
TO: GENERAL COMMITTEE

SUBJECT: APPLICATION FOR ZONING BY-LAW AMENDMENT
RAINSONG LAND DEVELOPMENT INC.
680 LOCKHART ROAD

WARD: WARD 9

PREPARED BY AND KEY CONTACT: A. GAMEIRO, PLANNER
EXTENSION 5038

SUBMITTED BY: A. BOURRIE, RPP
DIRECTOR OF PLANNING AND BUILDING SERVICES

GENERAL MANAGER APPROVAL: R. FORWARD, MBA, M.Sc., P. ENG.
GENERAL MANAGER OF INFRASTRUCTURE AND GROWTH
MANAGEMENT

CHIEF ADMINISTRATIVE OFFICER APPROVAL: M. PROWSE, CHIEF ADMINISTRATIVE OFFICER

RECOMMENDED MOTION

1. That the application for a Zoning By-law Amendment submitted by The Jones Consulting Group Ltd., on behalf of Rainsong Land Development Inc., for land known municipally as 680 Lockhart Road from 'Agricultural General' (AG) and 'Residential Private Service' (RPS) to 'Neighbourhood Residential' (R5), 'Neighbourhood Mixed-use' (NMU), 'Institutional-Education Special Provision No. XXX' (I-E)(SP-XXX) and 'Institutional' (I) be approved.
2. That the following Special Provisions (SP) be referenced in the implementing of Zoning By-law 2009-141 for the subject lands proposed to be zoned 'Institutional-Education' (I-E)(SP-XXX):
 - i. 'Neighbourhood Residential' (R5) zone permitted uses and development standards as established in Sections 14.5.2 and 14.5.6 be permitted.
3. That the written and oral submissions received relating to this application have been, on balance, taken into consideration as part of the deliberations and final decision related to approval of the application as amended, including the matters identified in Appendix "H" to Staff Report PLN039-17.
4. That in accordance with Section 34(17) of the *Planning Act*, no further notice is required prior to the passage of the by-law.

PURPOSE & BACKGROUND

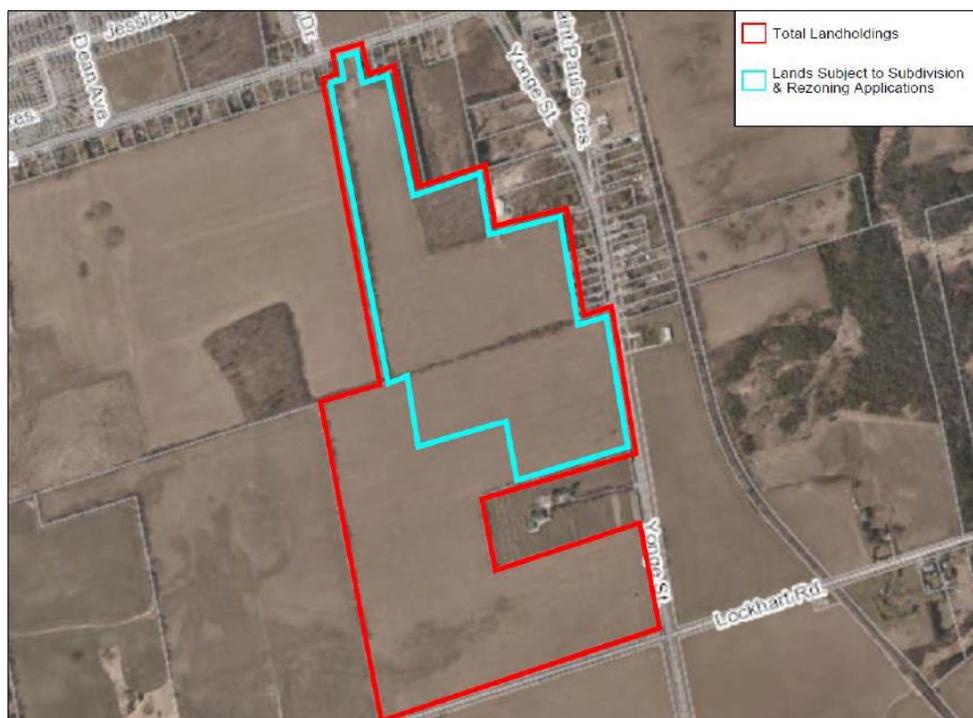
Report Overview

5. The following is a comprehensive report recommending approval for a rezoning application that will provide the framework for the future approval and implementation of a 396 unit residential draft plan of subdivision on this site in the Hewitt's Secondary Plan area. The design of the subdivision is consistent with the Hewitt's Master Plan and as such will facilitate more efficient service delivery and build stronger neighbourhood connectivity, which are cornerstones of the vision in the Hewitt's Secondary Plan (Appendix B: Hewitt's Secondary Plan – Land Use Schedule).

6. The overall development plan spans 25.67 hectares of a 50.15 hectare property and has been designed in a comprehensive manner with the adjacent lands to accommodate the proposed 142 single detached lots, 100 semi-detached lots and 154 back-to-back street townhouse units at an overall density of 24.8 units per net hectare, or 41.65 persons per developable hectare. As such, it is anticipated that this subdivision will become home to approximately 1,069 residents upon full build-out (Appendix C: Proposed Development Concept).
7. This application contains a 2.43 hectare elementary school block and a 7.29 hectare block that will contain a new recreation centre and a community park (Appendix D: Proposed Draft Plan of Subdivision).
8. Approval of this rezoning application will facilitate the eventual creation of approximately 3.41 lane kilometres of new public streets and 4.47 lane kilometres of new public sidewalks in a configuration consistent with Appendix E: Proposed Pedestrian Circulation Plan, as well as all required underground servicing infrastructure.
9. With the conclusion of the zoning related technical review and community consultation processes, which included a Neighbourhood Meeting on June 21, 2017 and a Public Meeting on October 16, 2017, there are no outstanding zoning related matters such as the developable area, density, or permitted land uses to resolve. As such, this application is being recommended for approval which will facilitate the future approval of the implementing draft plan of subdivision application (D12-433) that is being processed concurrently.

Subject Site Location

10. The subject site is approximately 25.67 hectares (63.4 acres) in size and is generally located southwest of the intersection of Mapleview Drive East and Yonge Street in the Hewitt's Secondary Plan Area (Appendix B: Hewitt's Secondary Plan – Land Use Schedule). The subject site is known municipally as 680 Lockhart Road.



Surrounding Land Uses

- North: Vacant commercial and residential lands located on the north side of Mapleview Drive East.
- East: Existing residential lots fronting onto Mapleview Drive East and Yonge Street, vacant agricultural lands designated for mixed-use development in accordance with the Hewitt's Secondary Plan, and an excavating/contracting yard fronting onto Yonge Street.
- South: Agricultural lands located on the north side of Lockhart Road which are designated for residential and mixed-use development in accordance with the Hewitt's Secondary Plan.
- West: Vacant agricultural lands designated for residential development in accordance with the Hewitt's Secondary Plan. These lands are currently subject to applications for zoning by-law amendment (D14-1632) and draft plan of subdivision (D12-432) for the development of 1,079 residential units.

Growth Management Program

11. The subject site was included in the lands that were annexed as part of the Barrie-Innisfil Boundary Adjustment Act, 2009 (Bill 196) that was enacted on January 1, 2010. Since this time, an extensive growth management program has taken place that involved the integration of land use, infrastructure, and financial planning to ensure the 2,293 hectares (5,666 acres) of new greenfield lands in the Salem and Hewitt's Secondary Plan areas would be built-out in accordance with provincial and local expectations for development in the community.
12. The program coordinated the completion of integrated Master Plans for planning and infrastructure and then assessed the affordability of the planned growth through the completion of a Fiscal Impact Analysis (FIA). The Infrastructure Master Plans followed the requirements of the Municipal Class Environmental Assessment (Class EA) process and subsequently received Council approval.
13. With respect to the land use planning component to the growth management program, it concluded with not just the adoption of the Secondary Plans, but most importantly, the implementing Master Plans and the Conformity Review Process. Together, this ensured that all proposed subdivisions conformed to the Master Plans prior to being accepted as formal planning applications. This approach ensured the Master Plan vision that was designed and evaluated through the growth management program would be realized, and it allows the development application processes to focus on the technical implementation needs of the subdivision process.
14. With the growth management program now in the active implementation stage, applications for rezoning and draft plan of subdivision on Phase 1 lands, such as this one, are now moving ahead in tandem with required infrastructure investments guided by the Infrastructure Implementation Plan (IIP). For additional information about the growth management program, please see the [Growth Management website](#).

