



**Minutes - Final
General Committee**

Monday, January 21, 2013

7:00 PM

Council Chamber

**GENERAL COMMITTEE REPORT
For consideration by the Council
of the City of Barrie on January 28, 2013**

The meeting was called to order by Mayor Lehman at 7:00 p.m. The following were in attendance for the meeting:

Present: 11 - Mayor J. Lehman; Councillor B. Ainsworth; Councillor L. Strachan; Councillor D. Shipley; Councillor B. Ward; Councillor P. Silveira; Councillor M. Prowse; Councillor J. Brassard; Councillor A. Khan; Councillor B. Jackson; and Councillor A. Nuttall

STUDENT MAYORS:

A. Owens, St. Peter's Catholic Secondary School
J. Zilney, Codrington Public School.

STAFF:

Chief Administrative Officer, C. Ladd
City Clerk, D. McAlpine
Community Emergency Planner, B. Griffin
Deputy City Clerk, C. deGorter
Deputy City Treasurer, C. Millar
Director of Communications and Strategic Initiatives, R. James-Reid
Director of Corporate Asset Management, B. Parkin
Director of Culture, R. Q. Williams
Director of Economic Development, H. Kirolos
Director of Engineering, B. Kahle
Director of Environmental Services, J. Thompson
Director of Finance, D. McKinnon
Director of Human Resources, A. M. Langlois

Director of Information, Communications and Technology, C. Glaser
Director of Legal Services, I. Peters
Director of Planning Services, S. Naylor
Director of Recreation, Facilities and Transit, B. Roth
Director of Roads, Parks and Fleet, D. Friary
Fire Chief, J. Lynn
General Manager of Community Operations, R. Forward
General Manager of Corporate Services, E. Archer
Infrastructure Program Engineer, K. Oakley.
Manager of Business Services, R. Emerson.

The General Committee reports that the following matter(s) were dealt with on the consent portion of the agenda:

SECTION "A"

**13-G-018 REPORT OF THE FINANCE AND CORPORATE SERVICES COMMITTEE
REPORT DATED JANUARY 16, 2013**

The Finance and Corporate Services Committee Report dated January 16, 2013 was received. (File: C05)

Attachments: [CSC Report .130116pdf.pdf](#)

This matter was recommended (Section "A") to City Council for consideration of receipt at its meeting to be held on 1/28/2013.

The General Committee met and recommends adoption of the following recommendation(s):

General Committee recessed at 9:30 p.m. and resumed at 9:42 p.m.

Pursuant to Section 1 (7) of Procedural By-law 90-01 as amended, the Committee adopted a procedural motion in order to extend the meeting past 11:00 p.m. to 12:00 midnight.

SECTION "B"**13-G-019****2013 BUSINESS PLAN (CONSOLIDATED VERSION)**

1. That the 2013 tax-supported base operating budget for municipal operations, with total gross expenditures of \$161.5 million and a net property tax levy requirement of \$108.2 million be approved with the following amendments to reflect changes since the Business Plan's publication on December 19, 2012 and with the following amendment(s) to the document presented to General Committee on January 21, 2013:
 - a) That the advertising budgets for the Economic Development and Communications and Strategic Initiatives Departments be reduced by \$40,000 and \$30,000 respectively;
 - b) That the Simcoe Muskoka District Health Unit budget be reduced by \$76,952 to match the updated funding request included in its draft 2013 budget;
 - c) That the Nottawasaga Valley Conservation Authority's budget be reduced by \$3,193 to reflect the updated funding request included in its draft 2013 budget; and
 - d) That \$92,500, representing project savings from the now-completed Parkview Seniors Centre capital projects, be returned to the Tax Capital Reserve;
 - e) That an additional \$7.1 million of Federal Gas Tax funding be applied to the Landfill Phase 2 Capital project, reducing the planned 2013 debt issue for this project from \$12.8 million to \$5.7 million and reducing the 2013 budget for interest charges by \$102,000;
 - f) That the savings associated with salary gapping be increased to \$1,050,000, resulting in a net reduction through cost avoidance of \$300,000;
 - g) That the contribution to the Tax Capital Reserve be reduced by \$500,000, resulting in a net transfer to the reserve of \$2,200,000;
 - h) That the Council Strategic Priorities Account (01-13-1525-0000-xxxx) be reduced by \$60,000;
 - i) That expenditures associated with the cost of maintenance and power washing of current landfill scales as identified in Appendix "A" to Staff Report EMT001-13 (page 14) be reduced by \$20,000;

