 375mm deep sanitary sewer on McKay added to DC |
| Water Projects | - | | | | | | | | 1.34 | | | | | | - | - | | | | | | | | | | | | |
| Veterans Drive - Street D to Street E | D | 11124 | 267,000 | 267,000 | | 20,025 | > | | 246,975 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 267,000 | | PPB updated. |
| Veterans Drive - Street E to McKay | D | 11127 | 220,000 | 220,000 | | 16,500 | > | | 203,500 | > | | | | | 4 | | | | | | | | 0% 1009 | % | 0 | 220,000 | | PPB updated. |
| McKay Reid to Veterans | D | 11128 | 274,000 | 274,000 | | 20,550 | > | | 253,450 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 274,000 | | PPB updated. |
| McKay 165m west of Reid to Reid | D | 11129 | 79,000 | 79,000 | | 5,925 | > | | 73,075 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 79,000 | | PPB updated. |
| McKay Veteran's to western Interchange Boundary | D | 11144 | 197,000 | 197,000 | | 14,775 | > | | 182,225 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 197,000 | | PPB updated. |
| McKay Street F east 615 meters | D | 11148 | 387,000 | 387,000 | | 29,025 | > | | 357,975 | > | | | | | | | | | | | | | 0% 1009 | % | 0 | 387,000 | | PPB updated. |
| Roads, AT & Drainage Projects | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Huronia Lockhart to McKay | С | 2308-1 | 9,237,561 | 6,437,297 | 151,737 | 455,210 | 294,263 | 910,420 | 4,625,667 | > | | | | | | | | | | | | | 15% 859 | % | 965,595 | 5,471,703 | | \$25/m2 land costs, 30m ROW and per meter costs rural two lane cross section. Revised |
| McKay east side of Interchange to Huronia | С | 2205 | 14,434,114 | 7,956,137 | 146,350 | 439,049 | 1,681,719 | 878,098 | > | 4,810,921 | · | | | | | | | | | | | | 15% 859 | % | 1,193,421 | 6,762,717 | | project limits (Huronia south of McKay moved post 2031). \$50/m2 land costs, 36m ROW and reduced per linear meter costs (rural four lane cross |
| McKay Reid to 190m east of Collector 4 | D | 2306 | 3,507,657 | 3,984,244 | 73,875 | 221,624 | 823,404 | 443,248 | 1,574,360 | > | | | 847,733 | | | | | | | | | | 15% 859 | 16 | 597,637 | 3,386,608 | | 35% of construction costs moved from Phase 1 to 3. |
| McKay West Boundary of Interchange to Reid | D | 2204 | 7,678,249 | 8,146,641 | 131,946 | 395,838 | 2,295,044 | 791,675 | 4,532,138 | > | | | | | | | | | | | | | 15% 859 | 16 | 1,221,996 | 6,924,645 | | |
| Veterans Drive - 540m south of Salem Road to McKay | D | 2207 | 6,964,298 | 7,290,763 | 119,660 | 358,980 | 2,003,492 | 717,960 | 4,090,672 | > | | | | | | | | | | | | | 15% 859 | % | 1,093,615 | 6,197,149 | | |
| Veterans Drive - McKay to City Limits | D | 2312 | 2,907,127 | 3,293,241 | 59,099 | 177,298 | 743,413 | 354,596 | 1,958,835 | > | | | | | | | | | | | | | 15% 859 | % | 493,986 | 2,799,255 | | |
| Trail East Bear Creek Trail McKay to City Limits | D | 2916 | 248,729 | 248,729 | | | | | I | | 18,655 | 230,075 | × | | | | | | | | | | 15% 859 | % | 37,309 | 211,420 | | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | y |
| | | | | | | | | 1 | | | | | | I | | | | | | <u>karana arang aran</u> | | | | | | | | |
| Common | | | | | | | | 1 | | | | | | | | | | | | | | | | | | | | |
| Wastewater Projects Phosphorus Facility | С | | 30,000,000 | 30,000,000 | | 2,250,000 | | 27,750,000 | | > | | | | | | | | | | | | | 35% 659 | % | 0,500,000 | 19,500,000 | | \$30 million assumed as growth component of \$60 million |
| Decommision PS4 & Downstream Sewer | С | 23401 | 137,000 | 1,646,767 | | 123,508 | 1,523,259 | | | | | | | | | | | | | | | | 34% 669 | 16 | 563,688 | 1,083,079 | | Downstream gravity sewer added, Moved from Post 2031 to Phase 1. BTE is a weighted |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | average for the PS4 decommissioning and the downstream sewer. |
| Water Projects McKay West Boundary of Interchange to East | С | 11145 | 563,000 | 563,000 | 14,075 | > | 42,225 | | | | 506,700 | | | | | | | | | | 1 | | 0% 1009 | % | 0 | 563,000 | | PPB updated. |
| Boundary of Interchange Salem Reservoir | С | 11250 | 10,941,000 | 10,941,000 | 242,275 | 1,000,000 | | > | | | | 726,825 | 8,971,900 | | | | | | | | | | 0% 1009 | % | 0 | 10,941,000 | | PPB updated. |
| Salem Pumping Station | С | 11251 | 4,787,000 | 4,787,000 | 119,675 | > | | | | | | 359,025 | 4,308,300 | | | | | | | | | | 0% 1009 | % | 0 | 4,787,000 | | PPB updated. |
| Lockhart/Salem watermain to Huronia | С | 11230 | 4,159,000 | 4,159,000 | 103,975 | | | | | | | 311,925 | 3,743,100 | | | | | | | | | | 0% 1009 | % | 0 | 4,159,000 | | PPB updated. |
| Huronia watermain Mapleview to Lockhart | С | 111231 | 2,220,000 | 2,220,000 | 55,500 | > | | | | | | 166,500 | 1,998,000 | | | | | | | | | | 0% 1009 | | 0 | 2,220,000 | | PPB updated. |
| Salem Veterans to Reservoir | С | 11235 | 469,000 | 469,000 | 11,725 | > | | | | | | 35,175 | 422,100 | | | | | | | | 2 | | 0% 1009 | % | 0 | 469,000 | | PPB updated. |
| Roads, AT & Drainage Projects | - | | | | | | | | | | | | | | | | | | | | | | | | | | - | - |
| McKay Interchange | С | 2128 | 23,260,438 | 22,892,129 | 572,303 | | 1,716,910 | | > ⁰ | 3,433,819 | 17,169,097 | | > | | | | | | | | | - | 15% 859 | % | 3,433,819 | 19,458,310 | | × |
| McKay Hwy 400 to west boundary of interchange | 2 | 2210 | 11,955,500 | 7,395,936 | 151,759 | | 455,277 | | 1,060,459 | 910,554 | 4,817,886 | | ·> | | | | | | | | | | 15% 859 | % | 1,109,390 | 6,286,545 | | Assume 33% of structure and civil costs for crossing are MTO Grant (\$4.48 million) subtracted from total cost |
| McKay Hwy 400 to east boundary of interchange | | 2211 | 1,611,790 | 1,696,912 | 29,869 | | 89,607 | | 401,723 | 179,214 | 996,499 | | > | | | | | | | | | | 15% 859 | % | 254,537 | 1,442,375 | | |
| Huronia McKay to City Limits | С | 2308-2 | 4,182,437 | 3,303,914 | 77,546 | > | | | | | | | | | | | | | | | | , | 15% 859 | % | 495,587 | 2,808,327 | | \$25/m2 land costs, 30m ROW and reduced per linear meter costs (rural two lane cross section). Revised Project limits. |
| Salem Road - West of Highway 400 to Veterans Drive | С | 2215 | 5,837,635 | 6,194,466 | 97,461 | | > | | | | 292,382 | 1,836,835 | 584,763 | 3,383,026 | ·> | | | | | | | | 15% 859 | % | 929,170 | 5,265,296 | | |
| Salem/Veterans Hwy Crossing | С | 2101 | 12,125,584 | 11,923,930 | 264,350 | | > | | | | 793,050 | 1,079,949 | 1,586,099 | 8,200,483 | > | | | | | | | | 15% 859 | % | 1,788,590 | 10,135,341 | | |
| Lockhart Road - East of Highway 400 to Bayviev Drive | v C | 2214 | 3,036,060 | 3,342,899 | 58,440 | | > | | | | 175,321 | 804,229 | 350,642 | 1,954,267 | > | • | | | | | | | 15% 859 | % | 501,435 | 2,841,464 | | |
| Lockhart Road - Bayview Drive to Yonge Street | С | 2203 | 33,573,327 | 35,992,784 | 665,258 | | > | | | | 1,995,774 | 7,505,970 | 3,991,548 | 21,834,234 | | | | | | | | | 15% 859 | 16 | 5,398,918 | 30,593,867 | | 4 |