The Infrastructure Implementation Plan (IIP)

15. A central component to the growth management program is the Infrastructure Implementation Plan (IIP). The IIP is the planned framework that identifies all of the required infrastructure investments, and the timing for those investments over the next 20 years, in order to facilitate coordinated growth across the Secondary Plan areas.
16. At this time, there are currently seven infrastructure projects that until completed, essentially cap the number of new registered residential units in the Hewitt's Secondary Plan area at 2,100, ensuring new growth will only advance when the infrastructure needed to support it has been built.

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17. The following are the seven infrastructure projects currently underway and/or planned that collectively are required to open up Phase 1 of the Hewitt's Secondary Plan area for development. Using the list below, please refer to Appendix F: Hewitt's Phase 1 Infrastructure Projects for their locations:
- A. **2017** – Watermain
Location: Ashford Drive / Madelaine Drive
Status: Construction is currently underway with completion scheduled for December 2017.
 - B. **2017** – Watermain
Location: Sandringham Drive/Consort Drive/Sun King Crescent / Royal Jubilee Drive
Status: Construction is currently underway with completion scheduled for December 2017.
 - C. **2017** – Hewitt's Trunk Sewer
Location: North of Mapleview Drive East
Status: Construction is currently underway with completion scheduled for the fall of 2017.
 - D. **2018** – Road Widening / Reconstruction and Watermain
Location: Mapleview Drive from Country Lane to Madelaine Drive
Status: Construction is scheduled to begin in the spring of 2018 and be completed by the fall of 2018.
 - E. **2019** – Road Widening / Reconstruction and Watermain
Location: Mapleview Drive from Madelaine Drive to Yonge Street
Status: Construction is scheduled to begin in the spring of 2019 and be completed by the fall of 2019.
 - F. **2019** – Watermain
Location: Mapleview Drive from Yonge Street to Royal Jubilee Drive
Status: Construction is scheduled to begin in the spring of 2019 and be completed by the fall of 2019.
 - G. **2020** – Road Crossing
Location: Harvie Road / Big Bay Point Road Highway 400 Crossing
Status: Construction is scheduled to begin in 2018 and be completed by the fall of 2020.

Submitted Reports and Studies

18. In support of this rezoning application and the draft plan of subdivision application being processed concurrently, the following list of reports and studies were submitted. For additional information with respect to each one, please see the descriptions in Appendix G: Technical Study Descriptions.
- Planning Justification Report (March 2017)
 - Sub-watershed Impact Study (SIS) (September 2016)
 - Master Transportation Study (February 2017)
 - Preliminary Stormwater Management Report (February 2017)
 - Functional Servicing Report (April 2017)
 - Functional Design Review (February 2017)
 - Noise Impact Study (March 2017)
 - Pedestrian Circulation Plan (February 2017)
 - Stage 1-3 Archeological Assessment (July 2014 & August 2015)
 - Species at Risk Screening (November 2016)

Public Consultation

19. A Neighbourhood Meeting was held on June 21, 2017 and was attended by approximately 60 residents, planning staff, members of the applicant's consulting team, and Ward 9 Councillor Sergio Morales. Following this, a formal Public Meeting was held on October 16, 2017 which saw one resident speak to General Committee. Public consultation on this proposal occurred in conjunction with two adjacent development proposals at and 515 Maplevue Drive East (D14-1628 & D12-431) and 565, 573 and 577 Maplevue Drive East (D14-1632 & D12-432) in order to provide the community with a more fulsome understanding of how the Hewitt's Secondary Plan area is intended to develop, and to demonstrate how the proposals have been designed to integrate.
20. The comments received by area residents were generally shared across all three applications and included inquiries about traffic management and pedestrian safety, tree preservation, lot grading, built-form and the density of the proposed development. Please see Appendix H: Public Input and Staff Responses for all specific question and answers with respect to resident inquiries through the public engagement process.
21. There was also public correspondence received requesting deferral of these applications based on transportation infrastructure concerns. Given the city's comprehensive systems approach to coordinated investment in transportation infrastructure in order to support community-wide growth, deferral is not recommended. To ensure clarity and understanding, the applicant was provided with a response to this effect.

Rezoning Application:

Department & Agency Comments

22. This rezoning application has been circulated and reviewed concurrently with the implementing draft plan of subdivision application (File Number D12-433). The rezoning application defines the developable footprint and sets the development standards for private property. The draft plan of subdivision application that is still under review, will ultimately implement the framework for development that is defined through this rezoning application.
23. A broad range of technical matters have been addressed through the coordinated review process for this rezoning application, with road infrastructure and traffic calming efforts being two primary considerations to the support for new subdivisions. As such, the following is provided to offer clarity with respect to the coordinated approach to managing road infrastructure capacity to support subdivision build-out as part of the overall growth management efforts, as well as the approach to ensuring traffic calming infrastructure is designed through the subdivision process moving forward.

Road Infrastructure Capacity within the Hewitt's Secondary Plan Area

24. Adequate infrastructure is a requirement for any development to proceed within the Secondary Plan areas, which includes ensuring the transportation network can facilitate the movement of additional people and goods throughout the community. In order to assess this, a master transportation study was completed by the Hewitt's Landowners Group as part of their technical submission in order to understand the impact their new development would have on the existing road network and as such, what would be required to support full-build out.
25. The study concluded that the existing transportation network to and from the Hewitt's Secondary Plan area can support 2,100 new residential units without triggering upgrades to existing roads. However, in order to support additional units beyond this cap, the widening and reconstruction of Maplevue Drive from Country Lane to Yonge Street and the Harvie Road / Big Bay Point Road crossing over Highway 400 must be completed. These two key road improvement projects are scheduled to both be completed by 2020, along with the four required watermains and one trunk

sanitary sewer main, demonstrating the coordinated approach to growth management that this program has been designed to achieve.

Traffic Calming Infrastructure

26. The Hewitt's Secondary Plan was designed based on a comprehensive Master Plan in which all proposed development has had to conform to in order to advance to a formal application. The Master Plan design was intended to maximize neighbourhood connectivity for residents and optimize servicing costs for the community through the adoption of an integrated grid-street network that was built around the natural curvature of the defined Natural Heritage System (NHS).
27. In terms of specific traffic calming infrastructure for this proposed subdivision, Appendix I: Preliminary Traffic Calming Management Plan provides the preliminary location and types of potential traffic calming infrastructure that has been identified at this early stage in the review process. It is important to note that the final traffic calming infrastructure necessary to support this subdivision will be evaluated and finalized through the detailed design stage of the subdivision process. This is done through the submission of a Traffic Calming Management Plan by the applicant for review and approval by city staff, a process that is detailed below for clarity:
- a. Traffic Calming Management Plans:
As part of the detailed design stage of the subdivision process, the applicant is required to submit a Traffic Calming Management Plan to the satisfaction of the City. This Plan must demonstrate any specific design features that will be required to calm traffic in identified areas. Based on the preliminary work that has been completed to-date with city staff and the applicant, the following list of traffic calming options will be further reviewed for applicability through the detailed design stage:
- i. Textured Crosswalks (Pavement Markings/Zebra Striping);
 - ii. Raised Intersections;
 - iii. Curb Extensions;
 - iv. Curb Radius Reductions;
 - v. Raised Median Islands; and
 - vi. Traffic Circles.
28. In terms of the approach to the design of the Secondary Plan areas, the overall subdivisions naturally support traffic calming as they are required to adhere to modern street design and community development standards:
- a. Modern Street Design Standards:
Streets within the Hewitt's Secondary Plan are designed to include many forms of traffic calming elements including additional sidewalks, reduced residential road widths, bike lanes, and on-street parking. These features add vibrancy and activity to streets which acts to naturally slow vehicular traffic.
- b. Modern Community Development Standards:
The implementing zones include provisions that support natural traffic calming such as reduced front yard setbacks that act to bring buildings closer to the street. In addition to this, reduced set-back standards for garages and driveways reduce extra parking and support the transition to active modes of transportation over time.