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- j) That expenditures associated with moving a portion of varmint control in-house as identified in Appendix "A" to Staff Report EMT001-13 (page 14) be reduced by \$10,000;
 - k) That expenditures associated with By-law Enforcement (zoning, property standards and yard maintenance) as identified in Appendix "A" to Staff Report EMT001-13 (page 15) be reduced by \$50,000;
 - l) That the net tax levy requirement be reduced by \$115,000 through fleet operating savings to be achieved by reducing the rental costs through the purchase of vehicles funded by savings from the 2012 fleet capital purchases, as outlined in the Memorandum from E. Archer, General Manager of Corporate Services, R. Forward, General Manager of Community Operations and C. Ladd, Chief Administrative Officer dated January 28, 2013
 - m) That the expenditures associated with the Allandale Community Improvement Plan Program be decreased by \$5,000 and the \$5,000 be allocated to historic neighborhood street signs for Allandale as outlined in the Historic Neighbourhood Strategy;
 - n) That the net tax levy requirement be decreased by \$45,000 through a reduction in the 2013 Community Improvement Plan contribution, as outlined in the Memorandum from E. Archer, General Manager of Corporate Services, R. Forward, General Manager of Community Operations and C. Ladd, Chief Administrative Officer dated January 28, 2013;
 - o) That the net tax levy requirement be decreased by \$8,000 related to Street Lighting - General, reliance on third party consulting support, as outlined in the Memorandum from E. Archer, General Manager of Corporate Services, R. Forward, General Manager of Community Operations and C. Ladd, Chief Administrative Officer dated January 28, 2013; and
 - p) That the alterations to the 2013 fees and charges identified in paragraph 14 be incorporated into the net levy requirement.
2. That the 2013 tax supported base operating budget for Barrie's Service Partners with total gross expenditures of \$80.9 million and a net property tax levy requirement of \$76.4 million, broken down as follows, be approved:
- a) Police Services \$ 44,882,027
 - b) County of Simcoe * \$ 20,537,519

c)	Library	\$ 5,816,056
d)	Conservation Authorities	\$ 1,124,023
e)	Simcoe County Health Unit	\$ 1,678,270
f)	Lake Simcoe Regional Airport	\$ 591,071
g)	Other	\$ 1,815,594

* County of Simcoe includes Social Services, Social Housing, Land Ambulance, and the County Museum and Archives.

3. That Tax-supported Program Changes, including service enhancements worth \$1.6 million and service reductions worth \$1.7 million, for a net 2013 savings of \$0.1 million as detailed on pages 288-350 of the 2013 Business Plan, be approved with the following amendments to the document presented to General Committee on January 21, 2013:

- a) That the Program Change form for the Elimination of the Landfill Tipping Fee Subsidy as described on pages 290-291, with a tax-supported savings in the amount of \$195,000, be deleted;
- b) That the Program Change form for a Part Time Clerk Typist in Community Operations Division - Barrie Fire and Emergency Service as described on pages 298-299, with a net tax-supported savings in the amount of \$5,000, be deleted;
- c) That the portion of the Program Change form for First Level Service Reductions related to the Reduction of By-law Enforcement for Yard Maintenance By-law during the summer months, identified under the Infrastructure, Development and Culture Division, Building Services Department as described on page 344, with a tax-supported savings in the amount of \$7,500, be deleted;
- d) That the portion of the Program Change form for Second Level Service Reductions related to the Reduced By-law Enforcement for Zoning, Yard Maintenance and Property Standards year round, identified under the Infrastructure, Development and Culture Division, Building Services Department as described on page 348, with a tax-supported savings in the amount of \$25,000, be deleted;
- e) That the portion of the Program Change form for First Level Service Reductions related to the New Year's Eve Downtown Countdown, identified under the Infrastructure, Development and Culture Division, Culture Department as described on