2,088,304 2,445,559

4,176,609 21,494,434

4,635,151 26,265,857

Retrofits removed from front ending

Infrastructure Implementation Plan May 12, 2014.

| | D = Dev | EA / Pre D | Design | Property | Utility | Construction | | | | | | | | | May 12, 2014 | | | | | | | | | | | | | |
|--|------------------------------|------------|------------|---------------------------|------------------------|------------------------|-------------------------|-------------------------|---|-----------------|------------|---------|---|--|--------------|------------------------------------|--|--|--|------------------------------|----------------------------------|------------------|----------|----------|-------------|------------|-----------------------|---|
| Da | C = City Built Dev or City | . MP | MP S | Revised \$ | | | 4.1 | | | Halaman, | | | 7 | | | | | | | at a light | | | BTE Gwth | Other BT | E Gr | owth (| Other | Comments |
| Phase 2 & 3 | or only | TO Hamber | | | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | % % | % \$ | | s | \$ | Committee |
| Wastewater Projects | | | 0.000.000 | | | | | | | | | | | | | | | | | | | | | T | | | | |
| WPCC - Phase III Expansion | С | | 9,000,000 | 9,000,000 | | | | | | | | | | | | | 675,000 | 8,325,000 | ·> | | | | 0% 100% | | 0 9, | 000,000 | | |
| Salem construction of a new pumping station (100L/s equiped for 50L/s) | С | 21301 | 1,374,000 | 1,374,000 | | | | | * | | | | | | | | 103,050 | 1,270,950 | > | | | | 0% 100% | | 0 1, | 374,000 | - 1 | |
| Construct twin 250mm forcemain from PS to connect to McKay Road sewer | С | 21302 | 261,000 | 261,000 | | | | | | | | | | | | | 19,575 | 241,425 | ·> | 2 | | | 0% 100% | | 0 | 261,000 | | |
| Hewitts constuction of a new pumping station (80L/s equiped for 40 l/s) | С | 22302 | 1,320,000 | 1,320,000 | | | | | | | , a | | | | | | 99,000 | 1,221,000 | ·> | | | | 0% 100% | | 0 1, | 320,000 | | |
| Construction of Twin 250mm forcemain (730 metres) | С | 22303 | 1,058,000 | 1,058,000 | | | | | | | | | | | | | 79,350 | 978,650 | ·> | | | | 0% 100% | | 0 1, | 058,000 | | |
| Water Projects | + | - | | | | | | | | | | | | | | | | | | | | | | _ | _ | | | |
| McKay Road West - Street G east to Street F | D | 11201 | 93,000 | 93,000 | | | | | | | | | 6,975 | 86,025 | | | | | | | | | 0% 100% | | О | 93,000 | PF | PB updated. |
| McKay Road West - Street H east to Street G | D | 11204 | 111,000 | 111,000 | | | | | | | | | 8,325 | 102,675 | | | | | | | | | 0% 100% | | 0 | 111,000 | PF | PB updated. |
| Surface Water Treatment Plant | С | | 3,800,000 | 4,800,000 | 1,000,000 | | | | | | | | | | | | 360,000 | 3,440,000 | | | | | 0% 100% | | 0 4, | 800,000 | | |
| McKay Road West - Street I east to Street H | D | 11301 | 335,000 | 335,000 | | | | | | | | | | | | | 25,125 | 309,875 | | | | | 0% 100% | | О | 335,000 | PF | PB updated. |
| McKay Road West - Street C east to Street I | D | 11303 | 96,000 | 96,000 | | | | | | | | | | | | | 7,200 | 88,800 | | | | | 0% 100% | | 0 | 96,000 | PF | PB updated. |
| McKay Road West - Essa Road east to Street 0 | c D | 11308 | 198,000 | 376,235 | | | | | | | | | | | | | 28,218 | 348,017 | | | | | 0% 100% | | 0 | 376,235 | Inc | ncrease costs due to alignment along existing McKay (increased surface restoration) |
| Essa Road - Street L south to McKay Road We | st D | 11309 | 501,000 | 949,809 | | | | | | | | | | | | | 71,236 | 878,573 | | | | | 0% 100% | | 0 | 949,809 | Inc | ncrease costs due surface restoration |
| Roads, AT & Drainage Projects | | | | | - | | | | | | | | | | | | | | | | | | | | | | | |
| McKay Road - 630m west of Collector 4 to County Road 27 / Essa Road | D | 2127 | 3,276,860 | 0 | | | | | | | | 1.0 | | 0 > | 0 > | 0 -> | 0> | 0 | | | | | 15% 85% | | 0 | 0 | Re | temoved from program. Watermain assumed along existing McKay. |
| McKay Road - 190m east of Collector 4 to 290n west of Collector 4 | n D | 2309 | 2,084,938 | 2,380,842 | | | | | | 43,545 | 130,635 | 511,236 | 261,270 | 1,434,157 | | | | | | | | | 15% 85% | 35 | 57,126 2, | 023,715 | | |
| McKay Road - 290m west of Collector 4 to 630r west of Collector 4 | m D | 2310 | 1,638,092 | 1,835,785 | | | | | | | | | | 34,000 | 102,000 | 380,632 | 203,999 | 1,115,154 | | | | | 15% 85% | 27 | 75,368 1, | 560,417 | | |
| Lockhart Road - Prince William Way to 160m ea of Collector 11 | ast D | 2305 | 2,261,404 | 2,721,602 | | | | | | 55,736 | 167,208 | 393,726 | 334,417 | 1,770,515 | | | | | | | | | 15% 85% | 40 | 08,240 2, | 313,362 | | |
| Queue Jump Lanes | С | 2042 | 393,088 | 393,088 | | | | | | | | | | | | | | 29,482 | 363,606 | | | | 15% 85% | | 58,963 | 334,125 | | |
| HOV Lanes | С | 2052-53 | 2,282 | 2,282 | | | | | | | | | | | | | | 171 | 2,111 | | | | 15% 85% | | 342 | 1,940 | | |
| Trans-Canada Trail - Reid Drive to Bicycle Boulevard north of Collector 2 | D | 2903 | 241,300 | 241,300 | | | | | | | | | | | | | | | | 18,098 | 223,203 | | 15% 85% | | 36,195 | 205,105 | | |
| Trans-Canada Trail - Bicycle Boulevard south of Collector 2 to 2026 Urban Boundary | D | 2904 | 614,287 | 614,287 | | | | | | | | | | | | | | | | 46,072 | 568,215 | | 15% 85% | | 92,143 | 522,144 | | |
| Trans-Canada Trail - 2026 Urban Boundary to Trans-Canada Pipeline Trail | D | 2905 | 297,976 | 297,976 | | | | | | | | | | | | | | | | 22,348 | 275,627 | | 15% 85% | 4 | 14,696 | 253,279 | | |
| Trans-Canada Trail / Trans-Canada Pipeline Tra Trans-Canada Trail to Barrie City Limits | uil - D | 2906 | 498,448 | 498,448 | | | | | | | | | | | | | | | | 37,384 | 461,064 | | 15% 85% | ; | 74,767 | 423,680 | | |
| Trans-Canada Pipeline Trail - Trans-Canada Tra to Salem Road | iil D | 2907 | 477,302 | 477,302 | | | | | | | | | | | | | | | | 35,798 | 441,504 | | 15% 85% | | 71,595 | 405,706 | | |
| East Bear Creek Trail - West Bear Creek Trail to Trans-Canada Trail | o D | 2914 | 281,354 | 281,354 | | | | | | | | | | | | | | | | 21,102 | 260,252 | | 15% 85% | 4 | 12,203 | 239,151 | | |
| East Bear Creek Trail - Trans-Canada Trail to McKay Road West | D | 2915 | 137,938 | 137,938 | | | | | | | | | | | 42 | | | | | 10,345 | 127,593 | | 15% 85% | : | 20,691 | 117,248 | | |
| Trail 1 - West Bear Creek Trail to Trans-Canada Trail | a D | 2918 | 218,892 | 218,892 | | | | | | | | | | | | | | | | 16,417 | 202,475 | | 15% 85% | | 32,834 | 186,058 | | |
| Trail 1 - Trans-Canada Trail to Barrie City Limits | D | 2919 | 417,560 | 417,560 | | | | | | | | | | | | | | | | 31,317 | 386,243 | | 15% 85% | | 62,634 | 354,926 | | |
| East Lover's Creek Trail - 2016 Urban Boundary to Lockhart Road | D | 2921 | 266,701 | 266,701 | | | | | | | | | | | | | | | | 20,003 | 246,698 | | 15% 85% | 4 | 10,005 | 226,696 | | |
| Hewitt's Creek Trail - Madelaine - Collector 10 Connector to Lockhart Road | D | 2923 | 343,002 | 343,002 | | | | | | | | | | | | | | | | 25,725 | 317,276 | | 15% 85% | | 51,450 | 291,551 | | |
| Sandy Cove Creek Trail - Lockhart Road to Collector 11 | D | 2925 | 434,923 | 434,923 | | | | | | | | | | | | | | | | 32,619 | 402,304 | | 15% 85% | | 55,238 | 369,685 | | |
| Local Street Connection - Trans-Canada Trail to North of Collector 4 | D | 2926 | 9,861 | 9,861 | | | | | | | | | | | | | | | | 740 | 9,122 | | 15% 85% | | 1,479 | 8,382 | | |
| Footnote: | | w | Road Total | 48,889,274 266,900,485 | 1,722,725 5,333,002 | 3,293,087 5,503,268 | 6,557,921 21,404,719 | 3,239,898 12,520,804 | 15,604,518 5,656,819 47,901,568 69,162,905 | 0 13.424.560 | 47.161.456 | | 0 19,467,025 12,598,216 32,065,241 | 0 291,375 41.897,771 42,189,146 | | 0 0 24,158,498 24,158,498 | 975,975 491,778 203,999 1,671,753 | 12,093,050 5,074,116 2,029,850 19,197,016 | 672,300 109,150 5.098,030 5,879,480 | 0 0 317,966 317,966 | 0 0 3.921,578 3,921,578 | 0 0 0 0 | | 52,95. | 2,866 351,4 | 86,599 10, | ,129,228 7,708,002 | 5 |