Draft Plan of Subdivision Application:

Department & Agency Comments

29. For information purposes, there are a number of technical items that are being worked through with staff, external agencies and the applicant to move forward with the draft plan of subdivision application that is being processed concurrently. These include the detailed requirements to address stormwater management ponds, utilizing low impact development standards where possible, hydrogeology, phosphorus loading pre and post-development, ecological offsetting, as well as the traffic calming requirements and traffic flow features. All of these issues and more will be addressed in detail through the conditions that will be issued as part of the draft plan of subdivision approval process (File Number D12-433).
30. In response to the technical nature of this process, City Council has delegated approval authority to both the Director and Managers of Planning & Building Services (Council Motion 10-G-346). In this regard, should Council approve the subject zoning by-law amendment application, the technical details of the proposed development will continue to be evaluated and addressed through the review process for the subdivision application by staff and supporting agencies, through to registration. To provide clarity with respect to the development related items that these two applications address, please see Appendix I: Rezoning and Draft Plan of Subdivision Applications.

ANALYSIS

Provincial Policy

31. The Provincial Policy Statement (PPS) contains policies that provide direction for communities to manage and direct land uses to achieve efficient development and land use patterns, while avoiding significant or sensitive resources. The PPS further promotes efficient development and land use patterns by accommodating an appropriate range and mix of residential, employment, recreational and open space uses. In addition, the policies promote cost effective development standards to minimize land consumption and facilitate a compact built-form.
32. More specifically, the proposal is consistent with the policies for Healthy, Liveable and Safe Communities as the development promotes efficient land use patterns, accommodates an appropriate range and mix of residential uses, does not cause environmental or public health or safety concerns, and ensures that the necessary infrastructure and public service facilities will be available to meet community needs. The proposed development is also consistent with Housing policies as the housing proposed will be serviced by the appropriate level of infrastructure at an overall density that efficiently uses land.
33. The Places to Grow - Growth Plan for the Greater Golden Horseshoe (The Growth Plan) is intended to provide direction for municipalities in areas related to greenfield development with a focus on compact communities that reduce the rate at which land is consumed and densities that are transit supportive. The primary focus of The Growth Plan is on building complete communities that are well-designed, offer transportation choices, accommodate people at all stages of life and have the right mix of housing, a good range of jobs, and easy access to services to meet daily needs. In addition, The Growth Plan promotes the wise management of resources through the utilization of existing services and transportation infrastructure.
34. More specifically, the proposed development is consistent with the Managing Growth policies as the development will be near higher order transit service, in an area with planned public service facilities, and is directed away from hazardous lands. The proposal features convenient access to local stores, services, and public service facilities, includes high quality compact built form and an attractive and vibrant public realm.

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35. In staff's opinion, the proposed development is consistent with the Provincial Policy Statement and The Growth Plan as the application will result in the creation of more compact urban development with a range of residential unit types, provide opportunities for access to everyday convenience uses, and offers a transit-supportive neighbourhood density.

City of Barrie Official Plan & the Hewitt's Secondary Plan (OPA 39)

36. Development of the subject site is guided by the vision within the Hewitt's Secondary Plan, specifically the land use designations which include 'Residential Area' and 'Yonge Street Mixed-use Corridor'. Together, these land use designations, and the policies that describe the intended uses, provide the framework for the implementing development standards found in the underlying zones.
37. In accordance with these designations, the applicant is proposing 396 residential units that are a mix of single detached and semi-detached dwellings, as well as 154 back-to-back street townhouse units. The applicant is also proposing an elementary school block and a recreation centre/community park block.
38. Section 9.5.4.3 of the Hewitt's Secondary Plan requires that Mixed-use Corridors be developed at a density range of 50 to 120 units per hectare with buildings located on or close to the street line and massed at intersections to establish a strong street-edge. Development should also minimize surface parking, include pedestrian traffic generating activities and be designed to facilitate access to public transit.
39. The subject lands contain approximately 13.2 hectares of designated mixed-use lands. 9.7 hectares of these lands have been designated by the City for a public elementary school, recreation centre, and community park, representing 74% of the mixed-use lands on the site. These uses will encourage pedestrian traffic and provide a neighbourhood focus. The remainder of the mixed-use lands will be developed with back-to-back street townhouse units that have a strong street presence and will provide a transition from the proposed subdivision to the designated mixed-use lands fronting onto the Yonge Street intensification corridor.
40. The density of the proposed back-to-back street townhouse units conform to the Hewitt's Secondary Plan policies as they have a density of 98.7 units per hectare.
41. Section 9.5.5.1(d) of the Hewitt's Secondary Plan requires that lands within the Yonge Street Mixed-use Corridor develop at a minimum floor space index (FSI) of 0.5 and a maximum FSI of 2.5. The applicant is proposing a floor area of 95 square metres for the proposed back-to-back street townhouse units, which will result in an FSI of 0.93 in accordance with the Hewitt's Secondary Plan.
42. With regards to the Residential Area designation, policy 9.5.7.3 (a) states that low density development be a minimum of 20 units per net hectare to a maximum of 40 units per net hectare. The density for this subdivision is proposed at 24.8 units per net hectare in the Residential Area designation which is in accordance with this policy. The Secondary Plan does not identify any specific type of built form to obtain this density, simply that it is ground related. As such, the applicant has proposed a number of built forms to achieve the required density, including a range of single detached lots varying in frontage widths of 11.0 metres to 12.2 metres, semi-detached dwellings with 7.5 metre frontages and back-to-back street townhouses with 6.0 metre frontages.
43. Section 3.3.2.2 of the Official Plan provides policies for affordable housing, including the goal to achieve a minimum target of 10 percent of all new housing units per annum to be affordable housing under the following criteria:
- i. In the case of home ownership, the least expensive of:

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- a) Housing for which the purchase price results in annual accommodation costs which do not exceed 30 percent of gross annual households income for low and moderate income households; or,
 - b) Housing for which the purchase price is at least 10 percent below the average purchase price of a resale unit in the regional market area.
 - ii. In the case of rental housing, the least expensive of:
 - a) A unit for which the rent does not exceed 30 percent of the gross annual household income for low and moderate income households; or,
 - b) A unit for which the rent is at or below the average market rent of a unit in the regional market.
44. Sections 3.3.2.2 also encourages affordable housing to locate in close proximity to shopping, community facilities and existing or potential public transit routes such as arterial or collector roads. Furthermore, Section 3.3.2.2 encourages the provision of second suites in new plans of subdivision where it is demonstrated that they will not have a negative impact on existing residential development.
45. To achieve the affordability requirement of Section 3.3.2.2, the applicant has proposed a compact built-form consisting of small-lot single detached dwellings, semi-detached dwellings and back-to-back street townhouse units which are considered to be more affordable housing options. The applicant has also proposed that a portion of the back-to-back street townhouse units will be constructed as affordable housing. Additionally, the zoning by-law permits second suites in the 'Neighbourhood Residential' (R5) zone. As a result, there is an opportunity for the developer/builder to offer a second suite package as part of the sale of the proposed dwelling units.
46. Policy 9.5.7.1 of the Secondary Plan provides that residential communities should provide a diverse range of housing options as well as opportunities for live-work, and create transit-supportive development patterns and densities. The proposal is consistent with this policy in that single detached houses and back-to-back street townhouses are being proposed, providing a diversity of housing options, all of which can accommodate home occupations. Additionally, the compact built form supports transit use.
47. There are no natural heritage features or stormwater management blocks associated with the subject application. The adjacent lands to the west, which are also subject to applications for zoning by-law amendment and draft plan of subdivision (Files D12-432 & D14-1632), contain portions of the overall natural heritage system and two (2) stormwater management blocks. Stormwater management for this subdivision will be accommodated in these stormwater management blocks on the adjacent subdivision proposed on the lands to the west.
48. In accordance with the policies of Section 9.5.9, the subject lands contain a 2.43 hectare public elementary school block and 7.29 hectare block for the development of a recreation centre and a community park.
49. Elementary schools and parks have been identified as co-located throughout the Hewitt's Secondary Plan area. This is intended to create a symbiotic relationship between schools and parks to best serve the local residents. Although policy 9.5.10.3(b) suggests a maximum elementary school site size of 2.42 hectares, it is ultimately up to the respective school board to determine the appropriate size and design of their respective school sites. To this end, engagement has been undertaken with the Simcoe County District School Board to determine the appropriate size and location of the elementary school site for the subject application and at this time, there are no outstanding matters to address

50. The range of housing opportunities and the overall neighbourhood design of this proposed subdivision achieve the required density targets in the Hewitt's Secondary Plan. The proposal also achieves the design goals of the Secondary Plan, including the development of compact built-form across an integrated grid-street pattern to support efficient service delivery, neighbourhood access, and overall connectivity and walkability. As such, staff are satisfied that the proposed development is consistent with the Hewitt's Secondary Plan (OPA 39) and therefore an amendment to the Secondary Plan is not required.