- page 344, with a tax-supported savings in the amount of \$13,000, be deleted;
- f) That the portion of the Program Change form for First Level Service Reductions related to the Reduced maintenance and repairs - grounds, identified under the Community Operations Division, as described on page 343, with a tax-supported savings in the amount of \$7,968, be deleted; and
 - g) That the Program Change form for the development of a Comprehensive Stormwater Management Master Plan with a total tax supported cost of \$235,000 as described on pages 334-335, be phased over two years, resulting in a net reduction in 2013 of \$100,000; and
 - h) That the Program Change form for the Plan for Transit as described on pages 300-301, with a net tax rate supported impact of \$691,268 be adjusted to decrease the hours of operation on weekday mornings to reflect a 5:45 a.m. start time for all of the new proposed routed, resulting in a reduction in the net tax rate supported cost of the Plan of \$63,000.
- 4. That any new services or service levels introduced in 2013 not included in the approved 2013 Business Plan be funded with adjustments to existing, approved funds to increase the potential for successfully achieving Council's goal of strengthening Barrie's financial condition.
 - 5. That the water base operating budget, with gross expenditures of \$27.3 million and revenues of \$27.3 million, be approved.
 - 6. That the wastewater base operating budget, with gross expenditures of \$30.5 million and revenues of \$30.5 million, be approved.
 - 7. That the Parking Operations base budget, with gross expenditures of \$1.3 million and gross revenues of \$1.3 million, be approved.
 - 8. That User-rate supported Program Changes with gross 2013 costs of \$1,647,288, comprised of \$150,854 for wastewater programs (as described on page 93 of the 2013 Business Plan) and \$1,129,376 for water programs (as described on pages 99-101 of the 2013 Business Plan) be approved with the following amendments to the document presented to General Committee on January 21, 2013:
 - a) That the Program Change form for the Water Infrastructure and System Renewal/expansion and Commissioning and Preventative Maintenance Program - 2 Class II Distribution Operator/2 Class IV Distribution Operators as described on pages 310-311, with a water-rate supported impact in the

amount of \$154,802.14, be amended to delete the reference to 2 Operators and replace it with 1 Operator, resulting in a net reduction of \$77,401.07.

9. That the 2013 capital budget of \$135.6 million, comprised of \$42.5 million in new funding and \$93.1 million in funding approved in prior periods, be approved with the following amendment(s) to the document presented to General Committee on January 21, 2013:
- a) That a portion of the following project(s) identified in the 2013 Capital Plan be deferred and undertaken in 2014:

Project

Whiskey Creek Floodway - North of Brennan - Utilities Phase (page 153 of the 2013 Capital Plan/page 457 of the 2013 Business Plan)

Financial Impact

Gross = \$325,000
Tax Capital Res. (2013) = (\$222,807)
DCA (2013) = (\$102,193)
Tax Capital Res. (2014) = \$222,807
DCA (2014) = \$102,193

Project

56 Mulcaster - Structural Remediation - Design and Construction Phase (page 238 of the 2013 Capital Plan/page 460 of the 2013 Business Plan)

Financial Impact

Gross = \$410,000
Tax Capital Res. (2013) = (\$410,000)
Tax Capital Res. (2014) = \$410,000

Project

Replacement of 2 ice resurfacers (only 1 to be replaced), as identified in Appendix "A" to Staff Report EMT001-13 (page 15) (page 300 of the 2013 Capital Plan/page 462 of the 2013 Business Plan)

Financial Impact

Gross = \$160,000
Tax Capital Res. (2013) = (\$80,000)
Tax Capital Res. (2014) = \$80,000

Project

Ferndale Drive North - Dunlop to Tiffin - Utilities Phase (page 59 of the 2013 Capital Plan/page 454 of the 2013 Business Plan)

Financial Impact

Gross = \$1,350,000
Tax Capital Res. (2013) = (\$477,252)
DCA (2013) = (\$872,748)
Tax Capital Res. (2014) = \$477,252
DCA (2014) = \$872,748

- b) That the following project(s) identified in the 2013 Capital Plan be deferred and undertaken in 2014:

Project

MacLaren Art Centre eaves trough replacement as identified in Appendix "A" to Staff Report EMT001-13 (page 15) (page 274 of the 2013 Capital Plan/page 461 of the 2013 Business Plan)

Financial Impact

Gross = \$30,500
Tax Capital Res. (2013) = (\$30,500)
Tax Capital Res. (2014) = \$30,500

Project

Allandale Recreation Centre - Blue Arena - Low E Ceiling (page 240 of the 2013 Capital Plan/page 460 of the 2013 Business Plan)

Financial Impact

Gross = \$225,000
Tax Capital Res. (2013) = (\$225,000)
Tax Capital Res. (2014) = \$225,000

Project

Allandale Recreation Centre - Blue Arena - Flooring Upgrade (page 245 of the 2013 Capital Plan/page 460 of the 2013 Business Plan)

Financial Impact

Gross = \$125,000
Tax Capital Res. (2013) = (\$125,000)
Tax Capital Res. (2014) = \$125,000

- c) That the following project identified in the 2013 Capital Plan be deferred and undertaken over 2014 and 2015:

Project

BFES - Aerial Platform Truck (page 293 of the 2013 Capital Plan/page 462 of the 2013 Business Plan)