- 1) All amounts in 2012 Dollars
- 2) Total propert acquistion costs is shown in the IIP cost staging table however only 50% of this amount has been included in the total project costs for IIP cash flow modeling
- 3) Watermain construction costs have been reduced in some cases under the assumption that the watermain would be constructed with the road works
- 4) Former Barrie Cost Estimates were based on the following:

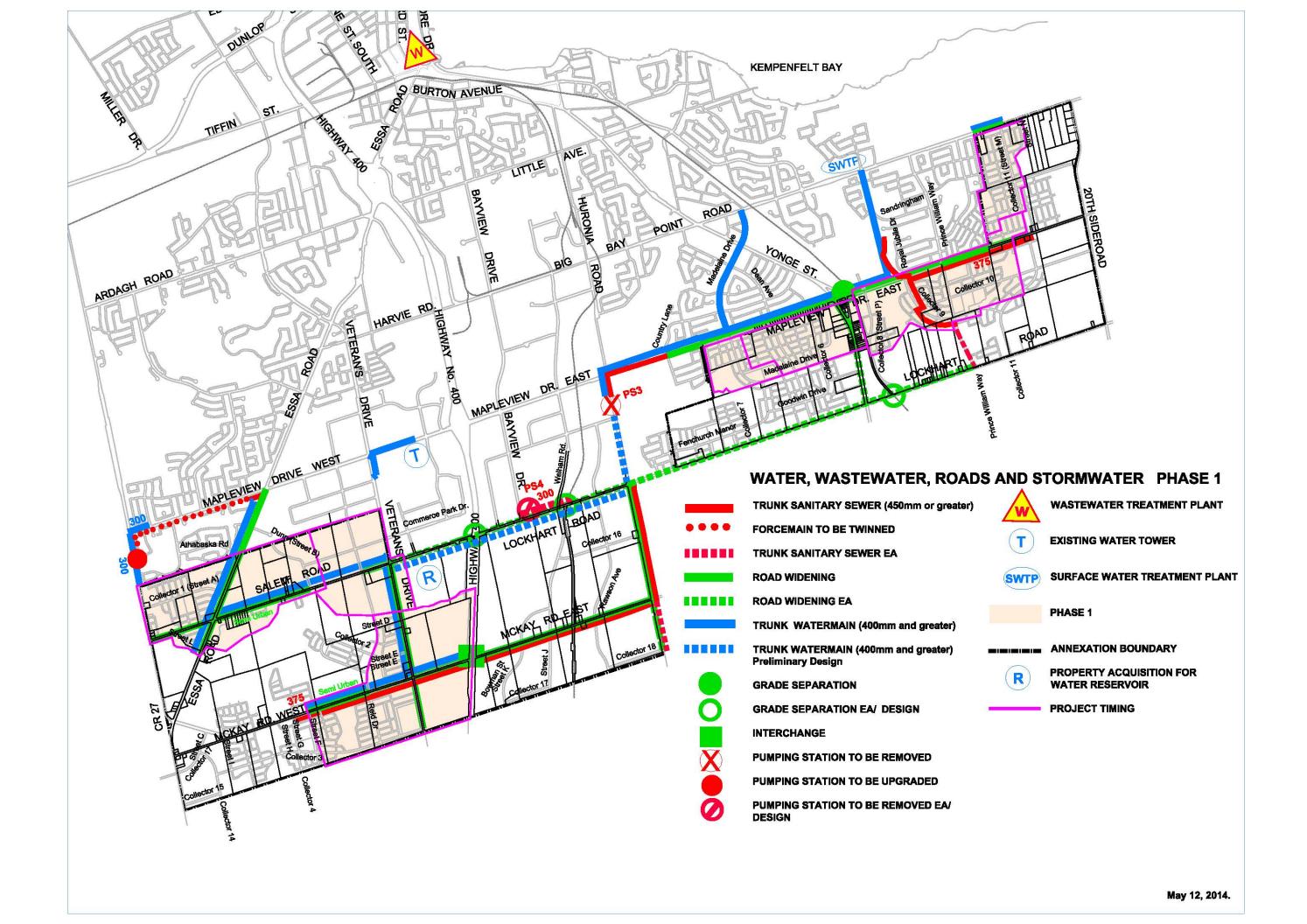
- a) No increase in granular depth. Granular depth based on existing standards (600mm Granular B)
 b) No new drainage system. It was assumed that the existing drainage system would be used.
 c) No reconstruction of the existing road base. Costs include removing and replacing existing asphalt but removing, replacing and upgrading the existing road base was not included
- 5) In the Annexation Area Cost Estimates were based on the following unless otherwise noted:

Infrastructure implementation Plan May 12, 2014.

D = Dev. EA / Pre D. Design Property Utility Construction

| C ~ Cky | | | | | | | | | | | | | | | | | | | | | | | | | | |
|--|------|-------|------|------|------|------|------|------|------|------|-------|------|------|------|------|------|------|------|------|------|---------|-----------|-----|--------|-------|-----------|
| _ Buit Dev MP | MP R | wised | T. | | | | | | | | Ti Ti | Т | 1 | i | 1 | 1 | T' | | | | T T | | 1 | 1 | 1 | |
| Date or City ID Number | s | s | | | | | | | | | | | ł | | | | | | | | BTE GV | wth Other | BTE | Growth | Other | Comments |
| The former is a second of the control of the contro | | | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 1 % 1 % | 6 % | 5 | s . | ٠, | OSIGNEIRS |

a) No increase in granular depth. Granular depth based on existing standards (600mm Granular B)
b) Proposed drainage system was included but sizing/cost to be reviewed/updated during ESR or during design.
c) Reconstruction of the existing road base. Costs include removing and replacing existing asphalt and road based.
6) The McKay interchange costs are \$35M plus approximately \$1.5M in land costs. A Provincial Grant of \$4.48 million has been assumed for the McKay Interchange Project.
7) The costs for the McKay/Huronia sanitary sewer reflect the Master Plan preferred solution discharging to the Lovers Trunk System. Flow monitoring will be undertaken to determine if there is any temporary capacity available in the Huronia Trunk System, and if there is then the design will be reviewed to identify the best servicing solution with the lowest net present value, including the use of interim works and/or upgrades to proposed works. The cost of the flow monitoring is included in the project costs shown in the IIP.