Zoning By-law

51. The subject site is currently zoned 'Agricultural General' (AG) and 'Residential Private Service' (RPS) under the Innisfil Zoning By-law 054-04. This application will rezone the site, in accordance with the by-law found in Appendix A: Draft Zoning By-law Amendment, to a mix of the following zones that will implement the land use designations:
1. 'Neighbourhood Residential' (R5);
 2. 'Neighbourhood Mixed-use' (NMU);
 3. 'Institutional Education – Special (I-E)(SP-XXX); and,
 4. 'Institutional' (I).
52. The 'Neighbourhood Residential' (R5) zone will allow for the development of proposed single and semi-detached dwelling units and will accommodate the range of frontages for these lots, proposed from 11.0 metres to 12.2 metres for the single-detached dwellings and 7.5 metres for the semi-detached dwellings.
53. The 'Neighbourhood Mixed-use' (NMU) zone will allow for the development of 154 back-to-back-street townhouse units across 13 blocks with a total area of 1.56 hectares, all of which have frontage onto a municipal street.
54. The 'Institutional-Education – Special' (I-E)(SP-XXX) zone applies to the proposed elementary school block. This zone will allow for the future development of a catholic elementary school on a 2.44 hectare block to serve the population in the surrounding residential uses. The special provision proposed will ensure that should the school site not be developed in the future, the site can be developed in accordance with the adjacent 'Neighbourhood Residential' (R5) zone standards.
55. The 'Institutional' (I) zone applies to the proposed recreation centre and community park block. This zone will allow for the development of these facilities on a 7.29 hectare block, which will be located adjacent to the proposed elementary school.
56. With the exception of the dual zoning standards for the proposed elementary school block, there are no proposed variances (special provisions) to the implementing zoning by-law to accommodate any of the proposed built-form and as such, there are no further considerations.
57. Planning staff are of the opinion that the proposed zoning and lot configuration is consistent and compatible with the Hewitt's Secondary Plan and represents good planning and the implementing zoning by-law will realize the vision for this neighbourhood.

Summary

58. Planning staff are satisfied that the proposed development is appropriate and in keeping with the policies established for development in the Hewitt's Secondary Plan area. At this time, there are no further matters that impact the processing of the rezoning application and as such, it is being recommended for approval. Staff will continue to process the draft plan of subdivision application

and will provide notification of the release of draft plan of subdivision conditions through a memo to Council with the conditions attached; this is expected in early 2018.

ENVIRONMENTAL MATTERS

59. There are no specific environmental matters related to this recommendation.

ALTERNATIVES

60. The following alternative is available for consideration by General Committee:

Alternative #1 General Committee could refuse the subject zoning by-law amendment application and maintain the existing 'Agricultural General' (AG) and 'Residential Private Service' (RPS) zoning over the subject lands.

This alternative is not recommended as this proposal is part of the lands that were annexed on January 1, 2010 with the intent to allow the City of Barrie to expand in a compact and sustainable manner. The proposed development is consistent with all Provincial and Municipal policies.

FINANCIAL

61. Through the subdivision process, the applicant will be required to enter into a Subdivision Agreement with the City, which requires the payment of Development Charges and securities for site development works. Through the subdivision registration process, the City will collect between approximately \$15,819,738 in Development Charges, in accordance with the following:

- \$6,290,174 for the single-detached units (at the rate of \$44,297 per unit, indexed annually).
- \$4,429,700 for the semi-detached units (at the rate of \$44,297 per unit, indexed annually).
- \$5,099,864 for the back-to-back street townhouse units (at the rate of \$33,116 per unit, indexed annually).

62. Additionally, as per the Memorandum of Understanding, the developer has agreed to pay a capital contribution charge of \$4,500 per unit for all lots in Phase 1, which will add approximately \$1,782,000 in additional revenues (2017 dollars).

63. At this time, it is not possible to provide estimates of the market prices for the range of housing that will be available through this future subdivision as building permits are not expected until the end of 2018 at the earliest. As such, it is not possible to give an estimate of the increase in the assessment base, however, it will be greater than what is collected on the subject site today as it is zoned 'Agricultural General' (AG) and 'Residential Private Service' (RPS).

64. In terms of the subdivision process, the developer will be responsible for the initial capital cost and maintenance for a two year period for all new infrastructure required to support this development. Following assumption of this subdivision at the end of the maintenance period, the infrastructure will then be transferred into City ownership. At this time, the costs associated with asset ownership including maintenance and operations, lifecycle intervention expenses, and the contributions to reserves to support the ultimate replacement and possible disposition of the assets in the long-term, will be carried by the community.

65. The City will also incur additional operating costs associated with extending municipal services to the area including fire protection, policing, snow clearing, and boulevard landscaping maintenance. Taken together, these are all normal growth-related expenses that are being actively planned for through the City's Capital Planning process.

LINKAGE TO 2014-2018 STRATEGIC PLAN

66. The recommendations included in this Staff Report relate to the Inclusive Community, Responsible Spending, and Well Planned Transportation pillars of the 2014-2018 Strategic Plan:

Pillar	Goal	How It's Achieved
Inclusive Community	Encourage affordable housing	The proposal includes a number of more compact, more affordable housing options such as small-lot singles, semi-detached dwellings and back-to-back street townhouse units.
Inclusive Community	Support diverse and safe neighbourhoods	The proposal includes diverse housing types from single detached housing to more compact semi-detached dwellings and townhouses, with street oriented massing to keep eyes on the streets.
Responsible Spending	Build a community that respects both current and future taxpayers	The proposal is built on the principle that growth pays for growth, to the greatest extent possible.
Well Planned Transportation	Improve options to get around	The proposal is built on a grid system with sidewalks allowing for active transportation and choice in routes.

APPENDICES:

- Appendix A – Draft Zoning By-law Amendment
- Appendix B – Hewitt's Secondary Plan - Land Use Schedule
- Appendix C – Proposed Development Concept
- Appendix D – Proposed Draft Plan of Subdivision
- Appendix E – Proposed Pedestrian Circulation Plan
- Appendix F – Hewitt's Phase 1 Infrastructure Projects
- Appendix G – Technical Study Descriptions
- Appendix H – Public Input and Staff Responses
- Appendix I – Preliminary Traffic Calming Management Plan
- Appendix J – Rezoning & Draft Plan of Subdivision Applications
- Appendix K - Memorandum: Overview of the City of Barrie Tree Preservation Policy

APPENDIX "A"

Draft Zoning By-law Amendment



Bill No. XXX

BY-LAW NUMBER 2017-XX

A By-law of The Corporation of the City of Barrie to amend By-law 2009-141, a land use control by-law to regulate the use of land, and the erection, use, bulk, height, location and spacing of buildings and structures in the City of Barrie.

WHEREAS the Council of the Corporation of the City of Barrie deems it expedient to amend By-Law 2009-141 to establish zones in the City of Barrie.

AND WHEREAS the Council of The Corporation of the City of Barrie adopted Motion 17-G-xxx.

NOW THEREFORE the Council of The Corporation of the City of Barrie enacts the following:

1. THAT the zoning map is amended to change the zoning from Agricultural General (AG) and Residential Private Service (RPS) to:
 - i. Neighbourhood Residential (R5);
 - ii. Neighbourhood Mixed-use (NMU);
 - iii. Institutional Education – Special Provision No. XXX (I-E)(SP-XXX); and,
 - iv. Institutional (I).

in accordance with Schedule "A" attached to this By-law.

2. **THAT** notwithstanding Section 8.3 Institutional Education (I-E) zone of By-law 2009-141, the Neighbourhood Residential (R5) zone permitted uses and development standards as established in Sections 14.5.2 and 14.5.6 shall be permitted in the Institutional Education – Special Provision No. XXX (I-E)(SP-XXX) zone.
3. **THAT** the provisions of By-law 2009-141, as amended, applicable to the above described lands as shown in Schedule "A" to this By-law shall continue to apply to the said lands except as varied by this By-law.
4. **THAT** this By-law shall come into force and effect immediately upon the final passing thereof.