Financial Impact

Gross = \$1,200,000
Tax Capital Res. (2013) = (\$400,000)
Tax Capital Res. (2014) = (\$400,000)
Tax Capital Res. (2015) = \$800,000

- d) That the following project(s) identified in the 2013 Capital Plan be deferred and considered for inclusion in the 2014 Capital Plan:

Project

BFES - Hazardous Material Truck Purchase (page 295 of the 2013 Capital Plan/page 462 of the 2013 Business Plan)

Financial Impact

Gross = \$650,000
Tax Capital Res. (2013) = (\$650,000)

- e) That the following project(s) identified in the 2013 Capital Plan be deferred and considered for inclusion in future capital plans:

Project

Yonge Street and Country Lane Traffic Control Signals (page 157 of the 2013 Capital Plan/page 456 of the 2013 Business Plan)

Financial Impact

Gross = \$135,000
Tax Capital Res.(2013) = (\$53,180)
DCA (2013) = (\$81,820)

Project

Yonge Street and Esther Drive Traffic Control Signals (page

158 of the 2013 Capital Plan/page 456 of the 2013 Business Plan)

Financial Impact

Gross = \$135,000
Tax Capital Res. (2013) = (\$49,399)
DCA (2013) = (\$76,001)
Dev. Agr.(2013) = (\$9,600)

Project

Tiffin Street - Well 7 to Anne (page 138 of the 2013 Capital Plan/page 456 of the 2013 Business Plan)

Financial Impact

Gross = \$1,350,000
User rate (2013) = (\$1,091,307)
DCA (2013) = (\$258,693)

Project

Tiffin Street - Well 7 to Ferndale (page 139 of the 2013 Capital Plan/page 456 of the 2013 Business Plan)

Financial Impact

Gross = \$1,050,000
User rate (2013) = (\$848,794)
DCA (2013) = (\$201,206)

- f) That the following project(s) be added to the 2013 Capital Plan:

Project

Waterfront Heritage Walk plaques/displays - Preparation of project plan, as well as design and installation of plaques/displays

Financial Impact

Gross = \$10,000
Tax Capital Res. (2013) = \$10,000

Project

Barrie Molson Centre dressing room additions - design, construction, contingencies, permits, project management and

information technology costs

Financial Impact

Gross = \$590,000

Tax Capital Res. = \$295,000

Other = \$295,000

Project

Lampman Lane Community Centre and Park Refurbishment

Financial Impact

Gross = \$2,908,000

Tax Capital Res. (2013) = \$1,964,200

Grants (2013) = \$943,800

Project

Design and construction of a temporary sidewalk on the east side of Essa Road from the existing concrete sidewalk near Mapleview Drive West southward by approximately 130 metres and connecting with the existing concrete sidewalk near the north limit of the Ecole Secondaire Romeo Dallaire property

Financial Impact

Gross = \$26,000

Tax Capital Res. (2013) = \$26,000

10. That, consistent with the Capital Project Control Policy, the 2014, 2015 and 2016 capital budget relating to new 2013 capital projects of \$38.6 million in 2014 and \$13.7 million in 2015, and a new capital budget amount for 2016 be approved, as amended below:
- a) That \$6,388,000 for the Lakeshore Drive - Toronto to Tiffin project be included in 2014 (a reduction of \$6,465,000);
 - b) That \$0 for the Victoria Street - Bradford to Ellen project be included in 2014 (a reduction of \$32,400)
 - c) That \$6,817,000 for the Lakeshore Drive - Toronto to Tiffin project be included in 2015 (an increase of \$2,790,000);
 - d) That \$32,400 for the Victoria Street - Bradford to Ellen project be included in 2015 (an increase of \$32,400); and
 - e) That \$3,675,000 for the Lakeshore Drive - Toronto to Tiffin

project be included in 2016 (an increase of \$3,675,000).