Schedule "B"

developed in the City's designated Greenfield areas within the former City of Barrie, while approximately 15,700 units will be accommodated in the Salem and Hewitt's Secondary Plan Areas. These units will accommodate the population forecast in the Growth Plan and will be subject to monitoring and review throughout the life of this Plan."

7. deleting the second last sentence in Section 3.1.2.4 and replacing it with the following:

"The Settlement Area boundary is shown on Schedule A- Land Use of this Plan. The Settlement Area boundary generally follows the City boundary except in the Salem and Hewitt's Secondary Plan Areas where it follows a boundary which will accommodate forecasted growth to the year 2031 as identified on Schedule "A"."

- 8. adding to Section 4.2.2.2 (a):
 - i) After the phrase "Greenfield areas," in the third sentence, the phase "the Growth Plan"; and
 - ii) After the word "density" in the third sentence the phrase "target of 50 residents and jobs combined per hectare".
- 9. modifying Section 4.2.2.7 (a) by:
 - i) deleting the word "twelve" and replacing it with the word "fourteen";
 - ii) adding at the end of the section the following:
 - "13. Salem Secondary Plan (See Section 8 of the Plan)
 - 14. Hewitt's Secondary Plan (See Section 9 of the Plan)".
- 10. adding to Section 4.2.2.7 after subsection (c) a new subsection (d) as follows, and changing subsection (d) to subsection (e):

"Development in the Salem and Hewitt's Secondary Plan Areas as identified on Schedule A shall proceed in accordance with the Salem and Hewitt's Secondary Plans in Sections 8 and 9 respectively of this Plan."

11. The addition of a new section 4.10 as follows:

"4.10 SPECIAL RURAL AREA

The policies for this designation are found in Section 8, Salem Secondary Plan and Section 9, Hewitt's Secondary Plan."

12. The addition of the following new sentence at the end of Section 5.4.1 (c):

"Public transit would be a first priority for transportation infrastructure planning and major transportation investments where financially feasible."

- 13. modifying Section 6.1.3 by:
 - (i) deleting the title "DEVELOPMENT AGREEMENTS" and replacing it with "DEVELOPMENT REVIEW AND GROWTH MANAGEMENT";
 - (ii) adding new subsections as follows:
 - "6.1.3.1 Growth Management Requirements Prior to Development

In order to implement the policies of the Official Plan, in particular Section 3 Growth Management, and apply the principle of financial sustainability and the principle that growth pays for growth to the greatest extent possible within the law, applications for development can be processed, but shall only be finally approved including the

registration of subdivisions, and development shall only proceed in accordance with the phasing policies of Section 3.1.2.2, and when:

- a) Council for the City of Barrie has satisfied itself that future growth can proceed in a financially sustainable manner as demonstrated in its Long-Term Fiscal Impact Assessment of Growth, 2014 (FIA) prepared by Watson & Associates Economists Ltd. as adopted by Council, or as updated through the City's Long Range Financial Plan (LRFP). The purpose of the FIA is to establish an affordable and sustainable financing plan for development in all areas of the City over the planning period. Development must be consistent with the assumptions and findings of the FIA as it provides the City with the financial tools to ensure that the required infrastructure and community services can be delivered in a timely and fiscally responsible manner. As such, it is an essential requirement that all such development applications be evaluated and found to be consistent with the assumptions of the FIA. In the event that Council determines at any time during a development review process that the assumptions of the FIA are not being adhered to, it is understood that the Council may determine that it is premature to grant approvals until suitable funding is put in place which is consistent with the assumptions of the FIA. Notwithstanding the provisions of this section, once a landowner(s) has entered into an agreement with the City in accordance with this subsection 6.1.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and will not be deemed to be premature;
- b) The City has in full force and effect, and not subject to appeal, a Development Charges By-law(s) enacted under the *Development Charges Act, 1997* or any successor legislation, identifying and imposing charges applicable to the lands which are the subject of the application;
- c) The landowner(s) has entered into an agreement or agreements with the City or shall be required to enter into an agreement or agreements with the City including development agreements in accordance with Section 6.1.3 of the Official Plan, or have made other satisfactory arrangements with the City for the provision of funds or the provision of services or both in accordance with the policies of this Plan, recognizing that:
 - in order to reflect particular circumstances that may apply to an individual phase or phases of development, the City may require a separate agreement or agreements with the landowner(s) within each phase or phases; and,
 - ii) landowners who are not parties to the original agreements referred to in subsections
 c) and c)i) herein shall enter into agreements assuming all the rights and obligations
 of the agreements as applicable, as if they had been original signatories to that
 agreement;

Notwithstanding the provisions of this Section such agreements shall not be required to be entered into prior to approval of draft plans of subdivision and rezoning, provided that a condition of approval has been imposed requiring such agreements to be entered into prior to final approval;

d) Any additional requirements of the City are satisfied.

6.1.3.2 Development Coordination

The City will plan the provision of municipal services in a coordinated manner with land use approvals including plans of subdivision, plans of condominium and site plans, as well as with the City's LRFP and Infrastructure Master Plan, to ensure services are available prior to occupancy. In particular, final development approvals shall only be issued in accordance with the requirements of Section 6.3.1.1 of this Plan, and in accordance with the requirements for the provision of services established in any required Functional Servicing Plans. To achieve the objectives in this subsection, the City

9.7 DEVELOPMENT REVIEW AND GROWTH MANAGEMENT

9.7.1 PURPOSE

All development applications in the Hewitt's Secondary Plan Area shall be subject to review in accordance with the policies of this section and the other applicable policies of the Hewitt's Secondary Plan. Development shall also be subject to the growth management policies of this section.

9.7.2 DEVELOPMENT APPLICATION SUBMISSION REQUIREMENTS

In order for a development application to be considered complete, reports and studies shall be prepared in accordance with Section 6.11 of the Official Plan and in addition, the City may require the following reports or studies be prepared to the City's satisfaction:

- a) A Subwatershed Impact Study in accordance with the provisions of Section 9.6.5 and which also takes into consideration the Master Plan;
- b) An area design plan in accordance with the provisions of Section 9.4.2;
- c) A pedestrian circulation plan in accordance with the provisions of Section 9.4.4.4 b);
- Delineation of the Regulatory floodplain, to be completed at the planning/design stages of development and supplemented with a detailed topographic survey of the watercourse and floodplain;
- e) Geotechnical study for natural hazards including slope and soil stability;
- f) Waste Disposal Impact Assessment for any lands designated "Waste Disposal Assessment Area".

The requirement to prepare studies in accordance with this policy shall be satisfied when the relevant studies are submitted to the City, addressing all matters set out in approved terms of reference where applicable, but shall not require such studies to be reviewed or approved by staff or Council in order for a development application to be considered complete.

In accordance with Section 6.11, the need for any or all of the studies listed in this section or Section 6.11 shall be determined by the City of Barrie following consultation between the City and the applicant.

In addition, development and site alteration shall not be permitted in significant habitat of endangered or threatened species and the City will require an Environmental Impact Statement prepared to the City's satisfaction to determine the location of significant habitat of endangered and threatened species. Development and site alteration shall not be permitted in significant wildlife habitat unless it has been demonstrated that there is no negative impacts on the natural features and their ecological functions based on an Environmental Impact Statement required by the City and prepared to the City's satisfaction.