READ a first and second time this day of , 2017.



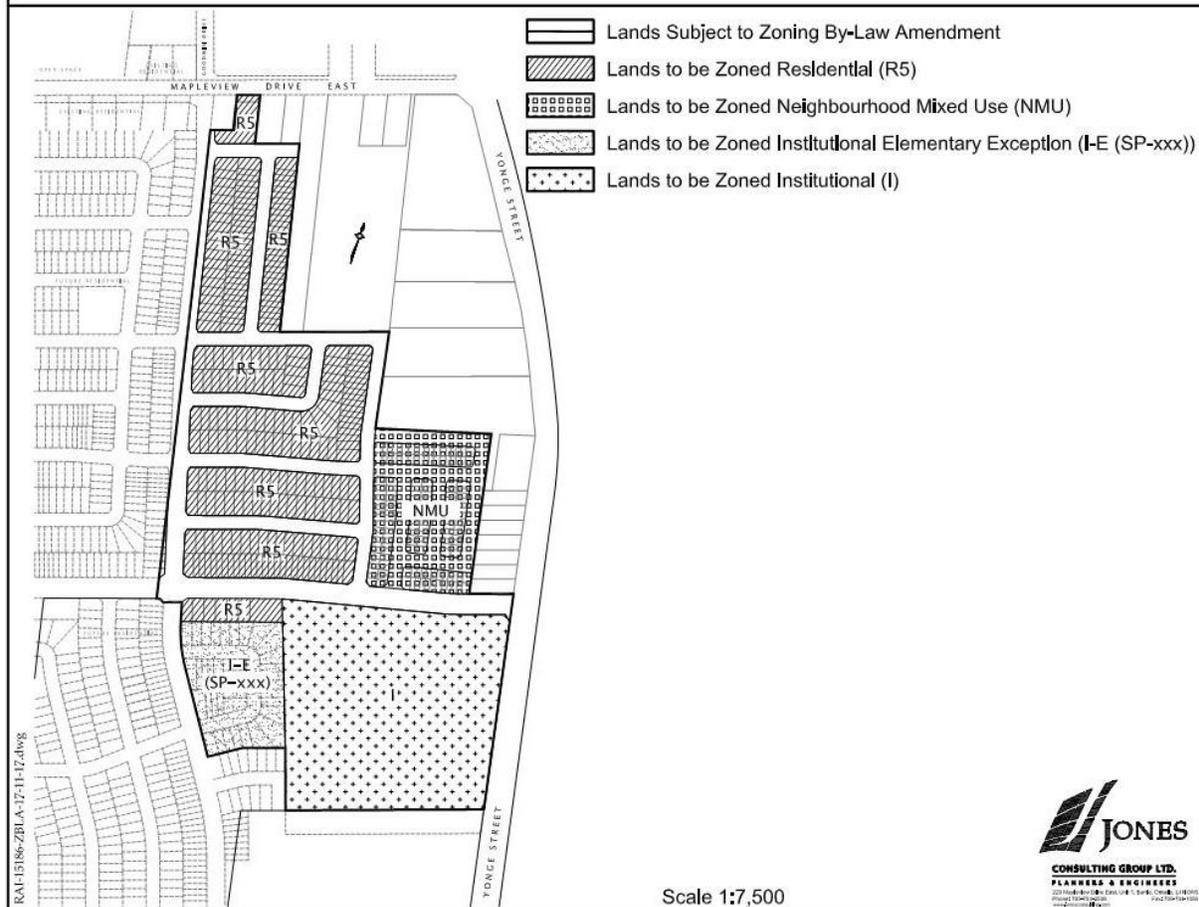
READ a third time and finally passed this day of , 2017.

THE CORPORATION OF THE CITY OF BARRIE

MAYOR – J.R. LEHMAN

CITY CLERK – DAWN A. MCALPINE

Schedule "A"