11. That no expenditure of funds occur for the following capital projects and/or operating plan related initiatives, if they are approved as part of the capital budget, until a separate staff report has been presented and approved for implementation:
 - a) Lakeshore Drive - Toronto to Tiffin project - all works associated with the budget lines for the Bridges, Parks/EP/OS or Parking Lots asset categories.
12. That no expenditure of funds occur for the Barrie Molson Centre dressing room additions project, if it is approved as part of the 2013 Business Plan/capital budget, until the following has taken place:
 - a) A staff report(s) has been presented and approved for implementation containing a new lease agreement with the Barrie Colts for use of the Barrie Molson Centre, of no less than 5 years, such report to be presented prior to February 15, 2013,
 - b) The 2014 Memorial Cup Bid Organizing Committee has been successful in its bid to host the 2014 Memorial Cup; and
 - c) A capital recovery fee representing at least half of the capital cost has been negotiated as part of the lease agreement, Memorial Cup bid and/or other means.
13. That staff be authorized to close the capital project Livingstone Street West - Sunnidale to Bayfield (14-16-2510-1283-XXXX) and excess funds in the amount of \$1,060,489 be returned to the Tax Capital Reserve (13-04-0440).
14. That staff be authorized to return excess funds in the amount of \$1,093,311 to the Tax Capital Reserve (13-04-0440) from the following capital projects;
 - a) \$193,311 - Redfern Avenue Culvert - Bear Creek (14-16-2521-1209-XXXX);
 - b) \$800,000 - BFES - Interim Station 5 (14-17-3397-1391-XXXX); and
 - c) \$100,000 - MacLaren Art Centre - Environmental Systems Modernization (14-17-3308-1277-XXXX).
15. That the 2014 and 2015 preliminary operating budgets be approved as forecasts;
16. That effective March 1, 2013, By-law 2012-035, as amended, be repealed and replaced with a by-law incorporating the fees and charges presented in the 2013 Business Plan, published December 19, 2012, pages 408-449 with the following amendments to the

document presented to General Committee on January 21, 2013:

- a) That the 2013 fees for Solid Waste - residential basic rate identified in Schedule J, Section 1: Waste Management Fees, as described on page 438, be established at \$140.00/tonne (\$10.00 minimum charge for loads under 100kg) with a maximum of one free residential load permitted each year per household, such load not to exceed 100 kgs in net weight and the commercial basic rate identified in Schedule J, Section 1: Waste Management Fees, as described on page 438, be established at \$140/tonne for portions of loads 100 kg or greater (\$10.00 minimum charge for loads under 100kg), with a resulting decrease in the tax-supported operating budget in the amount of approximately \$125,000 as identified in Appendix "A" to Staff Report EMT001-13 (page 14).
17. That pursuant to Ontario Regulation 284/09, this report serve as the method for communicating the exclusion of the following estimated expenses from the 2013 Business Plan:
 - a) Amortization expense - \$40 million
 - b) Post-employment benefit expenses - \$1.4 million; and
 - c) Solid waste landfill closure and post-closure expenses - \$1.1 million
 18. That staff be authorized to submit applications for grants that would reduce expenditures associated with projects, programs and services approved as part of the operating and capital budgets, or to advance improvements where such grants represent the full value of the service or capital improvement;
 19. That the Mayor and Clerk be authorized to execute any agreements that may be required to accept grant funding from other levels of governments or other partners to reduce expenditures associated with programs, services and/or capital projects or to advance improvements where such grants represent the full value of the service or capital improvement.
 20. That staff be authorized to submit applications for grants that would reduce future capital expenditures, fund service enhancements or enable capital projects to be advanced and a report be presented prior to the execution of any agreement associated with the acceptance of such grants.
 21. That staff in the Finance, Engineering and Planning Departments work with the BIA to prepare a staff report for General Committee's consideration recommending criteria for a contribution agreement with the BIA that establishes conditions for the City of Barrie's redevelopment of Memorial Square in the 2014 capital budget that

addresses, at a minimum, the following elements:

- a) Preconditions that would prompt the City to make its share of the project funding available, such as a required level of fundraising successfully completed by the BIA in support of the project's cost;
- b) The terms of any bridge financing, if required, that the City may provide to the BIA;
- c) Opportunities to coordinate with development on lands adjacent to the Memorial Square redevelopment site;
- d) The application of policies, such as Bonusing, that could further reduce the City's cost to complete the work; and
- e) The availability of funding from senior levels of government and any related constraints/conditions associated with using them for this work.

22. That City Council make best efforts to provide clear, accurate and early direction to City staff reflecting the desired outcome with respect to any future tax rate increase and a working session(s) be scheduled to discuss the 2014 Business Plan prior to the presentation of the staff report to General Committee, to allow staff and Council an additional opportunity(ies) to prepare and consider the future year's Business Plan, including any service and/or capital program adjustments that may be required to accommodate the direction provided.
23. That the City Clerk be authorized to prepare all necessary By-laws to implement the above recommendations. (EMT001-13) (File: F05)

Attachments: [EMT001-130121.pdf](#)

This matter was recommended (Section "B") to City Council for consideration of adoption at its meeting to be held on 1/28/2013.

There were no enquiries at General Committee.

Mayor Lehman provided announcements concerning a number of matters.

The meeting adjourned at 11:59 p.m.

CHAIRMAN