9.7.3 GROWTH MANAGEMENT

9.7.3.1 Requirements Prior to Development

In order to implement the policies of the Hewitt's Secondary Plan, and apply the principle of financial sustainability and the principle that growth pays for growth to the greatest extent possible within the law, applications for development in the Hewitt's Secondary Plan Area can be processed, but shall only be finally approved including the registration of subdivisions, and development shall only proceed in accordance with the phasing policies of Section 9.7.3.2, and when:

- Council for the City of Barrie has satisfied itself that future growth can proceed in a a) financially sustainable manner, as demonstrated in its Long-Term Fiscal Impact Assessment of Growth, (FIA) prepared by Watson & Associates Economists Ltd. as adopted by Council, or as updated through the City's Long Range Financial Plan (LRFP). The purpose of the FIA is to establish an affordable and sustainable financing plan for development in all areas of the City, including the Hewitt's Secondary Plan, over the planning period. Development must be consistent with the assumptions and findings of the FIA as it provides the City with the financial tools to ensure that the required infrastructure and community services can be delivered in a timely and fiscally responsible manner. As such, it is an essential requirement that all such development applications be evaluated and found to be consistent with the assumptions of the FIA. In the event that Council determines at any time during a development review process that the assumptions of the FIA are not being adhered to, it is understood that the Council may determine that it is premature to grant approvals until suitable funding is put in place which is consistent with the assumptions of the FIA. Notwithstanding the provisions of this section, once a landowner(s) has entered into an agreement with the City in accordance with this subsection 9.7.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and will not be deemed to be premature:
- b) The City has in full force and effect, and not subject to appeal, a Development Charges By-law(s) enacted under the *Development Charges Act*, 1997 or any successor legislation, identifying and imposing charges applicable to the lands in the Salem and Hewitt's Secondary Plan Areas;
- c) Landowners in the Hewitt's Secondary Plan Area have entered into an agreement or agreements with the City or shall be required to enter into an agreement or agreements with the City including development agreements in accordance with Section 6.1.3 of the Official Plan, or have made other satisfactory arrangements with the City for the provision of funds or the provision of services or both in accordance with the policies of this Plan, recognizing that:
 - in order to reflect particular circumstances that may apply to an individual phase or phases of development within the Secondary Plan Area, the City may require a separate agreement or agreements with the landowners within each phase or phases; and,
 - ii) landowners who are not parties to the original agreements referred to in subsections c) and c)i) herein shall enter into agreements assuming all the rights

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and obligations of the agreements as applicable, as if they had been original signatories to that agreement;

Notwithstanding the provisions of this Section such agreements shall not be required to be entered into prior to approval of draft plans of subdivision and rezoning, provided that a condition of approval has been imposed requiring such agreements to be entered into prior to final approval;

- Landowners have entered into a Master Parkland Agreement for the Hewitt's Secondary Plan Area with the City where required in accordance with the provisions of Section 9.6.7.3 of this Plan;
- e) Landowners in the Hewitt's Secondary Plan Area have entered into a cost sharing agreement, prior to the approval of any draft plan of subdivision or condominium or rezoning by the City, to establish the means by which each developer/owner will share in the provision of community facilities and services as well as common amenities (e.g. collector roads, municipal water and wastewater services, parkland) for the Secondary Plan Area; and,
- f) Any additional requirements of the City are satisfied including consideration of provisions for the public ownership of the Natural Heritage System where it forms part of lands proposed for development.

9.7.3.2 Phasing

- a) Development in the residential and mixed areas of the Hewitt's Secondary Plan Area shall proceed in three phases as designated on Schedule 9E. Prior to the commencement of development in each phase, the policies of Section 9.7.3.1 shall be satisfied, required Subwatershed Impact Studies shall be completed, the availability of water and wastewater services confirmed and the City shall be satisfied that development can be undertaken in a financially responsible manner in conformity with the principle that growth pays for growth to the greatest extent possible within the law. In addition, commencing with Phase 2, 60% of the land which is available for development in the previous phase must be in draft plans of subdivision or approved site plans prior to commencement of development in the subsequent phase; and,
- b) Notwithstanding the foregoing, in no case will one owner or group of owners be allowed to unreasonably delay the normal progression of growth. Where unreasonable delay is occurring, as determined at the City's sole discretion, the phasing may be reevaluated to the satisfaction of the City and having regard for the policies of the Hewitt's Secondary Plan. In such circumstances, the City may, at its sole discretion, through an amendment to this Plan, revise the phasing provided that the City has determined that there will be no unacceptable impacts to the City.
- c) The City will plan the provision of municipal services in a coordinated manner with land use approvals including plans of subdivision, plans of condominium and site plans, as well as with the City's LRFP and Infrastructure Master Plan, to ensure services are available prior to occupancy. In particular, final development approvals shall only be issued in accordance with the requirements of Section 9.7.3.1 and 9.7.3.2

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of this Plan, and, in accordance with the requirements for the provision of services established in any required Functional Servicing Plans. In particular, development approvals in the Hewitt's Secondary Plan Area will require that the following criteria, in addition to any other requirements, are satisfied:

- Stormwater management facilities shall be constructed and dedicated as a condition of draft plan approval or site plan approval, provided that the City may approve the use of temporary stormwater facilities where it is not possible or financially feasible to construct the permanent facilities, and provided that provision has been made, to the satisfaction of the City through the payment of financial securities or other safeguards, for the construction of the permanent facilities;
- ii) Lands required for large utility structures shall be shown as block(s) on a draft plan of subdivision and the location shall be confirmed as a condition of draft plan approval or site plan approval, to the satisfaction of the utility provider and the City; and,
- iii) Any required Community Parks, Neighbourhood Parks and Village Squares are prepared to an acceptable base condition as determined through the City's Parkland Standards and conveyed to the City, prior to the occupancy of development serviced by such parks.

To achieve the objectives in this subsection, the City may where necessary use mechanisms such as holding zones and conditions in subdivision agreements including staging of development within plans of subdivision.

- d) Notwithstanding the foregoing, the boundary of Phase 1 south of Mapleview Drive East may be adjusted southerly and/or easterly no further than the boundary of the Natural Heritage System on the lands described as Part Lot 19, Concession 11, formerly Town of Innisfil without an amendment to the Plan. However, such an adjustment will only be permitted provided that it can be demonstrated to the satisfaction of the City that the lands can be serviced without the construction of a pumping station and in accordance with City of Barrie Design Standards.
- e) Notwithstanding the foregoing, the boundary of Phase 1 east of the proposed north/south collector road north of Mapleview Drive East may be adjusted easterly on the lands designated Neighbourhood Mixed Use Node Area, described as Part of the South Half of Lot 19, Concession 12, formerly Town of Innisfil without an amendment to the Plan. However, such an adjustment will only be permitted provided that it can be demonstrated to the satisfaction of the City that the lands can be serviced without the construction of a pumping station and in accordance with City of Barrie Design Standards.

9.7.3.4 Public Facilities

Notwithstanding the foregoing policies of Section 9.7.3:

 Federal, Provincial, County and City owned and/or operated public infrastructure and services such as, but not limited to, parks, emergency response services (.e.g ambulance, fire, police), stormwater management facilities, water and waste water

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facilities including pumping stations and above or below ground utilities such as gas lines or telecommunications facilities may proceed in any designation, at any time even if the precise requirements of Section 9.7.3 above have not been met; and,

b) The City may, at its sole discretion, but subject to confirmation of available water and wastewater servicing, determine that a regionally or locally-significant employment development proposal within the Secondary Plan that falls outside of Phase 1 can proceed, even if the precise requirements of Section 9.7.3 above are not fully met, if it can be demonstrated to the City that such a proposal is in accordance with the general purpose and intent of the general goal and objectives of the Hewitt's Secondary Plan, and if there are no unacceptable negative impacts to the City as determined by Council at its sole discretion.

9.7.4 MONITORING

All development shall be monitored to ensure that:

- a) The overall progression is in accordance with the Vision and Planning Principles of the Plan;
- b) The forecasts and targets of the Plan are being achieved;
- c) The health of the Natural Heritage System is being maintained and enhanced; and,
- d) The implementation of the Plan is being carried out in an appropriate, fiscally prudent manner in accordance with the principles of the FIA.

Reports to City Council outlining the results of the monitoring program and updates on the Long Range Financial Plan (LRFP) will be submitted to Council on an annual basis. The reporting will include the status of the Development Charges fund, variances between planned and actual, and recommendations to address issues of concern. Notwithstanding the annual monitoring reports, once a landowner(s) has entered into an agreement with the City in accordance with subsection 9.7.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and may not be deemed to be premature.