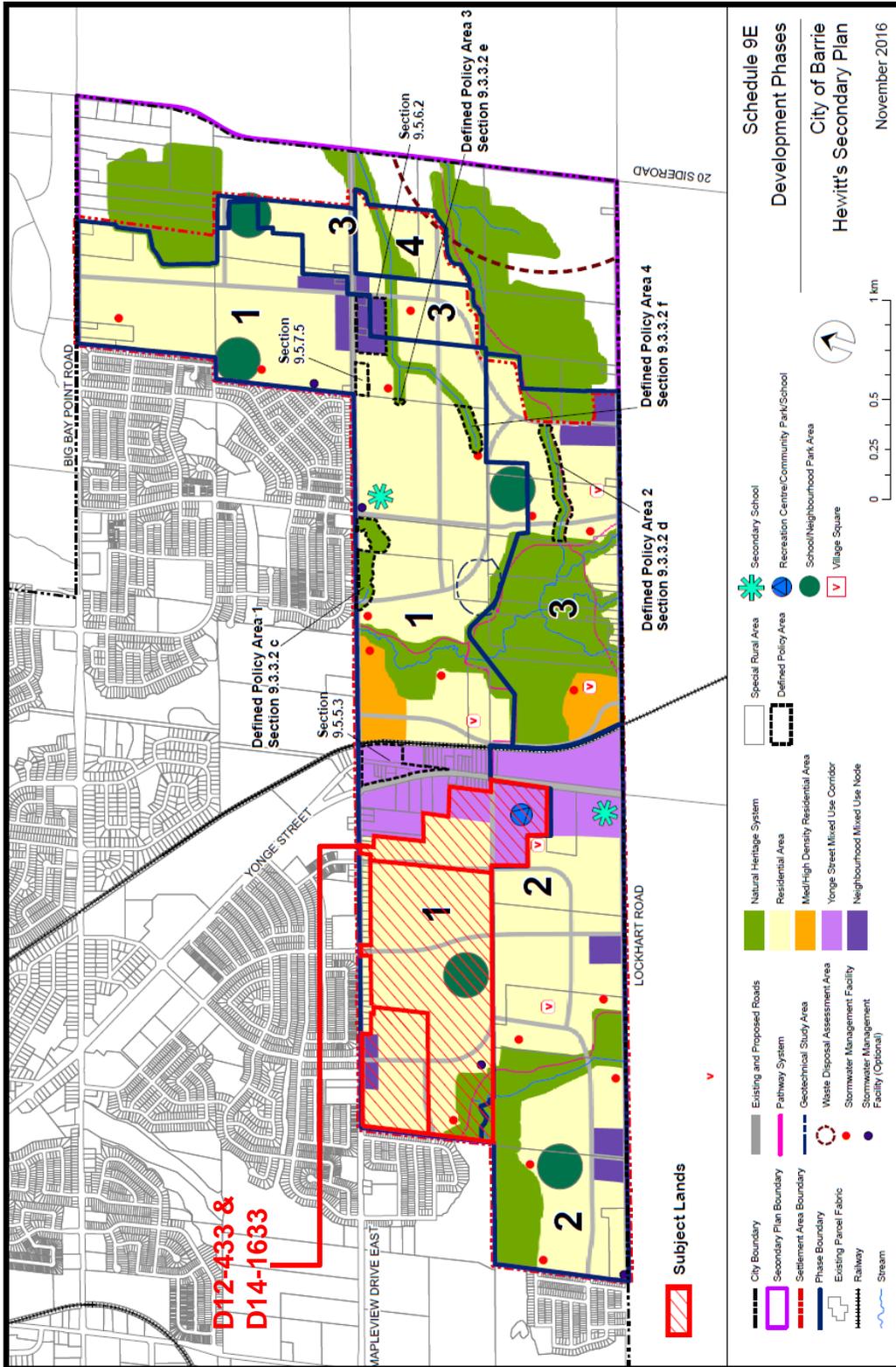
THE CORPORATION OF THE CITY OF BARRIE

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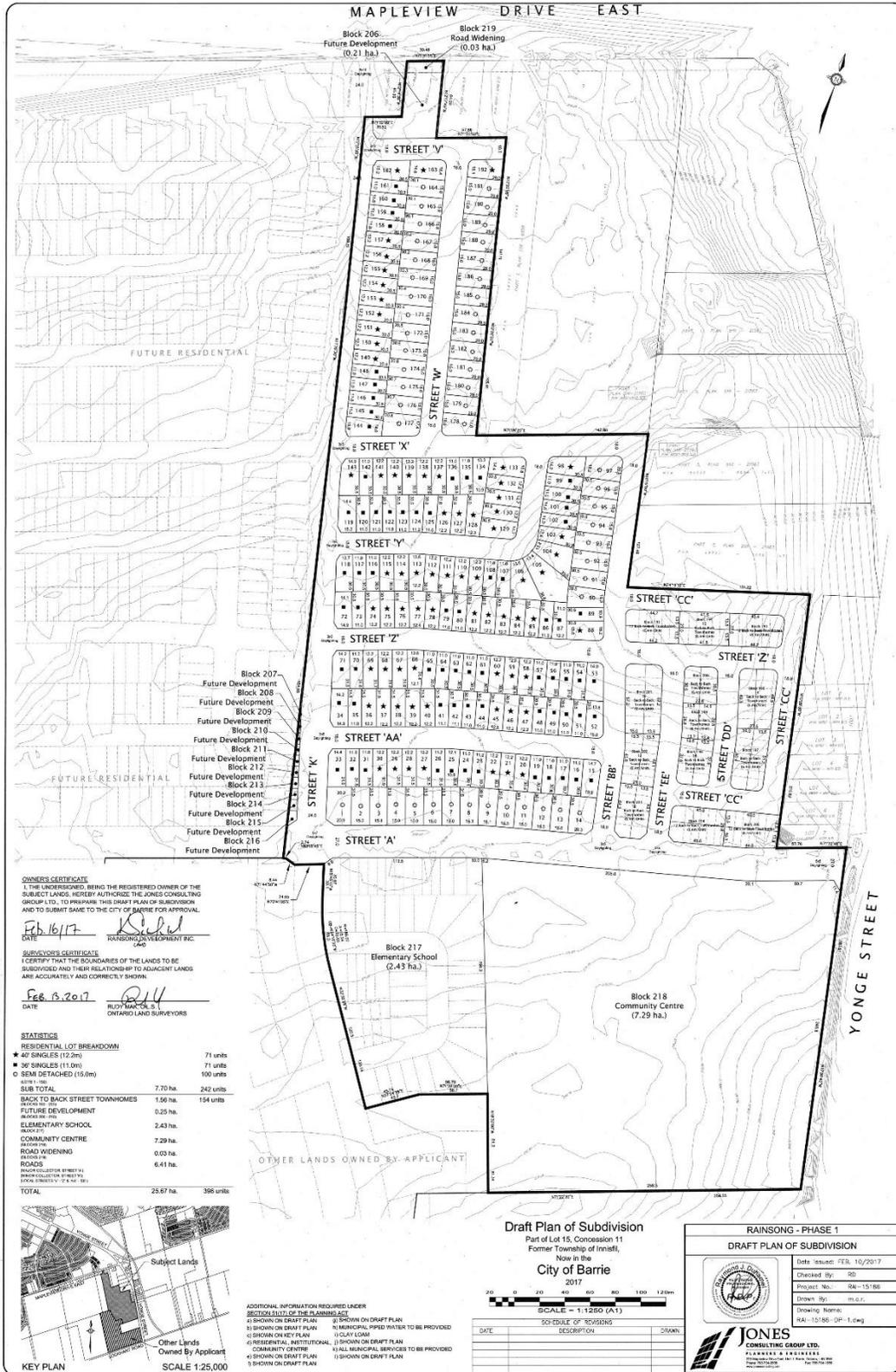
APPENDIX "B"

Hewitt's Secondary Plan - Land Use Schedule



APPENDIX "D"

Proposed Draft Plan of Subdivision



- Block 206 Future Development (0.21 ha.)
- Block 207 Future Development
- Block 208 Future Development
- Block 209 Future Development
- Block 210 Future Development
- Block 211 Future Development
- Block 212 Future Development
- Block 213 Future Development
- Block 214 Future Development
- Block 215 Future Development
- Block 216 Future Development

OWNER'S CERTIFICATE
I, THE UNDERSIGNED, BEING THE REGISTERED OWNER OF THE SUBJECT LANDS, HEREBY AUTHORIZE THE JONES CONSULTING GROUP LTD., TO PREPARE THIS DRAFT PLAN OF SUBDIVISION AND TO SUBMIT SAME TO THE CITY OF BARRIE FOR APPROVAL.

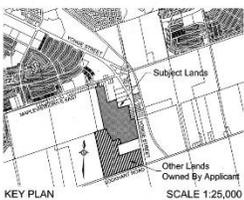
DATE: Feb 16/17
Signature: [Handwritten Signature]

SURVEYOR'S CERTIFICATE
I CERTIFY THAT THE BOUNDARIES OF THE LANDS TO BE SUBDIVIDED AND THEIR RELATIONSHIP TO ADJACENT LANDS ARE ACCURATELY AND CORRECTLY SHOWN.

DATE: Feb 13/2017
Signature: [Handwritten Signature]

STATISTICS

RESIDENTIAL LOT BREAKDOWN	Units
42 SINGLES (12.20)	71 units
39 SINGLES (11.00)	71 units
0 SEMI DETACHED (10.00)	100 units
SUB TOTAL	242 units
BACK TO BACK STREET TOWNHOMES	154 units
FUTURE DEVELOPMENT	396 units
ELEMENTARY SCHOOL	2.43 ha.
COMMUNITY CENTRE	7.29 ha.
ROAD WIDENING	0.03 ha.
ROADS	6.41 ha.
TOTAL	25.57 ha. 396 units



- ADDITIONAL INFORMATION REQUIRED LACRS**
- 1) SHOWN ON DRAFT PLAN
 - 2) SHOWN ON DRAFT PLAN
 - 3) SHOWN ON DRAFT PLAN
 - 4) SHOWN ON DRAFT PLAN
 - 5) SHOWN ON DRAFT PLAN
 - 6) SHOWN ON DRAFT PLAN
 - 7) SHOWN ON DRAFT PLAN
 - 8) SHOWN ON DRAFT PLAN
 - 9) SHOWN ON DRAFT PLAN
 - 10) SHOWN ON DRAFT PLAN
 - 11) SHOWN ON DRAFT PLAN
 - 12) SHOWN ON DRAFT PLAN

Draft Plan of Subdivision
Part of Lot 15, Concession 11
Former Township of Innisfil,
Now in the
City of Barrie
2017

SCALE = 1:1250 (A1)

20 0 20 40 60 80 100 120 140 meters

DATE	DESCRIPTION	DRAWN

JONES CONSULTING GROUP LTD.
PLANNERS & ENGINEERS

RAINSONG - PHASE 1
DRAFT PLAN OF SUBDIVISION

Date Issued: FEB. 10/2017
Checked By: RD
Project No.: 04-15186
Drawn By: m.c.g.
Drawing Name: 04-15186-09-1.dwg

APPENDIX "E"

Proposed Pedestrian Circulation Plan



APPENDIX "G"

Technical Study Descriptions

Subwatershed Impact Study (SIS) (September 2016): This study identifies site specific constraints and preferred servicing solutions within the limits of the Hewitt's Secondary Plan area. It includes the limits of the proposed development in relation to general terrestrial resources, general aquatic resources, the Natural Heritage System, natural heritage constraints, hydrogeological and geological conditions, surface and groundwater conditions, and includes recommendations for stormwater management and low impact development (LID) measures, erosion and sediment control, grading and earth works, road design, and the storm, sanitary and water network.

Master Transportation Study (February 2017): This study analyzes the impact of the entire Hewitt's Secondary Plan area as well as a detailed traffic study for the proposed site accesses for each land parcel. The study concluded that the current road configuration can accommodate 2,100 residential units within the Hewitt's Secondary Plan area and the full build out of the Hewitt's Secondary Plan can be accommodated on the future roadway network.

Preliminary Stormwater Management Report (February 2017): This study provides a review of the proposed stormwater management associated with the proposed Draft Plan of Subdivision consistent with the Subwatershed Impact Study. It details the infrastructure required to service the site with regards to stormwater management quality control, quantity control, water balance, and erosion and sediment control. The report concludes that the stormwater management measures can be implemented to meet all required runoff and surface water criteria.

Functional Servicing Report (April 2017): This study determined site traffic generated by the proposed development and recommended lane configurations, intersection controls, and recommended dimensions of any required turning lanes for the proposed development.

Functional Design Review (February 2017): This study examined and identified the property's recommended servicing design options in relation to stormwater, water, and sanitary servicing, roads and grading, and utility servicing.

Noise Impact Study (March 2017): This study provides a review of the expected noise and vibration levels for the proposed development. The study concludes that the noise levels conform to acceptable limits of the Ministry of the Environment and Climate Change noise guideline NPC-300.

Planning Justification Report (February 2017): This study reviewed the land use planning merits of the proposed development and concluded that it represents good planning and will contribute in a positive way to the future growth and quality of life in the City of Barrie.

Pedestrian Circulation Plan (February 2017): This plan provides an overview of where dual and single sidewalks are proposed to be located, based on the recommendation of the Jones Consulting Group. In general, all arterial and collector streets are proposed to have sidewalks on each side, and all local streets are proposed to have sidewalks on at least one side of the street. The final placement of sidewalks will be addressed through the draft plan of subdivision process.

Stage 1-3 Archeological Assessments (July 2014 & August 2015): This study provided an overview of the survey of the land, including where test pits were taken and where a visual survey was completed, and included letters of acceptance from the approval authority, the Ministry of Tourism, Culture and Sport.

Species at Risk Screening (November 2016): This study serves to identify species at risk and habitats of endangered or threatened species under Ontario's *Endangered Species Act*. The study concludes that provided that the recommendations and appropriate authorizations are acquired, there is no expectation that the proposed works will contravene the *Endangered Species Act*.

APPENDIX "H"

Public Input and Staff Responses

Neighbourhood Meeting

A Neighbourhood (Ward) Meeting was held on June 21, 2017 at St. Paul's Anglican Church that saw approximately 60 members of the public attend. The general concerns / questions expressed by area residents are identified and addressed below:

1. Increased Traffic

To address concerns regarding the increase in traffic, residents were advised that a traffic calming management plan is required to be submitted prior to the registration of the plan of subdivision to address local traffic impacts. The overall traffic system improvements are based on the infrastructure needs that have been planned for to accommodate growth across the Secondary Plan areas. And to address concerns regarding homes on busy streets, residents were advised that a number of housing options would be provided as part of the overall development of the Hewitt's Secondary Plan area, which include housing options fronting onto a range of streets, allowing residents to choose the housing that is right for them.

2. Tree Preservation

There were concerns regarding the preservation of existing trees on the subject lands, especially adjacent to existing low-density residential lots. Planning staff advised that the applicants will be required to preserve and protect boundary trees in accordance with the City's tree preservation policies and standards.

3. Higher Densities and Affordable Housing

There were comments received that indicated that higher building densities and affordable housing attracts undesirable neighbours. Residents were advised that land use planning considerations focus on ensuring a range of built forms are provided as part of new subdivisions in order to ensure diversity and choice for future residents. This approach is consistent with good planning practices as it seeks to intentionally accommodate residents with different housing needs and across different socio-economic ranges. Affordable options are an integral part of every neighbourhood and designing such opportunities into the zone standards ensures this key outcome of the Hewitt's Secondary Plan may be provided.

4. Safety

There were also comments received that indicated concerns for resident safety including the need for increased fire and police service, the increase in traffic associated with these new subdivisions, and having homes that are fronting onto busy streets.

Residents were advised that a portion of the development charge that is collected as part of the development process goes toward emergency services, including fire and police services and as such, these growth related expenses were being actively planned for. They were also advised that emergency services are included in the review of development planning applications and as such, they are important technical reviewers to ensure service levels are being monitored and planned for.

5. Parking

Residents also identified parking as a concern and they were advised that the Hewitt's Secondary Plan is designed at transit supportive densities, utilizes a grid-street pattern to support greater connectivity

for all modes of transportation, and provides on-street parking where possible. Residents were assured that private dwelling units are still provided with private parking to accommodate personal vehicles at a rate that is consistent with the modern zone standards that are in place.

Public Meeting

A Public Meeting was held on October 16, 2017 in accordance with the *Planning Act*. The applicant and Planning staff received comments and questions from two (2) residents and some members of City Council with respect to the following matters:

1. Traffic Management and Pedestrian Safety

There was concern expressed that the anticipated increase in traffic associated with development of the Hewitt's Secondary Plan area will increase road volume beyond what the road network can adequately support and will pose risks for pedestrian safety.

The overall road network within the Hewitt's Secondary Plan has been designed to adequately accommodate the ultimate buildout through coordinated infrastructure investments. As such, the road network will be able to accommodate the proposed development in the Hewitt's Secondary Plan area, as subdivisions cannot be registered without adequate capacity being in-place.

The City's technical review team has been working proactively with applicants to determine where traffic calming infrastructure needs to be designed into streets to ensure it is addressed as a condition of development approval for draft plan of subdivision applications.

The City's technical review team has held a number of working sessions with multiple service areas to work through all draft plan of subdivision applications using key criteria to filter, and identify where and what type of traffic calming measures need to be considered. This approach is ensuring that necessary traffic calming infrastructure will be required to be designed and built as part of the final subdivision, ensuring the community will not carry the cost of retrofitting streets for this infrastructure at a future date. The location and design of all traffic calming infrastructure will be finalized through the detailed design stage of the plan of subdivision through the submission and evaluation of the Traffic Calming and Management Plan.

2. Road Widths and On-street Parking

There was also concern expressed that the availability of on-street parking will be inadequate given the proposed road rights-of-ways.

The City has designed modernized roads through the Transportation Design Manual (TDM) to integrate active transportation choices and accommodate new built forms. It is important to note that these progressive changes have not precluded the opportunity for on-street parking to be accommodated across the Secondary Plan areas in the future; the ultimate location for on-street parking is defined as part of the detailed subdivision design stages.

4. Tree Preservation

There was concern expressed about the preservation of boundary trees located between the subject lands and adjacent residential lots. Planning staff noted that the applicants will be required to protect and preserve boundary trees in accordance with City policies and standards. City Council asked Planning staff to provide a follow-up memorandum on the City's tree preservation policies and processes which was provided on October 30, 2017, and attached in Appendix K of this staff report.

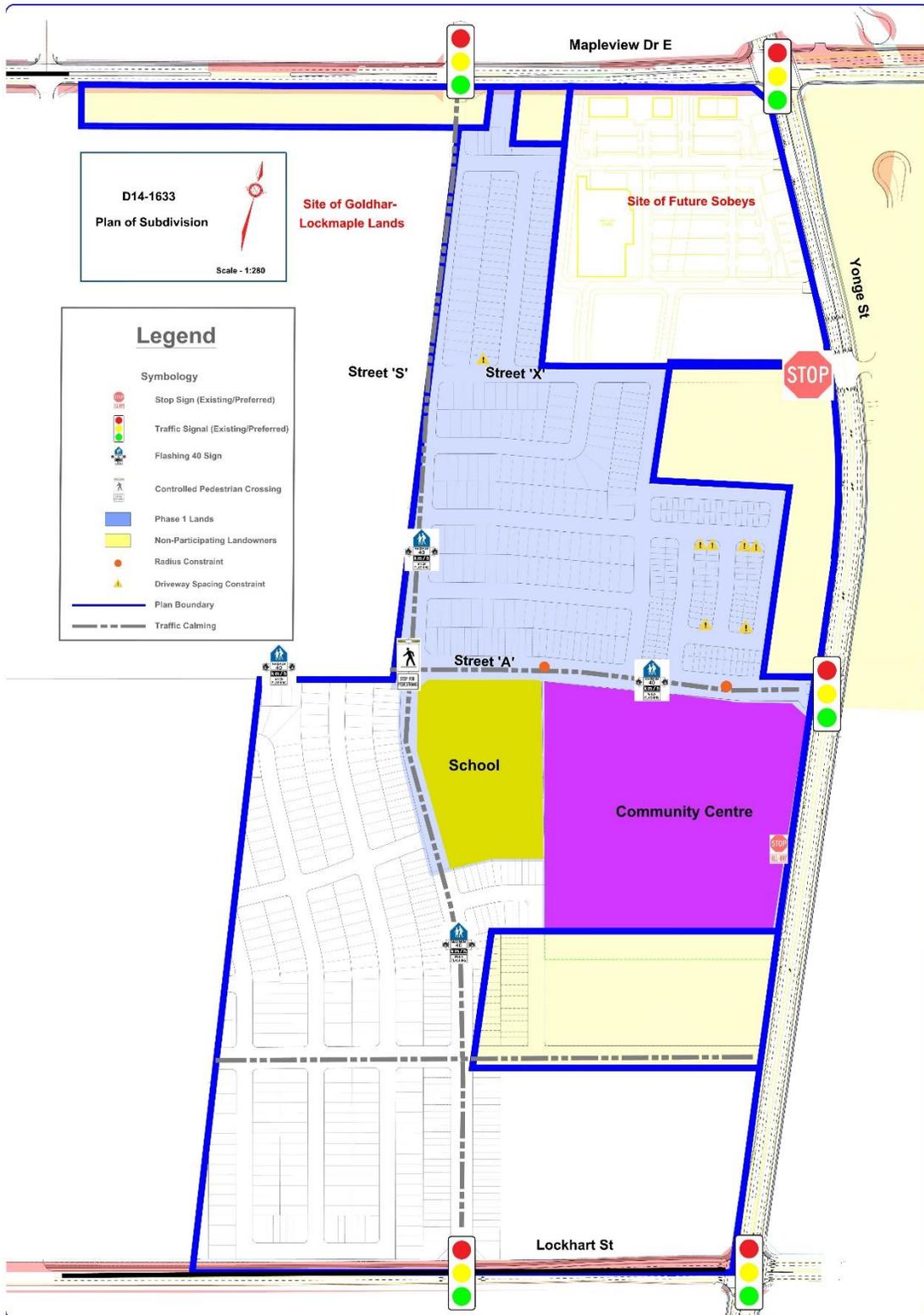
As a summary, the City of Barrie requires the preservation and incorporation of existing trees into new development proposals wherever practical and feasible. All trees in development areas that are part of an ecological woodlot (0.2 hectares or greater irrespective of property boundaries) are protected under the provisions of the Private Tree By-law. Individual trees on private property may also be protected under a Subdivision Agreement, Site Plan Agreement or Condition of a Consent/Severance application.