8.7 DEVELOPMENT REVIEW AND GROWTH MANAGEMENT

8.7.1 PURPOSE

All development applications in the Salem Secondary Plan Area shall be subject to review in accordance with the policies of this section and the other applicable policies of the Salem Secondary Plan. Development shall also be subject to the growth management policies of this section.

8.7.2 DEVELOPMENT APPLICATION SUBMISSION REQUIREMENTS

In order for a development application to be considered complete, reports and studies shall be prepared in accordance with Section 6.11 of the Official Plan and in addition, the City may require the following reports or studies be prepared to the City's satisfaction:

- a) A Subwatershed Impact Study in accordance with the provisions of Section 8.6.5 and which also takes into consideration the Master Plan;
- b) An area design plan in accordance with the provisions of Section 8.4.2;
- c) A pedestrian circulation plan in accordance with the provisions of Section 8.4.4.4 b);
- d) Delineation of the Regulatory floodplain, to be completed at the planning/design stages of development and supplemented with a detailed topographic survey of the watercourse and floodplain;
- e) Geotechnical study for natural hazards including slope and soil stability;
- f) Waste Disposal Impact Assessment for any lands designated "Waste Disposal Assessment Area".

The requirement to prepare studies in accordance with this policy shall be satisfied when the relevant studies are submitted to the City, addressing all matters set out in approved terms of reference where applicable, but shall not require such studies to be reviewed or approved by staff or Council in order for a development application to be considered complete.

In accordance with Section 6.11, the need for any or all of the studies listed in this section or Section 6.11 shall be determined by the City of Barrie following consultation between the City and the applicant.

In addition, development and site alteration shall not be permitted in significant habitat of endangered or threatened species and the City will require an Environmental Impact Statement prepared to the City's satisfaction to determine the location of significant habitat of endangered and threatened species. Development and site alteration shall not be permitted in significant wildlife habitat unless it has been demonstrated that there is no negative impacts on the natural features and their ecological functions based on an Environmental Impact Statement required by the City and prepared to the City's satisfaction.

8.7.3 GROWTH MANAGEMENT

8.7.3.1 Requirements Prior to Development

In order to implement the policies of the Salem Secondary Plan, and apply the principle of financial sustainability and the principle that growth pays for growth to the greatest extent possible within the law, applications for development in the Salem Secondary Plan Area can be processed, but shall only be finally approved including the registration of subdivisions, and development shall only proceed in accordance with the phasing policies of Section 8.7.3.2, and when:

- Council for the City of Barrie has satisfied itself that future growth can proceed in a a) financially sustainable manner, as demonstrated in its Long-Term Fiscal Impact Assessment of Growth, (FIA) prepared by Watson & Associates Economists Ltd. as adopted by Council, or as updated through the City's Long Range Financial Plan (LRFP). The purpose of the FIA is to establish an affordable and sustainable financing plan for development in all areas of the City, including the Salem Secondary Plan, over the planning period. Development must be consistent with the assumptions and findings of the FIA as it provides the City with the financial tools to ensure that the required infrastructure and community services can be delivered in a timely and fiscally responsible manner. As such, it is an essential requirement that all such development applications be evaluated and found to be consistent with the assumptions of the FIA. In the event that Council determines at any time during a development review process that the assumptions of the FIA are not being adhered to, it is understood that the Council may determine that it is premature to grant approvals until suitable funding is put in place which is consistent with the assumptions of the FIA. Notwithstanding the provisions of this section, once a landowner(s) has entered into an agreement with the City in accordance with this subsection 8.7.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and will not be deemed to be premature;
- b) The City has in full force and effect, and not subject to appeal, a Development Charges By-law(s) enacted under the *Development Charges Act*, 1997 or any successor legislation, identifying and imposing charges applicable to the lands in the Salem and Hewitt's Secondary Plan Areas;
- c) Landowners in the Hewitt's Secondary Plan Area have entered into an agreement or agreements with the City or shall be required to enter into an agreement or agreements with the City including development agreements in accordance with Section 6.1.3 of the Official Plan, or have made other satisfactory arrangements with the City for the provision of funds or the provision of services or both in accordance with the policies of this Plan, recognizing that:
 - in order to reflect particular circumstances that may apply to an individual phase or phases of development within the Secondary Plan Area, the City may require a separate agreement or agreements with the landowners within each phase or phases; and,
 - ii) landowners who are not parties to the original agreements referred to in subsections c) and c)i) herein shall enter into agreements assuming all the rights

and obligations of the agreements as applicable, as if they had been original signatories to that agreement;

Notwithstanding the provisions of this Section such agreements shall not be required to be entered into prior to approval of draft plans of subdivision and rezoning, provided that a condition of approval has been imposed requiring such agreements to be entered into prior to final approval;

- Landowners have entered into a Master Parkland Agreement for the Salem Secondary Plan Area with the City where required in accordance with the provisions of Section 8.6.7.3 of this Plan;
- e) Landowners in the Salem Secondary Plan Area have entered into a cost sharing agreement, prior to the approval of any draft plan of subdivision or condominium or rezoning by the City, to establish the means by which each developer/owner will share in the provision of community facilities and services as well as common amenities (e.g. collector roads, municipal water and wastewater services, parkland) for the Secondary Plan Area; and,
- f) Any additional requirements of the City are satisfied including consideration of provisions for the public ownership of the Natural Heritage System where it forms part of lands proposed for development.

8.7.3.2 Phasing

- a) Development in the residential and mixed areas of the Salem Secondary Plan Area shall proceed in three phases as designated on Schedule 8E. Prior to the commencement of development in each phase, the policies of Section 8.7.3.1 shall be satisfied, required Subwatershed Impact Studies shall be completed, the availability of water and wastewater services confirmed and the City shall be satisfied that development can be undertaken in a financially responsible manner in conformity with the principle that growth pays for growth to the greatest extent possible within the law. In addition, commencing with Phase 2, 60% of the land which is available for development in the previous phase must be in draft plans of subdivision or approved site plans prior to commencement of development in the subsequent phase; and,
- b) Notwithstanding the foregoing, in no case will one owner or group of owners be allowed to unreasonably delay the normal progression of growth. Where unreasonable delay is occurring, as determined at the City's sole discretion, the phasing may be reevaluated to the satisfaction of the City and having regard for the policies of the Salem Secondary Plan. In such circumstances, the City may, at its sole discretion, through an amendment to this Plan, revise the phasing provided that the City has determined that there will be no unacceptable impacts to the City.
- c) The City will plan the provision of municipal services in a coordinated manner with land use approvals including plans of subdivision, plans of condominium and site plans, as well as with the City's LRFP and Infrastructure Master Plan, to ensure services are available prior to occupancy. In particular, final development approvals shall only be issued in accordance with the requirements of Section 8.7.3.1 and 8.7.3.2 of this Plan,

and in accordance with the requirements for the provision of services established in any required Functional Servicing Plans. In particular, development approvals in the Salem Secondary Plan Area will require that the following criteria, in addition to any other requirements, are satisfied:

- i) Stormwater management facilities shall be constructed and dedicated as a condition of draft plan approval or site plan approval, provided that the City may approve the use of temporary stormwater facilities where it is not possible or financially feasible to construct the permanent facilities, and provided that provision has been made, to the satisfaction of the City through the payment of financial securities or other safeguards, for the construction of the permanent facilities;
- ii) Lands required for large utility structures shall be shown as block(s) on a draft plan of subdivision and the location shall be confirmed as a condition of draft plan approval or site plan approval, to the satisfaction of the utility provider and the City; and,
- iii) Any required Community Parks, Neighbourhood Parks and Village Squares are prepared to an acceptable base condition as determined through the City's Parkland Standards and conveyed to the City, prior to the occupancy of development serviced by such parks.

To achieve the objectives in this subsection, the City may where necessary use mechanisms such as holding zones and conditions in subdivision agreements including staging of development within plans of subdivision.