4. Phosphorous Offsetting Strategy - Lake Simcoe Region Conservation Authority (LSRCA)

City Council asked for clarification regarding whether the proposed application will be subject to the LSRCA's recent Phosphorous Offsetting Strategy. The applicant confirmed that the application will be subject to the policies in the LSRCA's Phosphorous Offsetting Strategy. A design charrette will also be held with the LSRCA and the City's technical review staff to explore design strategies for the proposed development to ensure that phosphorous offsetting is addressed through the use of Low Impact Development (LID) features.

APPENDIX "I"

Preliminary Traffic Calming Management Plan



APPENDIX "J"

Rezoning & Draft Plan of Subdivision Applications

Application Type and Explanation	Development Related Matters that are Addressed
<p>Zoning By-law Amendment</p> <p>This planning application is required when a proposal for development does not conform to the standards defined in a municipal zoning by-law for the use of land, the erecting, locating, or using of buildings or structures.</p>	<p>Limits of Development Size and Massing of Buildings Density of the Development Permitted Uses Standards for Development Including: Setbacks Height Frontage Lot Area Parking Landscaping</p>
<p>Draft Plan of Subdivision</p> <p>This planning application creates new municipal infrastructure such as roads and parks through the subdivision of lands, and facilitates new private development such as homes, commercial centres, and places for employment.</p>	<p>New Block and Lot Creation: Housing Streets and Parks Infrastructure</p> <p>New Municipal Infrastructure Locations: Streets, Sidewalks and Trails Parks, Natural Areas and Open Spaces Street Plantings and Landscaping Fencing Servicing (Water / Sanitary / Stormwater) Utilities (Hydro / Gas / Telecommunications)</p> <p>Details of the Development Build-Out: Traffic Management Planning for Streets Environmental Matters Detailed Design for Infrastructure Conveyance of Land or Easements Decommissioning of Existing Wells/Septic Systems Edge Management Planning for NHS areas Financial Contributions / Security Details Street Naming / Final Layout / Design Compliance with Provincial & Federal Agencies Signage / Utility Locations / Street Layout Clauses for Purchase & Sale Agreements Municipal Roadway Improvements</p>

APPENDIX "K"

Memorandum: Overview of the City of Barrie Tree Preservation Policy



Planning and Building Services Department
MEMORANDUM

TO: MAYOR J. LEHMAN AND MEMBERS OF COUNCIL

PREPARED BY: ANDREW GAMEIRO, B.E.S., PLANNER

FROM: A. BOURRIE, RPP, DIRECTOR OF PLANNING & BUILDING SERVICES

NOTED: J. THOMPSON
ACTING GENERAL MANAGER OF INFRASTRUCTURE & GROWTH
MANAGEMENT

M. PROWSE, CHIEF ADMINISTRATIVE OFFICER

RE: OVERVIEW OF THE CITY OF BARRIE TREE PRESERVATION POLICY

DATE: OCTOBER 30, 2017

The purpose of this Memorandum is to provide members of Council with an overview of the City of Barrie's Tree Preservation Policy and Process. On October 16, 2017, a Statutory Public Meeting was held to consider the following zoning by-law amendment and draft plan of subdivision applications in Phase One (1) of the Hewitt's Secondary Plan Area:

- D14-1628 & D12-431 – 515 Mapleview Drive East;
- D14-1632 & D12-432 – 565, 573 & 577 Mapleview Drive East; and,
- D14-1633 & D12-433 – 680 Lockhart Road.

At the Public Meeting, General Committee asked City Planning staff to provide a memorandum outlining the City's Tree Preservation Policy and Process.

The City of Barrie requires the preservation and incorporation of existing trees into new development proposals wherever practical and feasible. All trees in development areas that are part of an ecological woodlot (0.2 hectares or greater irrespective of property boundaries) are protected under the provisions of the Private Tree By-law 2014-115. Individual trees on private property may also be protected under a Subdivision Agreement, Site Plan Agreement or Condition of a Consent/Severance application.

There are three stages of Tree Preservation and/or Removal for development applications in the City of Barrie which include:

Stage 1: Pre-Submission – Tree Inventory, Assessment and Preservation Plan

A qualified professional (i.e. landscape architect) shall be retained by the owner/applicant to complete an inventory and assessment of the vegetation on site to ensure that trees are appropriately addressed. In doing so, a table/chart of all inventoried trees shall be provided identifying the species, health/condition, location (includes trees on and bordering the site) and potential for preservation. The Tree Inventory, Assessment and Preservation Plan is then submitted for review by staff in the City's Parks Planning Division of the Engineering Services Department.

Stage 2: Development Application – Submission, Review and Approval

All development applications are required to address tree removals and/or preservation. In doing so, applicants are required to submit a Tree Inventory, Assessment and Preservation Plan in support of their development application. The Tree Inventory, Assessment and Preservation Plan is reviewed by Parks Planning staff to ensure that the application adheres to the City's Tree Protection Standards. If the plan adheres to the City's Tree Protection Standards, it is approved by Parks Planning staff. Limits of tree removals and/or preservation must be included on the development plans and grading/site alteration plans. If the site is located within a regulated woodlot and tree removals are required, a Tree Removal Permit must be issued in conjunction with a Site Alteration permit prior to any



Planning and Building Services Department
MEMORANDUM

tree cutting. If the site is not located within a woodlot, the applicant may proceed to the implementation of the tree preservation and removals measures outlined in the Tree Inventory, Assessment and Preservation Plan.

Stage 3: Implementation/Administration – Tree Preservation Measures and Tree Removals

Once the Tree Inventory, Assessment and Preservation Plan is approved and/or a Tree Removal permit is issued, the owner is responsible to ensure all tree protection measures are implemented on site prior to tree removals and site alteration commencing. The applicant shall post a Notice of Tree Removals a minimum of seven (7) days prior to any tree removals commencing on site. The applicant must then have the limits of tree preservation surveyed and install tree preservation fencing. Tree preservation fencing must be certified by the applicant's landscape architect and inspected and approved by Parks Planning staff. Tree removals commence under supervision of the applicant's landscape architect who is responsible for providing Parks Planning staff with bi-monthly and end-of-construction inspection reports. Parks Planning staff also complete periodic inspections, as well as a final inspection prior to the removal of Tree Protection Fencing and provide written clearance for the applicant's landscape architect to remove protective fencing.

If you have any questions or require a copy of the City's Private Tree By-law and the Tree Protection Manual, please contact Andrew Gameiro in Planning and Building Services at 705-739-4220 extension 5038 or Andrew.gameiro@barrie.ca.