8.7.3.4 Public Facilities

Notwithstanding the foregoing policies of Section 8.7.3:

- a) Federal, Provincial, County and City owned and/or operated public infrastructure and services such as, but not limited to, parks, emergency response services (e.g. ambulance, fire, police), stormwater management facilities, water and waste water facilities including pumping stations and above or below ground utilities such as gas lines or telecommunications facilities may proceed in any designation, at any time even if the precise requirements of Section 8.7.3 above have not been met; and,
- The City may, at its sole discretion, but subject to confirmation of available water and wastewater servicing, determine that a regionally or locally-significant employment development proposal within the Secondary Plan that falls outside of Phase 1 can proceed, even if the precise requirements of Section 8.7.3 above are not fully met, if it can be demonstrated to the City that such a proposal is in accordance with the general purpose and intent of the general goal and objectives of the Salem Secondary Plan, and if there are no unacceptable negative impacts to the City as determined by Council at its sole discretion.

8.7.4 MONITORING

All development shall be monitored to ensure that:

- The overall progression is in accordance with the Vision and Planning Principles of the Plan;
- b) The forecasts and targets of the Plan are being achieved;
- c) The health of the Natural Heritage System is being maintained and enhanced; and,
- d) The implementation of the Plan is being carried out in an appropriate, fiscally prudent manner in accordance with the principles of the FIA.

Reports to City Council outlining the results of the monitoring program and updates on the Long Range Financial Plan (LRFP) will be submitted to Council on an annual basis. The reporting will include the status of the Development Charges fund, variances between planned and actual, and recommendations to address issues of concern. Notwithstanding the annual monitoring reports, once a landowner(s) has entered into an agreement with the City in accordance with subsection 8.7.3.1 c), their application shall be deemed to be consistent with the assumptions of the FIA and may not be deemed to be premature.



File: D09-ANN Pending #:

APPENDIX "B"

Background

Consultation

- 1. As outlined in Staff Report IGM001-14, the consultation process began with a Public Information Meeting that was held at the MacLaren Art Centre on January 31, 2014.
- 2. A second Public Information Meeting was held in the Council Chambers on April 24, 2014, at which time updates were provided on the Secondary Plans (SP's), the Infrastructure Implementation Plan (IIP), the ongoing discussion with the representatives of the Salem and Hewitt's Landowner Groups and the plan to report back to Council.
- 3. Representatives of the Salem and Hewitt's Landowner Groups and the City's team met regularly in February, March and April on a 'without prejudice' basis to exchange information and discuss issues. In addition to these formal sessions, numerous other meetings and conference calls involving the various technical experts were also held.
- 4. During the month of April, the meetings and discussions focused on developing a forecast cash flow model based on the IIP and assumptions of number of units to be developed each year. Using this model, various funding tools were explored to develop a financial strategy that is consistent with the City's Financial Policy Framework.

Land Use Planning

5. Under the Province's Places to Grow Plan, the City of Barrie is forecasted to grow to 210,000 people and 101,000 jobs over the 20 year planning period from 2012 to 2031. The City is required to plan for 40% of this growth as infill and intensification in Former Barrie and 60% in the Annexed Area. As outlined in Staff Report IGM002-14, the Hewitt's SP and the Salem SP have been revised to respond to comments received from stakeholders since updated drafts were released in December 2013. The SP's have also been updated to reflect the results of negotiations with the Annexed Area Landowner Groups as outlined in the MOU.

Infrastructure Planning

- 6. The six Infrastructure Master Plans that were completed in February 2014 provided the basis for forecasting the requirements for the hard services (water, wastewater and roads) required to service growth in the City to the year 2031.
- 7. The City's master planning documents for soft services such as Parks, Recreation, Libraries, Police and Fire were used to forecast the requirements for these services.
- 8. The City's Asset Management Plan was used to forecast the requirements for replacement of existing assets at the end of their useful life.

Financial Planning

- 9. On December 2, 2013, Council per Motion 13-A-144 approved an update to the City's Financial Policies Framework to minimize the financial impact of municipal growth on existing taxpayers by including the use of new development financing tools, including:
 - a) Accelerating the timing of payment of development charges
 - b) Front-ending of capital project costs by developers
 - c) Capital contribution payments by developers for growth-related capital infrastructure needs that are not currently funded by Development Charges

The City of BARRIE

STAFF REPORT IGM003-14 May 21, 2014

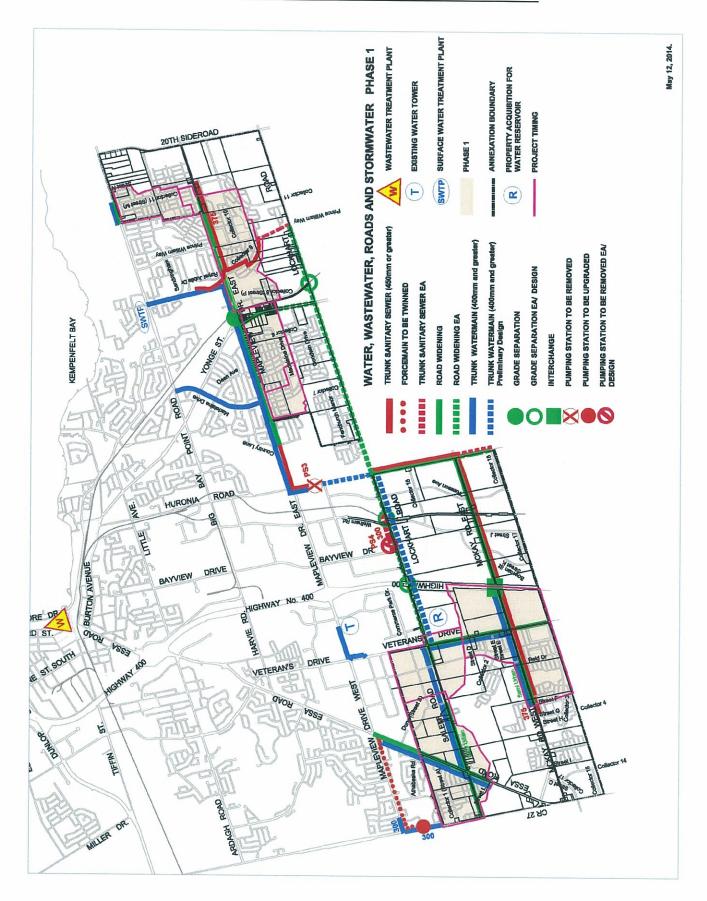
File: D09-ANN Pending #:

- Also, on December 2, 2013, Council per Motion 13-A-144 approved, as a high level forecast, the FIA by Watson & Associates Economists Limited (Watson). The FIA provides a comprehensive analysis of not only the costs associated with managing growth, but also the financing methods and revenue sources required to pay for those costs with consideration for the City's fiscal thresholds for debt, rates and taxes.
- 11. At its meeting of March 31, 2014, per Motion 14-G-080, Council directed the Growth Management team to evaluate proposed strategies to reduce the use of debt to fund work associated with existing assets in the preferred scenario identified in the FIA, including but not limited to the following strategies, and provide preliminary comments regarding the effectiveness of these strategies as part of the report to General Committee regarding the Secondary Plans:
 - a) Increasing the amount and timing of contributions to the capital plan from the operating budget
 - b) Reinvesting savings from debt retirements into annual asset management spending;
 - c) Contributing up to 50% of PowerStream dividends to the capital plan
 - d) The use of Infrastructure Ontario construction financing to defer debt and reduce interest rates in the short term
 - e) Including a prudent forecast of Federal and Provincial infrastructure grants under the new Building Canada program and related programs
 - f) Examining 25 and 30 year scenarios for replacement and management of existing assets, to allow for a ramp-up of funding and more projects to be "pay-as-you-go"



File: D09-ANN Pending #:

APPENDIX "C" Map of Hard Services for Annexed Lands Phase 1



STAFF REPORT IGM003-14 May 21, 2014

File: D09-ANN Pending #:

APPENDIX "D"

Growth Management Process

Land Use Planning

- 1. By-laws for Official Plan Amendments 38, 39 and 40 to Council: June 16, 2014
- 2. Notice of Decision issued within 15 days and 20-day appeal period begins
- 3. Implementation Program (zoning, urban design, conditions of subdivision approval, etc.) initiated

Infrastructure Planning

- 1. Funding agreements for monies for EA and Design work to be prepared
- 2. EA and Design work for Annexed Area initiated in accordance with the Infrastructure Implementation Plan
- 3. Developer build model (purchasing by-law/protocol, procurement process) investigated

Financial Planning - Development Charges (DC) Update

- 1. Statutory Public Meeting: June 23, 2014
- 2. Public review/comment period ends: July 4, 2014
- 3. Staff Report & accompanying DCBS/Bylaw presented to General Committee: August 11, 2014
- 4. DC By-law presented to Council for approval: August 25, 2014

Financial Planning - Other Elements

- 1. Fiscal Impact Analysis updated to after approval of DC By-law to incorporate new DC and results of debt financing analysis
- 2. Fiscal Impact Analysis to Council for approval
- 3. Long Range Financial Plan updated to reflect final Fiscal Impact Analysis
- 4. 2015 Business Plan including 10-year capital plan
- 5. Annual Monitoring Program initiated

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APPENDIX "E"

Debt Reduction Options



Plaza Three 101-2000 Argentia Rd. Mississauga, Ontario Canada L5N 1V9 Phone (905) 272-3600 Fax. (905) 272-3602 e-mail: info@watson-econ.ca

MEMORANDUM

To: Debbie McKinnon, Director of Finance Fax Jacqueline Weston, Director of Engineering Lyn Townsend From: Gary Scandlan Courier Date: May 11, 2014 Mail Re: General Committee Questions e-mail

In follow-up to our recent discussions, you asked if we could review the following matters from Council and provide a response. By way of this memo we are providing our comments.

At its meeting of March 31, 2014, per Motion 14-G-080, Council directed the "Growth Management team to evaluate proposed strategies to reduce the use of debt to fund work associated with existing assets in the preferred scenario identified in the Fiscal Impact Analysis prepared by Watson & Associates, including but not limited to the following strategies, and provide preliminary comments regarding the effectiveness of these strategies as part of the report to General Committee scheduled for May 6, 2014 regarding the Secondary Plan and Fiscal Impact Analysis:

- a) Increasing the amount and timing of contributions to the capital plan from the operating budget
- b) Reinvesting savings from debt retirements into annual asset management spending;
- c) Contributing up to 50% of PowerStream dividends to the capital plan
- d) The use of Infrastructure Ontario construction financing to defer debt and reduce interest rates in the short term
- e) Including a prudent forecast of Federal and Provincial infrastructure grants under the new Building Canada program and related programs
- Examining 25 and 30 year scenarios for replacement and management of existing assets, to allow for a ramp-up of funding and more projects to be "pay-as-you-go"

Our response to these questions are as follows:

a) Increasing the amount and timing of contributions to the capital plan from the operating budget

The suggestion provides that by using more transfers from the operating budget to pay for capital expenditures, you can reduce the amount of debt. As well, by reducing the debt charges you can use the money which you would have used for interest to fund more of the capital expenditure. We are in

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SERVICE

- Demographics, Pupil Forecasting, Industrial/Commercial Forecasts
- Land Needs and Market Studies
- School Board Planning and Financing
- Development/Education Development Charge Policy
- Long Range Financial Planning for Municipalities
- Servicing Cost Sharing
- Financial Analysis of Municipal Restructuring Options
- Municipal Management Improvement
- Tax Policy Analysis
- Fiscal Impact of Development
- OMB Hearings Financial, Market, Demographic
- Waste Management Rate Setting, Valuation and Planning



STAFF REPORT IGM003-14 May 21, 2014

File: D09-ANN Pending #:

Watson & Associates Economists Ltd.

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total agreement. When we undertook the FIA, we were attempting to balance annual expenditure needs and debt capacity with levels of annual tax increases which were within a acceptable range. Debt charges can be reduced by either 1) reducing annual capital expenditures or 2) higher tax increases (at least in the early part of the forecast). In regard to 1), staff would need to assess the potential of delaying the capital replacement program further. In regard to 2), an extra 1% increase in the tax levy in the first year would add \$2 million per year over the 2015-2031 forecast reduced the amount of debt issued by \$34 million. Any further annual increases would further reduce debt levels.

- b) Reinvesting savings from debt retirements into annual asset management spending
 This suggestion provides that, as debt charges are paid off, that the freed up tax room be used to fund
 capital. We have included this within our analysis. However, we would point out that in the early half of
 the forecast, when the debt charges were dropping down, we have used that tax room to pay for more
 capital expenditures by issuing more debt to keep the capital program funded (i.e. replacing the drop in
 debt charges with new debt charges). Towards the latter half of the forecast, we used the savings to
 fund the capital program and reduce debt. This can be seen by the steady drop in the debt capacity
 levels in the last half of the forecast.
- c) Contributing up to 50% of PowerStream dividends to the capital plan

As we understand, PowerStream pays to the City \$1.3 million per year in dividends. At the present time, these dividends are being used for investing in electrical generation projects for PowerStream however these programs are to finish in 2016 and the dividend can then be made available for other City uses. Within the FIA, no dividend revenue was used, hence making available \$650,000 per year for the 2017-2031 period will save \$9.75 million in debt financing.

d) The use of Infrastructure Ontario construction financing to defer debt and reduce interest rates in the short term

We did assume that any debt issued would be issued at the prevailing Infrastructure Ontario interest rate. Note that we did not assume the short term interest costs for financing during the construction of the project. This would actually increase the costs of the projects however we had assumed that any interim financing could be cash flowed by the City's financial resources.

e) Including a prudent forecast of Federal and Provincial infrastructure grants under the new Building Canada program and related programs

We had not included this recent announcement in the FIA as it was not known at the time. As we understand, the program criteria is yet to be defined however if the City is eligible and successful in attaining grant funding, it would have the effect of lowering the debt needs and perhaps, the impact of the capital program on the tax levy.

f) Examining 25 and 30 year scenarios for replacement and management of existing assets, to allow for a ramp-up of funding and more projects to be "pay-as-you-go"

The above suggestion provides that the replacement capital program be deferred/reduced until the tax base can be built up to a level where all capital spending is met directly from direct tax revenues. This may be possible however an assessment needs to be undertaken to determine the ability of the capital replacement plan to be further delayed until non-debt funding is sufficient to finance the program. To some extent, this assessment would also need to include a risk assessment to ensure that the City does not reduce performance levels or create potential liabilities as a result of the deferred capital spending. Consideration also needs to be given to whether operating costs need to be increased in order to keep an asset (which is passed its useful life) performing.



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Watson & Associates Economists Ltd.

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We trust this is satisfactory for your responding to Council.



City Clerk's Office COUNCIL DIRECTION MEMORANDUM

TO: General Manager of Infrastructure and Growth Management – action

City Clerk - note

Director of Planning Services - note / action

Director of Finance - note

Director of Corporate Asset Management - note

FROM: Dawn McAlpine, City Clerk

DATE APPROVED

BY COUNCIL: June 2, 2014

14-G-126

GROWTH MANAGEMENT UPDATE: MEMORANDUM OF UNDERSTANDING, INFRASTRUCTURE IMPLEMENTATION PLAN AND APPROVAL OF SECONDARY PLANS

- 1. That the terms of the Memorandum of Understanding be approved as shown in Appendix "A" to Staff Report IGM003-14, and that the Mayor and City Clerk be authorized to execute the Memorandum of Understanding with the landowners in the Annexed Area.
- 2. That the Infrastructure Implementation Plan be approved as a forecast, as shown in Appendix "A" to Staff Report IGM003-14, and that the forecast be used in developing the 10-year capital plan to be approved by Council each year beginning with the 2015 Business Plan and that the preparation of the 10 year capital plan include:
 - a) Applying the strategies approved by Council on March 31st, 2014 to reduce anticipated debt within the 10 year period, including at least one scenario that reduces debt by at least 50%; and
 - b) Increasing funding of local roads/repair/reconstruction by a minimum of 5 million dollars during the course of the plan, including further implementation of the Neighbourhood Renewal Plan.
- 3. That, based on and subject to approval by Council of the Memorandum of Understanding, the Official Plan Amendment 38 (Salem Secondary Plan), Official Plan Amendment 39 (Hewitt's Secondary Plan) and Official Plan Amendment 40 (General Growth Management Related Amendments) be approved in accordance with Staff Report IGM002-14, and that pursuant to Section 17(22) of the Planning Act, no further public notification is required.
- 4. That funding in the amount of \$100,000 be approved from the Tax Rate Stabilization Reserve (13-04-0461) to update the Fiscal Impact Analysis as outlined in Staff Report IGM003-14. (IGM003-14) (File: D009-ANN)